PERMANENT COURT OF ARBITRATION

ARBITRATION UNDER ANNEX VII OF THE UNITED NATIONS CONVENTION ON THE LAW OF THE SEA

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:
In the Matter of Arbitration :
Between: :

REPUBLIC OF GUYANA,

: Case No. 2004-4

Claimant,

: PCA Reference GU-SU

and

:

REPUBLIC OF SURINAME,

:

Respondent.

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Thursday, December 7, 2006

Organization of American States 17th Street and Constitution Avenue, N.W. Guerrero Conference Room, Second Floor Washington, D.C.

The hearing in the above-entitled matter convened at 9:40 a.m. before:

H.E. JUDGE L. DOLLIVER M. NELSON, President

PROF. THOMAS M. FRANCK, Arbitrator

DR. KAMAL HOSSAIN, Arbitrator

PROF. IVAN SHEARER, Arbitrator

PROF. HANS SMIT, Arbitrator

Permanent Court of Arbitration:

MR. BROOKS W. DALY, Registrar MR. DANE RATLIFF

Tribunal Hydrographer:

MR. DAVID GRAY

Court Reporter:

MR. DAVID A. KASDAN, RDR-CRR Worldwide Reporting, L.L.P. 529 14th Street, S.E. Washington, D.C. 20003 (202) 544-1903 worldwide.reporting@verizon.net

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MR. KEITH GEORGE, Head, Frontiers Division, Ministry of Foreign Affairs

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Ambassador of Guyana to the United States

MS. DEBORAH YAW,
First Secretary, Embassy of Guyana to the
United States of America

MR. FORBES JULY, Second Secretary, Embassy of Guyana to the United States

SIR SHRIDATH RAMPHAL, S.C., Co-Agent for Guyana

MR. PAUL S. REICHLER, Co-Agent for Guyana; Attorney, Foley Hoag, L.L.P.

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Deputy Speaker of the Parliament

MR. HENRY ILLES,
Ambassador of Suriname

MR. WINSTON JESSURUN, Member of Parliament

MS. JENNIFER PINAS,
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MR. KRISH NANDOE,
Ministry of Justice and Police

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1 PROCEEDINGS

- 2 PRESIDENT NELSON: I'm sorry that we have such a small
- 3 room for such a large throng of people. It can't be helped.
- 4 And I welcome you all to the opening of these very important
- 5 pleadings on a case of some significance.
- 6 First of all, I have been requested to read a
- 7 statement prepared to deal with the question of a witness who
- 8 will be presented to us on Monday, 11 December. It reads as
- 9 follows: "The Tribunal has reviewed the 5th December, 2006
- 10 draft of the minutes of the prehearing telephone conference of
- 11 10 November, 2006, with respect to Guyana's possible recall of
- 12 Dr. Robert Smith in the second round of oral proceedings. The
- 13 Tribunal unanimously decides that he may be recalled only for
- 14 rebuttal and with regard to matters he could not have addressed
- 15 in his first round of testimony scheduled for Monday, 11
- 16 December, 2006. Dr. Smith is to remain sequestered until his
- 17 testimony on 11 December, 2006. Following his testimony, the
- 18 parties will be invited to inform the Tribunal of their views
- 19 and whether his further sequestration is necessary."
- We meet this morning to deal with the dispute between
- 21 Guyana and Suriname. I must state that the question of the
- 22 settlement of disputes, particularly boundary disputes, in
- 23 Latin America has a glorious tradition and a long history.
- 24 Some of the more important arbitration among the South American
- 25 republics took place at the end of last century, perhaps the

- 09:43:32 1 most important and significant of which has been the
 - 2 Brazil-Argentina-Brazil arbitration. There was a series of
 - 3 arbitrations between Argentina and Chile, and lately we have
 - 4 been having arbitration between Caribbean islands--the recent
 - 5 Barbados and Trinidad arbitration, and also in the Caribbean we
 - 6 have the Nicaragua-Colombia dispute that goes before the ICJ.
 - Well, it is fitting that we should meet in this
 - 8 hallowed building, the Organization of American States, because
 - 9 the two States Parties are both members of the OAS. They are
 - 10 also members of the Caribbean Community. And in my brief
 - 11 remark I would just like to look again at the Caouan
 - 12 Declaration, which said that the Heads of Government affirmed
 - 13 the vital importance of settling this dispute by peaceful means
 - 14 in accordance with the spirit of the Treaty of Chaquaramas and
 - 15 the need to ensure that the benefits of existing resources in
 - 16 the area redound to the benefit of the respective peoples.
 - 17 That is the spirit of Chaguaramas.
 - 18 I would like you also to bear in mind that the parties
 - 19 are also parties themselves to the Convention, the 1982
 - 20 Convention on the Law of the Sea.
 - 21 Well, having said and made these brief remarks, I
 - 22 think we should get down to the business at hand. Again, we
 - 23 must be pleased that the parties have come to this forum and
 - 24 accept this Annex VII arbitral Tribunal to have the matter
 - 25 decided by peaceful means.

- 09:46:03 1 Now, I take it that we have the hearing schedule, and
 - 2 without further ado, I would like to call on the delegate of
 - 3 the representative of Guyana to begin the deliberations.
 - 4 MR. REICHLER: Thank you, very much, Mr. President.
 - I am Paul Reichler. I'm a Co-Agent for Guyana. I am
 - 6 honored to appear before such a distinguished and prestigious
 - 7 Tribunal. I'm also privileged to be able to speak on behalf of
 - 8 the Republic of Guyana.
 - 9 I believe that we have arranged with the Registrar,
 - 10 subject, of course, to your consent, that we would begin the
 - 11 proceedings with each side introducing its delegation, and then
 - 12 we would proceed to the opening statement of Guyana. If that
 - 13 meets with your approval, I would propose that we introduce our
 - 14 delegations, and then move to the statement.
 - 15 PRESIDENT NELSON: Certainly does.
 - MR. REICHLER: Thank you. Thank you very much.
 - 17 First, I would like to introduce, again it's an honor
 - 18 for me to do so, our distinguished agent, The Honorable Foreign
 - 19 Minister of the Republic of Guyana, S.R. Insanally.
 - 20 And second, the leader of our legal team and our
 - 21 leader in many ways, Sir Shridath Ramphal, who certainly needs
 - 22 no further introduction from me.
 - To my right, my good friend and colleague, Professor
 - 24 Philippe Sands, Q.C.
 - 25 And to his right, our Co-Agent, Professor Payam

09:48:40 1 Akhavan.

- 2 And to his right, another good friend and colleague,
- 3 Professor Nico Schrijver.
- These are the members of our legal team who will be
- 5 addressing the Tribunal in these proceedings, and I hope my
- 6 other colleagues will forgive me if we are--in the interest of
- 7 brevity, their names are listed in our delegation, but I will
- 8 not introduce them individually, except that I would like to
- 9 introduce our distinguished guests and team members from the
- 10 Republic of Guyana, starting with Ambassador Elizabeth Harper,
- 11 who is the Director General of the Ministry of Foreign affairs.
- 12 Ambassador Bayney Karran, who is the Ambassador to the
- 13 United States, and also to this esteemed institution, the
- 14 Organization of American States.
- 15 And Mr. Keith George, one of our most valued members,
- 16 who is also a member of the Frontiers Commission of the
- 17 Republic of Guyana and has put in many hours assisting us in
- 18 preparing for these hearings.
- I would like to state on behalf of everyone present on
- 20 behalf of Guyana that all of us are bound by the
- 21 confidentiality provisions that were agreed as part of the
- 22 Rules of Procedure.
- 23 And with that introduction, which I hope is
- 24 satisfactory to the Members of the Tribunal, I would like to
- 25 turn the floor over to my very distinguished colleague and also

- 09:50:27 1 friend, Paul Saunders, who speaks on behalf of Suriname.
 - 2 MR. SAUNDERS: Thank you very much.
 - Good morning. My name is Paul Saunders. I am the
 - 4 Co-Agent for the Republic of Suriname, and I have the great
 - 5 honor and privilege of presenting to you this morning the
 - 6 delegation from the Republic of Suriname.
 - 7 First, I would like to introduce the agent for the
 - 8 Republic of Suriname, the Minister of Foreign affairs, The
 - 9 Honorable Lygia Kraag-Keteldijk.
 - 10 The rest of the delegation from the Republic of
 - 11 Suriname consists of The Honorable Capriano Allendy, the Deputy
 - 12 Speaker of Parliament.
 - The Honorable Henry Illes, the Ambassador of Suriname
 - 14 to the United States and to the OAS.
 - 15 The Honorable Henley McDonald, the Embassy Secretary.
 - 16 The Honorable Winston Jessurun, a member of Parliament
 - 17 of the Republic of Suriname.
 - 18 The Honorable Jennifer Pinas from the Ministry of
 - 19 Foreign Affairs.
 - 20 And The Honorable Krish Nandone from the Ministry of
 - 21 Justice and Police of the Republic of Suriname.
 - The legal delegation from the Republic of Suriname
 - 23 includes my Co-Agent from the Republic of Suriname, Mr. Hans
 - 24 Lim A Po.
 - I would also like to introduce Professor Christopher

- 09:52:56 1 Greenwood, Q.C., a Professor from the London School of
 - 2 Economics and Political Science, who will perform the role as
 - 3 the principal advocate for the Republic of Suriname in this
 - 4 proceeding.
 - 5 My partner, Stephen Madsen, from the firm of Cravath,
 - 6 Swaine & Moore.
 - 7 David Colson from the firm of LeBoeuf, Lamb, Greene &
 - 8 MacRae.
 - 9 Professor Sean Murphy, Professor of international law
 - 10 from the George Washington University Law School.
 - 11 Professor Bernard Oxman, Professor of international
 - 12 law from the University of Miami School of Law.
 - 13 Professor Donald McRae, Professor of international law
 - 14 from the University of Ottawa. Professor Alfred Soons,
 - 15 professor of public international law from the Utrecht
 - 16 University in the Netherlands.
 - 17 And Dr. Alex Oude Elferink, a senior research
 - 18 associate from the Netherlands Institute for Law of the Sea at
 - 19 Utrecht University.
 - 20 I would like to say on behalf of the delegation from
 - 21 the Republic of Suriname that we, too, recognize our
 - 22 obligations under the agreement of confidentiality that was
 - 23 agreed to earlier on in these proceedings.
 - 24 Thank you very much, Mr. President.
 - PRESIDENT NELSON: Thank you very much, Mr. Saunders.

09:54:42 1 OPENING STATEMENT BY COUNSEL FOR CLAIMANT

- MR. REICHLER: I would like to start the presentation
- 3 on behalf of the Republic of Guyana. We would like to call our
- 4 first speaker to the podium on behalf of the Republic of Guyana
- 5 who is our agent, the distinguished Foreign Minister of the
- 6 Republic of Guyana, Honorable S.R. Insanally.
- 7 MINISTER S.R. INSANALLY: Mr. President, Members of
- 8 the Tribunal, Excellencies, ladies and gentlemen, it is a great
- 9 privilege for me to appear before you as Guyana's Foreign
- 10 Minister and agent in these proceedings to open the
- 11 presentation of Guyana's case to the Tribunal. Guyana pays its
- 12 respects to the Tribunal, to you, Mr. President, and to each
- 13 and every member.
- 14 It is a privilege because you are who you are, eminent
- 15 individuals whose lives are so largely devoted to the
- 16 settlement of disputes of what politically we like to call
- 17 conflict resolution. There are few pursuits more worthy in
- 18 today's troubled world.
- 19 It is a privilege made all the greater by the fact
- 20 that this is a tribunal established under the United Nations
- 21 Convention on the Law of the Sea. Guyana feels a special
- 22 commitment to the Convention, to the fulfillment of its highest
- 23 purposes, for in a modest way as a small developing country, we
- 24 have always identified fully with those purposes.
- 25 From the outset, Mr. President, when the call came

- 09:57:05 1 from a small island state, Malta, in the United Nations General
 - 2 Assembly Second Committee in November 1967, and I quote, "for a
 - 3 defective regime over the seabed and the ocean floor beyond the
 - 4 clearly defined national jurisdiction, "Guyana responded in
 - 5 full support of the initiative.
 - We had not yet attained two years as an independent
 - 7 state, but we were old enough to know that such an
 - 8 international regime, the reach of international law to the
 - 9 ocean floor, was a cause that was ours also. And so, of
 - 10 course, in a small, humble but always consistent way, we sought
 - 11 to play a part as a process thus begun turned into a historical
 - 12 global diplomatic effort to regulate the management of the
 - 13 ocean areas, the seas, and all of their resources.
 - We shared the satisfaction, Mr. President, of
 - 15 Ambassador Tommy Koh of Singapore when after nine years of
 - 16 negotiations, the Third United Nations Conference on the Law of
 - 17 the Sea adopted in 1982 a virtual Constitution for the seas,
 - 18 the United Nations Convention on the Law of the Sea.
 - 19 At the beginning of the negotiations, many, including
 - 20 myself, had doubted when or even if such a Convention would be
 - 21 achieved. Yet, today we have what the United Nations
 - 22 Secretary-General described after the Treaty was signed as, and
 - 23 I quote, "possibly the most significant legal instrument in
 - 24 this century" governing, I may add, as it does, a major area of
 - 25 multilateral cooperation."

- 09:59:21 1 Its conclusion was undoubtedly a triumph for
 - 2 internationalism which, like the mills of God, grinds slowly
 - 3 but surely. We were delighted, too, that it was in Jamaica, a
 - 4 fellow member state of the Caribbean Community that a final act
 - 5 was signed and the Convention opened for signature on 10
 - 6 December, 1982, almost exactly 24 years ago.
 - 7 And as the Tribunal will appreciate, Guyana has always
 - 8 been proud of the fact that it was our ratification of the
 - 9 Treaty, the sixtieth, in 1993, that brought the Convention into
 - 10 force one year later.
 - And at a more present level, Mr. President, I hope you
 - 12 and Members of the Tribunal will permit me to recall the
 - 13 special honor which I felt as President of the assembly at the
 - 14 time in assisting the inauguration of the International
 - 15 Tribunal for the Law of the Sea through the preparatory
 - 16 Commission. I salute you, Mr. President, for having served it
 - 17 with such great distinction in its early years.
 - 18 I would wish to greet The Honorable Minister of
 - 19 Foreign Affairs of Suriname and her delegation and to reaffirm
 - 20 Guyana's friendship and respect for Suriname and its people,
 - 21 with whom we have shared over many centuries a history of
 - 22 colonization, of slavery, of indenture, and of struggle for
 - 23 freedom. It is a friendship and respect we will no doubt share
 - 24 over eternity as neighbors living in peace and harmony and ever
 - 25 increasing cooperation with mutual development as the

- 10:01:32 1 touchstone of our relations.
 - 2 Mr. President, Members of the Tribunal, after years of
 - 3 effort at the bilateral level to reach a settlement of our
 - 4 maritime dispute, it was only natural that Guyana should turn
 - 5 to the U.N. Convention on the Law of the Sea, as dispute with
 - 6 Suriname over maritime space refused to yield to negotiation
 - 7 and eventually with Suriname's resort to force inflicted
 - 8 serious and continuing damage on Guyana's economic development
 - 9 prospects. By then, of course, Mr. President, Guyana had
 - 10 pursued every avenue of negotiation. As our written
 - 11 submissions have extensively and meticulously set out, allow me
 - 12 to recall that as we searched for the permanent settlement that
 - 13 we all wanted, we initiated the idea of interim measures,
 - 14 provisional arrangements as they are called in the language of
 - 15 the Convention, providing for joint development of the
 - 16 resources of our maritime space pending eventual resolution.
 - 17 At every stage and at every level, we sought to
 - 18 impress on our Surinamese colleagues the need to ensure that
 - 19 the cause of development in our maritime space was not held
 - 20 hostage to dispute on delimitation.
 - In the end, regrettably, Mr. President, we had to ask
 - 22 ourselves whether nonagreement was precisely Suriname's
 - 23 approach: To use Guyana's need to explore its mineral
 - 24 potential offshore, to induce acceptance of Suriname's claim in
 - 25 the area of Guyana most remote from the sea, frustrate

- 10:03:47 1 agreement on maritime delimitation, deny and delay, and
 - 2 eventually Guyana will become more amenable to Suriname's other
 - 3 objectives. If so, Mr. President, it was a cruel tactic for
 - 4 one poor country to pursue against another, because eventually
 - 5 it would be tantamount to preventing exploration of the
 - 6 maritime space and leaving its development in limbo.
 - 7 And that, sadly, is just what happened, as our written
 - 8 pleadings to the Tribunal already have, and the oral
 - 9 submissions that will follow these opening remarks, make
 - 10 absolutely lucid. There has been absolutely no developmental
 - 11 activity in the disputed area since Suriname's armed
 - 12 intervention on the 2nd of June 2000. One may very well ask
 - 13 whom has this policy benefited? The answer can only be neither
 - 14 of our countries has.
 - 15 Mr. President, Suriname claims surprise and implies
 - 16 hurt at being taken to the dispute settlement procedures of the
 - 17 UNCLOS when, in fact, Suriname is not being taken here. They
 - 18 agreed in advance as a party to the Convention that this is
 - 19 where they would come if no other way could be found to resolve
 - 20 the dispute. As my President, President Jaqdeo, made clear in
 - 21 announcing Guyana's recourse to Annex VII more than a year
 - 22 before Guyana filed its claim, I spoke publicly on December the
 - 23 22nd, 2002, of the possibility that Suriname's continued
 - 24 obstruction of negotiation would leave us no option but to seek
 - 25 arbitration.

- 10:06:06 1 But that apart, Mr. President, is this not precisely
 - 2 the kind of mischief that these dispute settlement provisions
 - 3 of the Convention were intended to prevent? The resort to
 - 4 force, frozen development, conflict instead of cooperation
 - 5 between states who share maritime space? Leave that mischief
 - 6 unchecked, Mr. President, Members of the Tribunal, and much
 - 7 more beside the maritime interests of Guyana and Suriname will
 - 8 be put in jeopardy in a region in which harmony is essential to
 - 9 peace and stability.
 - 10 It thus became Guyana's clear and its capital duty,
 - 11 Mr. President, to itself, to its people, to turn to the
 - 12 Convention for protection from persistent threat and obstructed
 - 13 development. Suriname's approach left our country no other
 - 14 course.
 - 15 It was also, we believe, Guyana's duty as a state
 - 16 party to the Convention to do so for every recourse thus far to
 - 17 the Convention for conflict resolution attests to its utility
 - 18 as an instrument for peace, and every resolution on this
 - 19 provision is a vindication of the lofty purpose expressed in
 - 20 very first preambular paragraph of the Convention to
 - 21 contribute, and I quote, "to the maintenance of peace, justice,
 - 22 and progress for all peoples of the world."
 - 23 Mr. President, Members of the Tribunal, there are two
 - 24 other more specific elements of that Preamble to which I would
 - 25 respectfully refer the Tribunal. The first is a recognition in

- 10:08:20 1 preambular paragraph four of the desirability of establishing
 - 2 under it a legal order for the seas and oceans which will, and
 - 3 I quote, "facilitate the equitable and efficient utilization of
 - 4 their resources."
 - 5 The Treaty, Mr. President, is not neutral about
 - 6 exploiting the resources of the sea. On the contrary, its
 - 7 express purpose is to facilitate such exploitation.
 - 8 The second, Mr. President, is the assertion in
 - 9 preambular paragraph five that the achievement of the
 - 10 Convention's goals will contribute to an economic order which
 - 11 takes into account, and again I quote, "in particular, the
 - 12 special interests and needs of developing countries." Both
 - 13 Guyana and Suriname have interests and needs as developing
 - 14 countries that are special to our circumstances. In this
 - 15 arbitral proceeding, therefore, Mr. President, Guyana certainly
 - 16 will look to the Tribunal for ensuring the fulfillment of these
 - 17 promises of the UNCLOS. Were these promises not to be
 - 18 fulfilled, the special interests and needs of Suriname and
 - 19 Guyana as developing countries will be not only unmet, but also
 - 20 dangerously and inhumanely disregarded. With nonfulfillment of
 - 21 these promises of the UNCLOS, I quote, "The equitable and
 - 22 efficient utilization of resources" of both Suriname and
 - 23 Guyana, not Guyana alone, both of our countries, far from being
 - 24 facilitated, will be immobilized, petrified, and prohibited in
 - 25 the midst of palpable human need and suffering.

- 10:10:38 1 And, of course, Mr. President, with the promises of
 - 2 the UNCLOS unfulfilled, the dispute mechanisms/settlement
 - 3 provisions of the Convention will have failed to contribute to
 - 4 the maintenance of peace, justice, and progress for all peoples
 - 5 of Suriname and Guyana. We will be left to suffer from
 - 6 precisely the kind of tensions from which the UNCLOS promises
 - 7 release. International law, Mr. President, Members of the
 - 8 Tribunal, cannot fail to save our region from this unkind fate.
 - 9 The final matter, Mr. President, on which I
 - 10 respectfully say a word to the Tribunal, Mr. President,
 - 11 concerns the regional context in which Suriname and Guyana
 - 12 exist as neighbors committed to ever increasing cooperation, a
 - 13 matter which is addressed in the Memorial submitted by Guyana
 - 14 to the Tribunal. I refer particularly to the synopsis on the
 - 15 evolution of Guyana and Suriname in Annex 1 of Volume Two of
 - 16 Guyana's Memorial. The Caribbean Community to which you
 - 17 averted, Mr. President, now includes Suriname as a full and
 - 18 equal member, admitted in July 1995 under Guyana's chairmanship
 - 19 of the conference of Heads of Government of CARICOM and, I may
 - 20 add, fully supported by Guyana.
 - Our two countries, therefore, Mr. President, share the
 - 22 same goals of regional integration. This year, CARICOM
 - 23 inaugurated the CARICOM signal market. Its aim is to be a
 - 24 single economy by the year 2008. Guyana and Suriname are on
 - 25 the South American continent, but the character of the

- 10:12:56 1 community, as you well know, is archipelagic. The Caribbean
 - 2 Sea is both a uniting and a dividing one. Maritime
 - 3 Delimitation, the settlement of maritime space between members
 - 4 of the community is thus a great service which the UNCLOS can
 - 5 render to this fledgling region.
 - 6 Mr. President, the Convention has done so already with
 - 7 Barbados and Trinidad and Tobago, as you mentioned yourself,
 - 8 through another Annex VII Tribunal, bringing the principle of
 - 9 equidistance to the aid of conflict resolution and ultimately
 - 10 in a peaceful development of the region's resources.
 - Guyana does not come to the Tribunal, Mr. President,
 - 12 in an adversarial posture. We seek, of course, the vindication
 - 13 of our rights under law and equity, but we do so under law and
 - 14 through due process. Our search for the delimitation of our
 - 15 maritime boundary and Suriname is not a hostile act.
 - 16 Ultimately the definitive maritime boundary which we seek will
 - 17 serve the interests not only of Suriname and Guyana, but also
 - 18 of the entire integrated Caribbean.
 - 19 We seek this resolution, Mr. President, without
 - 20 recrimination and in the certain knowledge that in the long
 - 21 future ahead of Suriname and Guyana, it is our capacity to
 - 22 cooperate, particularly in the highest purposes. We thank all
 - 23 concerned for the ready and fulsome support which we, the
 - 24 Tribunal, and the parties have received, and I wish to pay a
 - 25 special tribute to the OAS because here, a regional

- 10:15:07 1 organization, we share the same goals of peace, security, and
 - 2 stability in the region. We are very grateful that we have the
 - 3 premises made available to us, for having made the Tribunal,
 - 4 the delegations, and all of us comfortable.
 - 5 So, I thank you, Mr. President, and I wish your
 - 6 deliberations well.
 - 7 PRESIDENT NELSON: Thank you very much, Mr. Foreign
 - 8 Minister.
 - 9 SIR SHRIDATH RAMPHAL: Mr. President, Members of the
 - 10 Tribunal, our distinguished colleagues, the delegation of
 - 11 Suriname, Mr. President, as I follow the Guyana Foreign
 - 12 Minister and agent in addressing the Tribunal, I do so also in
 - 13 saluting you, and in saying what a great pleasure and privilege
 - 14 it is to be again appearing before you.
 - 15 Since the first encounter of the parties with the
 - 16 Tribunal in London in July 2004, how long ago it seems, when we
 - 17 settled the Rules of Procedure; a great deal of paper has moved
 - 18 across the bridge of the registry to the Tribunal, not all of
 - 19 that paper contemplated at that initial meeting. The Tribunal
 - 20 has accepted these additional burdens with remarkable
 - 21 equanimity. Guyana wishes to acknowledge this and wishes to
 - 22 record its appreciation to the Tribunal for all of that.
 - 23 Now that Foreign Minister Insanally has made Guyana's
 - 24 opening address, it falls to me and then to other members of
 - 25 our legal team to present Guyana's claim in furtherance and

- 10:18:02 1 supplementation of Guyana's Memorial and Reply and, of course,
 - 2 taking account of Suriname's Preliminary Objections and the
 - 3 order of the Tribunal in relation to them, and taking account
 - 4 also of Suriname's Counter-Memorial and Rejoinder, and to do
 - 5 all this within the time limits already agreed with Suriname
 - 6 and with the Tribunal.
 - 7 So, let me briefly outline that scheme of
 - 8 presentations. After my general remarks pertinent to Guyana's
 - 9 overall claim, Professor Philippe Sands and Professor Payam
 - 10 Akhavan will address the Tribunal on jurisdiction. Professor
 - 11 Sands will begin by addressing the relevant rules. Professor
 - 12 Akhavan will then address the historical origin of Point 61 and
 - 13 its definitive fixing by the Mixed Boundary Commission in 1936
 - 14 which set the stage for 70 years of consistent and unequivocal
 - 15 practice by the parties. He will consider the extensive
 - 16 deliberations of the parties from 1929 to 1936, the agreement
 - 17 by the parties about the location of the northern boundary
 - 18 terminus at the mouth of the Corantijn River by 1936, the
 - 19 express mandate of the Commission to demarcate the boundary
 - 20 compatible with permanence and subsequent approval of Point 61
 - 21 by the Netherlands and the United Kingdom.
 - 22 Professor Sands will then consider what those facts
 - 23 mean for the Tribunal's jurisdiction. First and foremost, he
 - 24 will show that the Tribunal's jurisdiction is established on
 - 25 the basis that this dispute relates exclusively to the maritime

- 10:20:26 1 boundary; and he will demonstrate that Point 61 has been
 - 2 mutually, consistently, and unequivocally accepted by the
 - 3 parties as a starting point for maritime delimitation, and
 - 4 accepted for 70 years. By way of alternative, he will explain
 - 5 the other bases upon which the Tribunal can exercise
 - 6 jurisdiction.
 - 7 Professor Sands will be followed by Mr. Paul Reichler,
 - 8 who will address the Tribunal on the geographical circumstances
 - 9 of the case. Mr. Reichler will discuss the parties' agreement
 - 10 that coastal geography is the most important factor to take
 - 11 into account in achieving an equitable solution.
 - 12 He will also discuss the parties' agreement that the
 - 13 coastal geography in this case is unremarkable, there being no
 - 14 major promontories, islands, rocky outcroppings, or offshore
 - 15 areas to render the coasts of Guyana or Suriname in any way
 - 16 extraordinary.
 - 17 He will then compare the provisional equidistance
 - 18 lines the parties have each drawn with emphasis on the
 - 19 similarity of the two lines.
 - 20 After that, he will analyze Suriname's argument that
 - 21 the equidistance line is unfair to Suriname and show that, in
 - 22 fact, it is not unfair to Suriname, but on the contrary, is
 - 23 unfair to Guyana. Mr. Reichler will also critique the novel
 - 24 angle bisector methodology that Suriname has proposed to
 - 25 displace the equidistance methodology and show that it is

- 10:22:39 1 deeply flawed and does not fit the geographic circumstances of
 - 2 this case. He will demonstrate that the established method for
 - 3 maritime delimitation is entirely appropriate here. That
 - 4 method involves first the construction of a provisional
 - 5 equidistance line and then a consideration of whether there are
 - 6 special or relevant circumstances that warrant adjustment of
 - 7 the line to achieve that equitable solution. Mr. Reichler will
 - 8 prove that in the geographical circumstances in this case, an
 - 9 adjustment to the provisional equidistance line is required in
 - 10 order to prevent unfairness to Guyana and to achieve an
 - 11 equitable solution.
 - 12 Professor Nico Schrijver will then present our
 - 13 arguments on the applicable law. In doing so, he will
 - 14 distinguish three relevant periods of time. First, the law
 - 15 prior to 1958; next, the law which applied during the period
 - 16 1958 to 1982; and thirdly, the law incorporated in the 1982
 - 17 Convention and beyond. He will also discuss the status of the
 - 18 equidistance line in international law with special reference
 - 19 to international judicial and arbitral practice.
 - 20 Professor Schrijver will be followed by Professor
 - 21 Sands, who will address the Tribunal on this occasion on the
 - 22 delimitation of the territorial sea. He will set out Guyana's
 - 23 arguments in support of the claim for a delimitation in
 - 24 accordance with the 1982 Convention, and in particular its
 - 25 Article 15 with the result that the boundary in the territorial

- 10:24:54 1 sea should follow a bearing of north 34 east for a distance of
 - 2 12 miles, from the point on the low-water line nearest to the
 - 3 northern terminal of Point 61.
 - 4 Following Professor Sands's presentation on
 - 5 delimitation of the territorial sea, Guyana will present its
 - 6 arguments on delimitation of the continental shelf and
 - 7 Exclusive Economic Zone. This presentation will be made
 - 8 jointly by Mr. Reichler and Professor Schrijver. Mr. Reichler
 - 9 will briefly review the development of the law as it relates to
 - 10 the maritime areas beyond the territorial sea. In that
 - 11 connection he will show that it has become the accepted
 - 12 practice in international proceedings to begin with the
 - 13 provisional equidistance line and then consider whether any
 - 14 adjustments to that line are warranted in view of relevant
 - 15 circumstances.
 - 16 Professor Schrijver will discuss the history of the
 - 17 parties' dealings concerning delimitation in this area,
 - 18 beginning from 1958, when the British and Dutch first agreed
 - 19 that the boundary in the continental shelf should be defined by
 - 20 reference to equidistance, and how they developed a historical
 - 21 equidistance line based on then-current charts of the seas
 - 22 adjacent to the Guyana and Suriname coasts, to which they
 - 23 subsequently conformed their conduct in very substantial
 - 24 measure. Mr. Reichler will conclude by demonstrating that the
 - 25 adjustments to the provisional equidistance line in Guyana's

10:27:00 1 favor are warranted by relevant geographical and historical

- 2 circumstances.
- 3 And he will further demonstrate that the maritime
- 4 boundary line following an azimuth of north 34 east to the 200
- 5 nautical mile limit of the EEZ achieves an equitable result.
- 6 Following Guyana's presentation on the continental
- 7 shelf and Exclusive Economic Zone, Guyana will call to the
- 8 stand an expert witness, Dr. Robert Smith, who previously
- 9 submitted a written report to the Tribunal which is included as
- 10 Annex R1 to Guyana's reply, and is included in your Judges'
- 11 folder at Tab 20. Dr. Smith is, I believe, well-known to you
- 12 and recently completed 30 years of distinguished service as a
- 13 geographer with the United States Department of State.
- 14 Professor Akhavan will then address Guyana's
- 15 submissions concerning Suriname's unlawful threat and use of
- 16 force, and he will do so in relation to its maritime boundary
- 17 with Guyana. He will consider the reliance of Guyana on a
- 18 long-standing modus vivendi in authorizing exploratory
- 19 activities, the ample opportunity for Suriname to pursue
- 20 peaceful means of dispute settlement, the involvement of
- 21 Suriname's President and military high command in deciding to
- 22 expel the CGX rig, and a very real and credible threat of
- 23 lethal force that was issued by the Surinamese Navy gunboats in
- 24 securing such expulsion, and in doing so in clear violation of
- 25 the obligation to settle disputes by peaceful means in

- 10:29:17 1 accordance with Article 279 of the Convention.
 - I then, Mr. President, Members of the Tribunal, will
 - 3 close Guyana's initial presentations with remarks on Suriname's
 - 4 breach of its obligations under international law and more
 - 5 specifically on under Articles 74(3) and 83(3) of UNCLOS.
 - 6 Those submissions will be directed to Suriname's failure to
 - 7 make every effort in a spirit of cooperation and understanding
 - 8 to enter into provisional arrangements of a practical nature
 - 9 pending final agreement of the delimitation of the maritime
 - 10 boundary between Guyana and Suriname and to Suriname's various
 - 11 submissions on that matter.
 - 12 That, Mr. President, will exhaust the lists of issues
 - 13 on which Guyana proposes to address the Tribunal at this stage
 - 14 of the proceedings. We are confident that in doing so we will
 - 15 exhaust neither ourselves nor the Tribunal.
 - And we shall, of course, within the agreed time limits
 - 17 conclude all those presentations. I trust, Mr. President, that
 - 18 this scheme of presentations is acceptable to the Tribunal.
 - 19 As this Tribunal approaches these presentations of
 - 20 Guyana's case, as set out in our Statement of Claim, it is
 - 21 perhaps right that I should affirm that after all written
 - 22 pleadings and interlocutory asides, Guyana respectfully adheres
 - 23 to all those submissions, and does so with an even stronger
 - 24 sense of urgency.
 - 25 All that has happened since Guyana filed its claim

- 10:31:40 1 under Annex VII of UNCLOS has confirmed, we believe, the wisdom
 - 2 of having done so and pointed up the serious implications for
 - 3 Guyana, for Suriname, for the Caribbean region, and if I may
 - 4 say so with modesty, for the wider cause of maritime dispute
 - 5 settlement had we not taken this course. And it has, ipso
 - 6 facto, emphasized as well the tremendous importance for all of
 - 7 these of your eventual award.
 - 8 Mr. President, Members of the Tribunal, in these
 - 9 proceedings, parties and the Tribunal will be very much
 - 10 occupied with very contemporary events and with jurisdiction
 - 11 and jurisprudence pertinent to them. That is as it should be,
 - 12 but not, and never, to the exclusion of reminders of the path
 - 13 these issues have followed over a long time and the roots that
 - 14 have nurtured them, for in those reminders lie elements
 - 15 pertinent to our quest for resolution of present maritime
 - 16 delimitation issues between Guyana and Suriname.
 - 17 In these introductory remarks to the Tribunal which
 - 18 dwell essentially on overarching issues, I shall therefore
 - 19 allude to some realities of history from which there really is
 - 20 no escape. My purpose is to demonstrate how some elements of
 - 21 history impress the present with the urgency of finally, and in
 - 22 an equitable manner, delimiting the maritime boundary
 - 23 separating Guyana and Suriname, delimiting the maritime
 - 24 boundary to facilitate peaceful and productive relations
 - 25 between two neighbors so that they can properly turn their

- 10:34:14 1 attention to development of their natural resources, for the
 - 2 advancement of their peoples, instead of remaining locked in a
 - 3 debilitating and destructive stalemate for another 70 years.
 - 4 Mr. President, Members of the Tribunal, the "wild
 - 5 Guyana coast" was among the very last regions of South America
 - 6 to attract European attention, just because it really was so
 - 7 wild and unpromising. Lying between the deltas of the mighty
 - 8 Amazon and Orinoco River systems, it was not a prize discovery
 - 9 full of rich promise of returns. Sir Walter Raleigh, it has to
 - 10 be admitted, did come close to claiming this in his obsessive
 - 11 pursuit of El Dorado. Instead, it took Dutch skills in the
 - 12 empoldering of low-lying land and, sadly, the abomination of
 - 13 slavery to make that wild coast tame and productive.
 - 14 And it took centuries of European wars, many of them
 - 15 fought in Caribbean waters, to resolve which of Europe's
 - 16 maritime powers would control the destinies of the societies
 - 17 they were creating almost unknowingly in the process of
 - 18 accumulating wealth for Europe, from sugar, from rum, from
 - 19 cotton, from indigo, from other crops that were then economic
 - 20 kings in those very distant times. Suriname and Guyana are two
 - 21 such evolved societies; and today's disputes are in a long
 - 22 succession of residual colonial legacies overlaid, it is true,
 - 23 with the complexities of modern developments.
 - 24 Some of these advances are, in fact, high points of
 - 25 20th Century internationalism, as in the Law of the Sea, law

- 10:37:01 1 replacing anarchy on the seas and allowing neighboring
 - 2 countries today to pursue more institutionalized processes,
 - 3 like those that UNCLOS offers, the process of drawing frontiers
 - 4 in the sea.
 - 5 And those neighbors sometimes actually have more in
 - 6 common than the shared national history that binds their
 - 7 countries in fraternity. My own ancestor, my ancestor in
 - 8 indenture, a brave and desperate widow, served her indenture in
 - 9 Suriname, five years of servitude with her young son, my
 - 10 grandfather. She exercised her right of repatriation to the
 - 11 destitution from which she had originally fled, only to be
 - 12 lured back to indenture in "Demerara" with this false promise
 - 13 that the British planters were less brutal than the Dutch.
 - 14 She came to Demerara, again with her son, bound to the
 - 15 sugar estate of Vreed-en-Hoop, once owned by John Gladstone,
 - 16 whose son was to become Britain's famous 19th-Century Prime
 - 17 Minister, and so to me.
 - I told this story last to the Society of Surinamese
 - 19 Economists in Paramaribo. Why do I mention it now? I do so to
 - 20 convey to the Tribunal that the differences which bring us here
 - 21 today, while real and sharp, are in a larger context of
 - 22 oneness. Identity now sealed, as the Foreign Minister
 - 23 attested, within the family of the Caribbean Community.
 - Guyana's Memorial has set out the relevant facts of
 - 25 the early history. In Chapter Two of Guyana's Memorial, Volume

- 10:39:53 1 1, paragraphs 2.16 to 2.22, and in Annex 1 of Volume Two of
 - 2 that Memorial. I do not go over the ground here, but a few
 - 3 things are worth repeating.
 - 4 Suriname, in its pleadings, has been somewhat
 - 5 disdainful of history, but even they have gone back to the
 - 6 agreement on the two Governors of Berbice and Suriname in 1799
 - 7 in asserting sovereignty to the Corantijn River. They were
 - 8 Dutch Governors, van Battenburg and de Frederici, answerable
 - 9 just briefly to London with the changing fortunes of war, even
 - 10 as the 18th Century changed into the 19th, and they were
 - 11 confirming what van Battenburg had long argued for: Namely,
 - 12 the enhanced boundaries of Berbice. In their agreement, in
 - 13 that 1799 agreement, they specially confirmed the validity of
 - 14 land grants in Berbice, whose boundary they were agreeing
 - 15 extended eastward right up to the river.
 - As I said, it is on the basis of this agreement that
 - 17 Suriname claimed sovereignty over the river itself. Suriname's
 - 18 claim to the river is not in dispute in these proceedings. The
 - 19 same 1799 agreement that Suriname invokes makes it clear the
 - 20 west coast and the west bank of the river belongs to Berbice,
 - 21 now Guyana. Thus, the land west of the river is and always has
 - 22 been since 1799 under Guyanese sovereignty.
 - This cannot be disputed here, either. I refer the
 - 24 Tribunal specifically to paragraphs 2.18 and 2.20 of Volume 1
 - 25 of Guyana's Memorial at pages 10 and 11, in relation to the

- 10:42:41 1 1799 agreement and the 1803 Articles of Capitulation.
 - 2 And there are other pertinent implications from the
 - 3 historical working out of that early agreement that Berbice
 - 4 extended to the west coast and the west bank of the Corantijn
 - 5 River, for in due course the colonial powers, Britain and the
 - 6 Netherlands, recognized the need to move beyond the rudimentary
 - 7 Governors' agreement of 1799, and its implicit confirmation by
 - 8 the London Convention of 1814. It was a rather leisurely
 - 9 recognition, but over a century later, starting in 1929, the
 - 10 United Kingdom and the Netherlands embarked on a quite
 - 11 significant effort to negotiate the boundary treaty between
 - 12 British Guiana and Suriname. The history of that effort
 - 13 between 1929 and 1966, when Guyana became independent is set
 - 14 out fully in Guyana's Memorial, in Chapter 3 of Volume 1; and
 - 15 in Guyana's reply, in Chapter 2 of Volume 1.
 - I do not propose to go over it here--Dr. Akhavan will
 - 17 return to these issues--but I do urge on the Tribunal their
 - 18 relevance to present issues. Reading the account of those
 - 19 early efforts of the colonial administrators is, in fact, a
 - 20 quite warming experience of civility, of compromise, and
 - 21 adherence to principle in the settlement of disputes. Britain
 - 22 and the Netherlands in this matter were not just colonial
 - 23 powers treating casually with the borders of their distant
 - 24 colonies. They were, after all, dealing with what they
 - 25 considered their possessions. The negotiations were never

- 10:45:16 1 one-sided, and they were always meticulous in attention to
 - 2 detail. And eventually, every detail of the draft boundary
 - 3 treaty was agreed between them.
 - 4 The very last modification of the draft is, I think,
 - 5 illustrative of this definitiveness; what was a substitution of
 - 6 the cipher 53.8 for 53.9 in the description of the northern
 - 7 boundary terminal at Point 61, "the beginning of the left bank
 - 8 of the Corantijn River at the sea" was how the draft treaty
 - 9 described it. I invite you to examine Article I(2) of the
 - 10 Treaty in Volume 2 of Guyana's Memorial at Annex 62.
 - 11 This correction was being made on the basis of the
 - 12 Dutch Government's observation that on their original report of
 - 13 the boundary Commissioners, point nine had been altered to
 - 14 point eight, and the alteration -- I quote from the Dutch
 - 15 memorandum--"initialed by Messrs. Phipps and Kayser." The
 - 16 British concurred. A small vignette, it is true, of diplomatic
 - 17 nicety, but a commentary among other things, on how definitive
 - 18 of the matter of the landmark Point 61 both governments
 - 19 regarded the determination of the Commissioners themselves.
 - 20 There has been no departure from that point since 1936. Yet,
 - 21 despite all the assembled evidence to the contrary, Suriname
 - 22 now asserts, and I quote, "Guyana's argument that the Boundary
 - 23 Commission definitively fixed the land boundary terminus lacks
 - 24 support." They do so in Suriname's Rejoinder at paragraph 2.23
 - 25 on page 17.

10:48:00 1 Well, let us see. That exercise in marking the land

- 2 boundary terminus has been comprehensively described in
- 3 Guyana's Memorial. I invite Members of the Tribunal to
- 4 specifically remind yourselves of it, for it is crucial to
- 5 these proceedings. On the 5th of July 1936, when the
- 6 Commissioners met to finalize their report, met in a building
- 7 at Point 63, really 63 Village, in a building I remember from
- 8 my childhood holidays, they described their task in the heading
- 9 to the report as "the inauguration of the northern terminal
- 10 point mark of the Suriname-British Guiana boundary."
- I stress those words, the northern terminal point mark
- 12 of the Suriname-British Guiana boundary. For this terminal
- 13 mark, which they also described in their report as "the mark
- 14 proper, "they gave the coordinates that have been respected
- 15 every since as the boundary between Guyana and Suriname at the
- 16 seashore, the coordinates of Point 61. Those coordinates were
- 17 accepted by both Britain and the Netherlands and inserted into
- 18 the draft treaty, with absolute precision, at Dutch insistence,
- 19 on the basis of the Commissioners' initial correction, a treaty
- 20 on whose texts and substance they had reached agreement. You
- 21 have the text of that draft treaty at Annex 89 and Volume 3 of
- 22 Guyana's Memorial and in your folder. Its initial articles are
- 23 instructive and relevant to this day in the context of these
- 24 proceedings.
- 25 "Article I: The boundary between British Guiana and

- 10:50:32 1 Suriname shall be formed by the line of the left bank of the
 - 2 River Corantijn from the sea southward to the point near its
 - 3 source, " and all those words follow.
 - 4 "Article IV: The waters--I emphasize the waters of
 - 5 the River Corantijn as defined in Article I above shall,
 - 6 whatever the fluctuations in its volume, be considered as being
 - 7 within the territory of Suriname and the land confining them on
 - 8 the left bank, as defined in Article I, as being within the
 - 9 territory of British Guiana, and consequently, no change of
 - 10 sovereignty over such land shall ensue upon any rise or fall of
 - 11 the waters of the river."
 - On the 25th of November, 1939, a final draft text in
 - 13 English was sent from Britain to the Netherlands with the
 - 14 inquiry whether the Netherlands Government, I quote, "concurred
 - 15 in the draft treaty, and are prepared to proceed to signature,
 - 16 in which event, " the note added, a diplomatic acknowledgement
 - 17 that finality had been reached, I quote, "I shall be glad if
 - 18 you would be so good as to furnish me with a Dutch text of the
 - 19 Treaty."
 - 20 It was a Diplomatic Note from the British Secretary of
 - 21 State to the Dutch Minister to the United Kingdom, and I refer
 - 22 you to Volume 1 of Guyana's Memorial at paragraph 317 and
 - 23 footnote 40 on page 20. The rest is truly history.
 - In the Yearbook of the International Law Commission
 - 25 for 1953, in Guyana's Memorial, Volume 1, Chapter 2, footnote

- 10:52:49 1 46, dealing with information and observations submitted to
 - 2 governments regarding the question of the Delimitation of the
 - 3 territorial sea of two adjacent states, it is reported that in
 - 4 a letter of the 8th of May, 1953, to the Secretary-General of
 - 5 the United Nations, the Netherlands stated that the border
 - 6 between Suriname and British Guiana was, I quote, "settled
 - 7 according to"--I quote again--"a draft treaty between the
 - 8 Netherlands and the United Kingdom, a ratification of which has
 - 9 been interrupted by the last war." The text of the relevant
 - 10 pages of the yearbook is set out at Annex 9 of Volume 2 of
 - 11 Guyana's reply.
 - 12 It is true, war in Europe again reached out to touch
 - 13 the destinies of Guyana and Suriname. By the time the final
 - 14 draft treaty was submitted to the Netherlands, Britain was
 - 15 already at war. The Second World War had started on the 1st of
 - 16 September with the invasion of Poland, and much of Europe was
 - 17 threatened. The Netherlands itself was invaded on the 10th of
 - 18 May, 1940. The German occupation was to last almost five
 - 19 years, until the 5th of May, 1945.
 - 20 As the communication to the U.N. put it in measured
 - 21 language in 1953, that ratification of the settled treaty was
 - 22 interrupted by the war. But eight years after the war ended,
 - 23 15 years after the receipt of that signature-ready treaty, no
 - 24 hint of difference. On the contrary. A Dutch assurance to the
 - 25 United Nations to the world that for them the 1938 draft Treaty

- 10:55:15 1 provided the relevant boundary information, including the
 - 2 agreed boundary terminus.
 - In Suriname's Rejoinder, paragraph 2.23 of Volume 1 at
 - 4 page 17, there is a paragraph that can only be described as
 - 5 cryptic; but, of course, it is less enigmatic than it seems on
 - 6 the surface. The relevant paragraph, the relevant part of the
 - 7 paragraph reads thus: "By inviting the Tribunal to conclude
 - 8 the work of the boundary Commission was definitive in the
 - 9 north; however, Guyana also seeks to involve the Tribunal in
 - 10 the territorial dispute between the parties in the south. The
 - 11 Tribunal has no jurisdiction to pronounce on that long-standing
 - 12 territorial dispute."
 - I emphasize those sentences from Suriname's Rejoinder.
 - 14 Guyana has not had an opportunity before to refute statements
 - 15 in the Rejoinder that, however unintentionally, might mislead.
 - 16 This is one such, and I must put the record straight. Guyana
 - 17 has not sought. Guyana does not seek to involve the Tribunal
 - 18 directly or indirectly in any territorial dispute with
 - 19 Suriname. It is a non sequitur to assert that for Guyana to
 - 20 argue that the work of the boundary Commissioners at Point 61
 - 21 was definitive in character is to invite the Tribunal to
 - 22 pronounce on, or be otherwise involved with, a territorial
 - 23 issue elsewhere in Guyana or Suriname.
 - 24 Let it be clear beyond peradventure that Guyana issues
 - 25 no such invitation. We have greater respect for the Tribunal

10:57:49 1 than to do so.

- Now, Suriname dismisses all of the history showing
- 3 that the parties agreed to a northern boundary terminus at
- 4 Point 61 and treated it as the starting point for maritime
- 5 delimitation. They do so, it seems, in a somewhat desperate
- 6 need to postulate a void. Why? Simply for the purpose of
- 7 arguing that this Tribunal lacks jurisdiction, and for the
- 8 purpose in turn of ensuring that the maritime boundary between
- 9 Suriname and Guyana is not delimited; that the maritime space,
- 10 as the Minister said earlier, remains in limbo.
- On Wednesday of this week, the President of Guyana in
- 12 speaking of the commencement of this oral hearing today, said
- 13 that Guyana approaches it without recrimination, and he added,
- 14 and I quote: "In this case, the Tribunal's award delimiting
- 15 the maritime boundary between Guyana and Suriname will allow
- 16 both countries to fully explore and exploit their offshore
- 17 resources with the complete assurance of an internationally
- 18 binding award. Securing an authoritative line of delimitation
- 19 will offer significant opportunities for Guyana's economic
- 20 development, as for Suriname's. In taking this action, these
- 21 proceedings, "the President said, "Guyana sought to bring to an
- 22 end the differences between Guyana and Suriname which have
- 23 undermined efforts to develop resources associated with their
- 24 offshore areas, " and I quote, "a deprivation which already poor
- 25 countries simply cannot afford."

11:00:12 1 In saying so, Guyana's President was reflecting a perception of the positive value of dispute settlement machinery that is widely held. Speaking on the 20th of October of this year, to the Asian-African legal consultative 5 organization, the current President of the ICJ, Her Excellency 6 Judge Rosalyn Higgins, affirmed, and I quote, "There is a strong understanding among Asian and African states that 7 bringing their disputes to the International Court is not a hostile act. Often, the best way to avoid deterioration in good relations between states is to have a dispute between them 10 11 resolved by an impartial third party such as the International 12 Court." 25 years before that, the General Assembly of the 13 United Nations had in the context of the Manila Declaration on 15 Peaceful Settlement of Disputes, only a month before Montego Bay and UNCLOS, urged all states to bear in mind that recourse 16 17 to judicial settlement of legal disputes should not be considered an unfriendly act between states. All this is 18 specially relevant to this Annex VII Tribunal, and to the 19 20 spirit that we think should inform these proceedings, a spirit, of course, that pervades the Convention on the Law of the Sea, 21 22 and particularly Part XV, the settlement of disputes. 23 The Tribunal should feel reinforced, therefore, in fulfilling its mandate under UNCLOS, which, as the Foreign 24

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Minister recalled earlier this morning, looks to a legal order

- 11:02:14 1 for the seas and the oceans which facilitate the equitable and
 - 2 efficient utilization of resources and which takes into account
 - 3 in particular the special interests and needs of developing
 - 4 countries.
 - 5 These sentiments will suffuse the presentations, and
 - 6 Guyana will look confidently to the fulfilment by the Tribunal
 - 7 of the promise of UNCLOS and a vindication of the faith in the
 - 8 judicial process to which Judge Higgins alluded.
 - 9 That, Mr. President, Members of the Tribunal, is all
 - 10 that I think I wish to say at this stage of the proceedings,
 - 11 except perhaps this: In 1982, UNCLOS broke new ground in
 - 12 several ways. One of them was by incorporating in the
 - 13 Convention mechanisms for the settlement of disputes, making it
 - 14 obligatory for a party to the Convention to go through the
 - 15 settlement procedure in case of a dispute with another party.
 - 16 At the final session of the Law of the Sea conference in 1982,
 - 17 the President of the conference, Ambassador Tommy Koh, alluded
 - 18 to this advance in international law in saying, "The world
 - 19 community's interests in the peaceful settlement of disputes
 - 20 and the prevention of use of force in the settlement of
 - 21 disputes between states have been advanced by the mandatory
 - 22 system of dispute settlement in the Convention."
 - 23 From the outset, Guyana attached great importance to
 - 24 this advance. Guyana's Foreign Minister Rashleigh Jackson in
 - 25 his speech to the same final session, subsequently published

- 11:04:24 1 under the title, "Safequarding the Security of Small States,"
 - 2 spoke presciently when he said, "The Convention elaborates a
 - 3 regime for the peaceful use of the seas." In this sense,
 - 4 Guyana notes with keen interest the provisions dealing with the
 - 5 peaceful settlement of disputes through compulsory procedures.
 - 6 Guyana is particularly attracted to Article 301 under which
 - 7 states in exercising their rights and performing their duties
 - 8 under the Convention, are enjoined to refrain from any threat
 - 9 or use of force against the territorial integrity or political
 - 10 independence of any state.
 - 11 As a party to that Convention, what did Suriname
 - 12 expect? Frustrate negotiation. Use force to make the maritime
 - 13 space a "no development zone," and yet somehow avoid the
 - 14 dispute settlement procedures of UNCLOS? But so it seems. For
 - 15 even after Guyana has had recourse to the dispute settlement
 - 16 mechanism of UNCLOS, Suriname still acts in a manner consistent
 - 17 with the view that emerged from the post-independence
 - 18 negotiations, that the last thing it wants is to settle the
 - 19 maritime boundary. Faced with the necessity of an Annex VII
 - 20 procedure, Suriname seeks to abort the process, to protract,
 - 21 and if possible, obviate it by its objection to the Tribunal's
 - 22 jurisdiction.
 - 23 Mr. President and Members of the Tribunal, as our
 - 24 pleadings attest and as my colleagues will shortly illustrate,
 - 25 Guyana has made every effort to resolve every aspect of

- 11:06:37 1 maritime delimitation with Suriname by negotiation. It did so
 - 2 at the highest political level and at every level through which
 - 3 a negotiation was possible--presidential, ministerial,
 - 4 ambassadorial, official -- only to be met, as the Foreign
 - 5 Minister has just said, with a technical filibuster in
 - 6 violation of Suriname's obligations under the Convention.
 - 7 As I have indicated, Mr. President, in closing
 - 8 Guyana's arguments, I will speak to Suriname's failure to make
 - 9 every effort to agree provisional arrangements of a practical
 - 10 nature pending resolution of the maritime boundary, including
 - 11 Suriname's rather preposterous assertions advanced for the
 - 12 first time in the Rejoinder that this Tribunal lacks
 - 13 jurisdiction over Guyana's claim in this particular regard.
 - It is, therefore, Mr. President and Members of the
 - 15 Tribunal, with some affront that Guyana has read the 21
 - 16 pages--21 paragraphs--spread over 12 pages of Suriname's
 - 17 Rejoinder on the matter of clean hands. My colleague,
 - 18 Dr. Akhavan, will respond to such of these contentions as are
 - 19 relevant when he addresses the Tribunal on Suriname's use of
 - 20 force. Suffice it here for me to repudiate in limine any
 - 21 suggestion of Guyana having acted improperly with regard to the
 - 22 CGX incident, and in particular that suggestion from Suriname.
 - 23 The best means of defense is attack has its limits even as a
 - 24 military maxim. I suggest it has no place whatever in the
 - 25 legal adjudication of conduct.

- 11:09:02 1 Thanks to the UNCLOS regime, we now have the
 - 2 opportunity for that rational and equitable resolution for
 - 3 which Guyana strove so long in vain. We look to the Tribunal
 - 4 to vindicate our faith in the process, in what we truly believe
 - 5 to be the interests of the peoples of both Suriname and Guyana,
 - 6 the interests of the Caribbean archipelago, and, of course, the
 - 7 wider interests of international maritime law.
 - 8 I leave it now, Mr. President, Members of the
 - 9 Tribunal, to my colleagues to deal seriatim in the sequence
 - 10 that I outlined at the beginning with the several specific
 - 11 issues which these proceedings entail. First among them is
 - 12 Professor Philippe Sands and Professor Payam Akhavan, who will
 - 13 address the Tribunal on the matter of jurisdiction.
 - 14 Thanks, Mr. President and Members of the Tribunal.
 - 15 PRESIDENT NELSON: Thank you very much, Minister
 - 16 Shridath Ramphal.
 - 17 It seems we are running late. This hearing was
 - 18 supposed to be stopped at 11:00, 11:30, 11:15.
 - 19 MR. REICHLER: I was just going to point that out,
 - 20 Mr. President. You beat me to the punch. Perhaps this would
 - 21 be a convenient time for the midmorning coffee break, if that's
 - 22 acceptable to the Tribunal.
 - PRESIDENT NELSON: With the adjustment of 10 minutes.
 - 24 Thank you very much.
 - 25 (Brief recess.)

- 11:32:41 1 PRESIDENT NELSON: We will now resume the hearing, and
 - 2 if I'm not mistaken, I give the floor to Professor Sands.
 - 3 PROFESSOR SANDS: Thank you very much, Mr. President
 - 4 and Members of the Tribunal.
 - 5 It's a great honor for me to appear on this occasion
 - 6 before this distinguished Tribunal, and also so many friends
 - 7 and colleagues on the other side, former teachers and former
 - 8 students. It's also a very great privilege for me to appear
 - 9 with the distinguished Foreign Minister of Guyana on behalf of
 - 10 the Republic of Guyana.
 - 11 I'm going to begin by addressing this morning the
 - 12 issues of jurisdiction, and at a certain point I will hand over
 - 13 to my colleague, Professor Akhavan, and then once he is
 - 14 finished, which will probably be after the lunch break, I will
 - 15 resume again for a short period after lunch.
 - Just before we start, it's worth mentioning that I
 - 17 will make occasional reference to documents in the judge's
 - 18 folder. That is a white folder with various tabs in them. And
 - 19 just to explain the way in which these tabs are being worked,
 - 20 and they will be updated each day, I hope the other side also
 - 21 has copies of those tabs, you have a first series of tabs, 1
 - 22 until 21, which are, if you like, what we call core documents
 - 23 that we are going to keep coming back to.
 - 24 Then at Tab 22 you have the outline of our
 - 25 presentations for the day.

11:35:42 1 And then at Tab 23 the additional documents to which I will refer in my presentation this morning, and then at Tab 24, the additional documents to which Professor Akhavan will refer. And each day we will supplement so that from tomorrow onwards 5 it will be 25 onwards, 26, and so on and so forth; so I will be 6 as precise as I can in referring to documents as either 1 to 21 or 23 A, 24 A and so on and so forth, but if I get into 7 8 confusion, which is not impossible, I apologize in advance. 9 In this presentation, as I said, I'm going to address the issue of jurisdiction, and it is an issue which we say is 10 11 straightforward. Guyana brought this case against Suriname under the 1982 Convention which both Guyana and Suriname have 12 ratified. The case was brought to resolve an outstanding 13 14 dispute on the maritime boundary, and nothing else. nothing in the 1982 Convention which precludes this Tribunal 15 from exercising jurisdiction over any part of the dispute to 16 17 which Guyana has referred this Tribunal. It is a dispute that relates exclusively to the delimitation of the maritime 18 boundary between the two states, and it concerns principally 19 20 the interpretation and application of three Articles: Article 15, Article 74, and Article 83. There will be other Articles 21 2.2 which are also invoked, Article 279, Article 9, Article 301. 23 The resolution of this dispute does not require the Tribunal to address any other matters; and in particular, to be 24 clear, it does not require the Tribunal to resolve or express a 25

- 11:38:02 1 view on a nonexistent dispute on nonmaritime matters. Suriname
 - 2 has raised an objection to jurisdiction which is on the facts
 - 3 and on the law wholly without merit, and which is entirely
 - 4 consistent with the general approach to its bilateral maritime
 - 5 relations with Guyana as outlined to you by the distinguished
 - 6 Foreign Minister and by sir Shridath Ramphal. In our
 - 7 submission, respectfully, Suriname's approach undermines the
 - 8 entire purpose of the 1982 Convention.
 - 9 Guyana's full arguments concerning jurisdiction are
 - 10 set out in the written pleadings, and, of course, I don't
 - 11 intend to refer you to absolutely everything, but in particular
 - 12 Chapter 6 of the Memorial and Chapter 2 of the Reply.
 - 13 Suriname's arguments are addressed in its Preliminary
 - 14 Objections, a document dated the 23rd of May, 2005, and in its
 - 15 Rejoinder at Chapter 2, paragraphs 2.1 to 2.80.
 - The issue of jurisdiction and the related issue of
 - 17 admissibility, which will be touched on by other speakers on
 - 18 behalf of Guyana, arose after Guyana had filed its Memorial
 - 19 and, of course, was the subject of a hearing which was held in
 - 20 July 2005 in The Haque, following which the Tribunal adopted an
 - 21 order in which it joined the issues of jurisdiction and
 - 22 admissibility to the merits, and it is this hearing in which we
 - 23 now participate.
 - We begin by making a number of introductory points.
 - 25 Firstly, it's abundantly clear that Suriname is willing to go

- 11:40:06 1 to very great lengths to avoid the Tribunal dealing with the
 - 2 merits. Secondly, to that end, it has raised its
 - 3 jurisdictional objections, which we say are wholly without
 - 4 merit.
 - 5 Third, contrary to the view expressed by Suriname, the
 - 6 Tribunal is not being asked to delimit anything other than the
 - 7 maritime boundary; it's certainly not being asked to delimit
 - 8 any territory, of land, of continental or insular character,
 - 9 and it has no need to do so in order to delimit all of the
 - 10 maritime spaces which are at issue.
 - 11 Fourthly, also contrary to the view expressed by
 - 12 Suriname there is no requirement for there to be under UNCLOS a
 - 13 formal written agreement between Guyana and Suriname on the
 - 14 location of the terminus, the northern boundary, in order for
 - 15 the Tribunal to exercise jurisdiction over the delimitation of
 - 16 the maritime boundary.
 - 17 Fifthly, in the present case, there is no territorial
 - 18 dispute to resolve. Both parties agree, and they have long
 - 19 agreed, that Point 61 is the terminal of the northern boundary.
 - 20 They have also long agreed that the boundary lies along the
 - 21 low-water mark of the west bank of the Corantijn River, and
 - 22 they have also agreed, and this is of singular importance, in
 - 23 their submissions that if this Tribunal does proceed to a
 - 24 delimitation, the starting point for any maritime delimitation
 - 25 is Point 61. Both the parties agree on that.

- 11:42:01 1 Sixthly, this Tribunal, we say, is entitled to take
 - 2 account of all of those agreements. Like any International
 - 3 Tribunal, it is entitled to--indeed, it must--interpret and
 - 4 apply the applicable law, the 1982 Convention, on the basis of
 - 5 settled facts in relation to all of these agreements. And it's
 - 6 entitled to rely upon them for the purpose of exercising
 - 7 jurisdiction under Part XV.
 - 8 The seventh introductory point is that even if
 - 9 Suriname is right that there is no agreement on these or any of
 - 10 these points--and, of course, we say they are not right--we
 - 11 strongly resist that argument--that would not preclude the
 - 12 Tribunal from exercising jurisdiction and delimiting a line
 - 13 from Point 61, for three reasons: The Tribunal, firstly, can
 - 14 obviously effect a partial delimitation. Alternatively, the
 - 15 Tribunal can delimit an interpretation and application of
 - 16 Article 9 of the Convention. And thirdly, also in the
 - 17 alternative, the Tribunal can exercise incidental or ancillary
 - 18 or other jurisdiction over territorial matters in circumstances
 - 19 in which a state has not made a declaration under Article
 - 20 298(1)(a)(i). We will come back to that in due course.
 - So, let me put this case in its real context, and in
 - 22 particular the preliminary objection in its real context.
 - 23 Suriname's preliminary objection essentially boils down to an
 - 24 issue of whether or not the Tribunal can or cannot delimit a
 - 25 few miles of territorial sea boundary, and this has been clear

- 11:44:03 1 from the day Suriname submitted its memorandum on Preliminary
 - 2 Objections. That memorandum included Figure 4 which ought, if
 - 3 the technology is working, to now appear magically on your
 - 4 screen, and it does.
 - 5 This plate is at Tab 23(d) of your documents, if you
 - 6 want to come back to it.
 - 7 Now, the figure is an interesting one because it
 - 8 purports to show the impact on the provisional equidistance
 - 9 line of a shift of the initial point of the boundary from Point
 - 10 61 to a putative Point X. Point 61 down here, Point X up
 - 11 there.
 - 12 It shows that even on that difference of starting
 - 13 point, the provisional equidistance line of both starting
 - 14 points converge up there, and the distance from that point of
 - 15 convergence to the nearest point on the low-water mark, is
 - 16 about 15 nautical miles.
 - 17 That's Point X. Suriname doesn't say you should start
 - 18 from Point X. Suriname says if you have got jurisdiction, you
 - 19 should start from Point 61. And like Guyana, it wants a
 - 20 starting point for the exercise of the delimitation to be from
 - 21 that point. The only real issue, if there is one, is how you
 - 22 get from Point 61 to the low-water mark, assuming, that is,
 - 23 Point 61 is not already on the low-water mark or the high-water
 - 24 mark, a point to which we will return in due course.
 - Now, what's the effect, in practical terms, of the

- 11:46:19 1 differences of approach? How you get from Point 61 to the
 - 2 low-water mark if that exercise needs to be carried out? You
 - 3 can see that clearly on Plate R19 of Guyana's Rejoinder, and
 - 4 that is a document you will find at Tab 23(e) of your
 - 5 materials.
 - Now, this Plate shows the impact of two different
 - 7 approaches of getting from Point 61 to the point on the
 - 8 low-water mark. Guyana's approach, which is that little point
 - 9 there, you get from Point 61 to the closest point on the
 - 10 low-water mark, and the alternative approach is Suriname's,
 - 11 which is you take a 10-degree line, and you hit the low-water
 - 12 mark along the 10-degree line.
 - What this Plate demonstrates is that here, too, there
 - 14 is convergence, obviously, of the provisional equidistance
 - 15 line, and it converges here. Now, that point, we will provide
 - 16 in due course the precise calculations, is about 6 nautical
 - 17 miles; and, at essence, that is the extent of the difference
 - 18 between the parties, no more and no less. Having agreed that
 - 19 Point 61 is the starting point, essentially what this Tribunal
 - 20 is being asked to do by Suriname is to decline jurisdiction and
 - 21 to delimit nothing because of what it says is a disagreement on
 - 22 the starting point which, on its own analysis--and this
 - 23 approach is not challenged--leads to an issue as to the first 6
 - 24 miles. Putting it another way, the Tribunal can delimit 194
 - 25 miles without difficulty on the basis of this issue, assuming

11:48:22 1 it adopts a provisional equidistance line.

- Now, of course, Guyana says that you aren't even
- 3 deprived of the power or the jurisdiction to delimit from that
- 4 point of convergence to the place on the low-water mark that is
- 5 closest to Point 61. And the reason that we say that is that
- 6 the delimitation of that part is not dependent upon the
- 7 resolution of any dispute over continental land territory.
- 8 Because all of the continental land territory between Point 61
- 9 and the low-water mark, whichever approach you take, is within
- 10 the territory of Guyana. That is not in dispute. Suriname has
- 11 never claimed that any of that territory falls within its
- 12 sovereignty, until these proceedings. Indeed, clarified rather
- 13 helpfully to us, I must say, in a letter dated the 4th of
- 14 December, 2006, when for the very first time Suriname made
- 15 absolutely explicit what its intentions were, intentions, I
- 16 have to say, that seem clearly designed to buttress a
- 17 jurisdictional objection.
- 18 But, if you accept as your starting point the premise
- 19 that none of the land in issue is part of Suriname, and has
- 20 never been claimed by Suriname, their entire argument on
- 21 jurisdiction collapses, and that is our principal submission on
- 22 the issue of jurisdiction.
- 23 I should just pause here and say parenthetically and
- 24 on a personal note, these issues do take some time to emerge
- 25 from the mass of documentation that has been put, and for this

- 11:50:23 1 reason I want to stress once again our extreme gratitude to
 - 2 Suriname for articulating in their recent letter so very
 - 3 clearly what their real intentions are.
 - But, of course, we say this Tribunal cannot take into
 - 5 account a new dispute, quote-unquote, which has emerged only
 - 6 after these proceedings were initiated, and we look forward,
 - 7 with interest, to seeing Suriname's evidence. There is none,
 - 8 of course, before the Tribunal, which shows that at any point
 - 9 before these proceedings it ever claimed any land territory in
 - 10 an area landwards of the low-water mark of the Corantijn River.
 - 11 There is no such evidence before the Tribunal.
 - So, if the Tribunal were to accede to Suriname's
 - 13 approach, the consequence would be to deprive the International
 - 14 Court of Justice, the International Tribunal for the Law of the
 - 15 Sea, or an Annex Seven Tribunal, of any ability to exercise
 - 16 jurisdiction under Part XV of UNCLOS in any maritime
 - 17 delimitation dispute where there is no formal written agreement
 - 18 reflected in a treaty on the initial point for the delimitation
 - 19 of the sea boundary. That is the consequence of the case
 - 20 Suriname is putting to you.
 - 21 On Suriname's approach, the mere fact of raising an
 - 22 issue related to the coast and a dispute, however
 - 23 unmeritorious, is sufficient to deprive the Tribunal of any
 - 24 jurisdiction. We say that is not in keeping with the object
 - 25 and purpose of UNCLOS or the spirit in which the negotiators in

- 11:52:20 1 1982 concluded that enormous task.
 - We say the Tribunal should take Suriname's objection
 - 3 for what it really is: A recognition of the fundamental
 - 4 weakness of its case on the merits of the delimitation. As
 - 5 Guyana said during the hearing in July 2005, Suriname faces the
 - 6 very real difficulty that its objection to jurisdiction cannot
 - 7 prevent the Tribunal from exercising at least some
 - 8 jurisdiction, but, of course, we say all jurisdiction in
 - 9 relation to the totality of the dispute brought to you by
 - 10 Guyana.
 - Now, against that background, I'm now going to turn to
 - 12 the legal framework. I will then summarize Guyana's case on
 - 13 why it's patently apparent this Tribunal has jurisdiction, and
 - 14 I will then address each of Suriname's arguments against
 - 15 jurisdiction. The issues of admissibility concerning Guyana's
 - 16 second and third claims will be addressed by counsel presenting
 - 17 those aspects of Guyana's case later on in the week.
 - 18 So, let me turn now to the legal framework, and let me
 - 19 begin with what one might call the substantive rules of
 - 20 international law in the Convention. Under Article 287, the
 - 21 Convention provides that a tribunal constituted has, and I
 - 22 quote, jurisdiction over any dispute concerning the
 - 23 interpretation or application of the Convention, end of quote.
 - 24 This dispute, as we already said, relates to the determination
 - 25 of the maritime boundary between Guyana and Suriname, and what

- 11:54:07 1 I will say for this part of the presentation deals only with
 - 2 Articles 15, 74, and 83 and not the other issues in relation to
 - 3 Claims 2 and 3.
 - 4 Article 15 deals with delimitation of the territorial
 - 5 sea between states. It's entitled, "Delimitation of the
 - 6 territorial sea between States with Opposite or Adjacent
 - 7 Coasts." Its language is well-known. It ensures that no state
 - 8 is entitled, failing agreement to the contrary, to extend its
 - 9 territorial sea beyond the median line, every point of which is
 - 10 equidistant from the nearest points on the baselines. It's
 - 11 very clear language. There is, of course, an exception where
 - 12 historic title exists. There is no claim here to historic
 - 13 title, or, and I quote, "other special circumstances," and I
 - 14 will come back to that when I deal with territorial sea issues
 - 15 probably tomorrow.
 - 16 Article 74 deals with the delimitation of the
 - 17 Exclusive Economic Zone, and Article 83 deals with the
 - 18 delimitation of the continental shelf, and I don't propose now
 - 19 to take you to those provisions in any detail, but there are
 - 20 one or two aspects of it that are, I think, relevant, and in
 - 21 particular what one might call common subparagraph two of those
 - 22 two provisions. "If no agreement can be reached within a
 - 23 reasonable period of time, the states concerned shall resort to
 - 24 the procedures provided for in Part XV, " I emphasize the word
 - 25 "shall," it's not the word "may." The intent of the drafters

11:55:45 1 was to create a system in which resolutions would be brought to

- 2 an end, and the whole thrust of the Convention is to do
- 3 precisely that. So that any limitations which exist in
- 4 relation to the jurisdiction of the Tribunal or any other body
- 5 empowered to adjudicate disputes in relation to these
- 6 provisions has to be read in that exceptional circumstance
- 7 against the background, one might say, of the policy argument
- 8 in favor of the resolution of disputes.
- 9 Putting it another way, the burden, we say, is on
- 10 Suriname to prove that there is no jurisdiction, not on us to
- 11 prove that there is. And that is quite the correct way to read
- 12 these particular provisions.
- There are other provisions which we will come to in
- 14 due course, including in particular Article 9 of the Convention
- 15 concerning the determination of the location of the mouth of a
- 16 river, and I would just briefly there mention in relation to
- 17 that provision that that is plainly a provision over which this
- 18 Tribunal can exercise jurisdiction in its interpretation and
- 19 application. It would divide, in effect, in its exercise,
- 20 internal waters from territorial sea, and it is plainly
- 21 envisaged, we say, that a tribunal should be able to determine
- 22 whether a closing line has been correctly delimited by
- 23 reference to the requirements of Article 9.
- And, of course, the dispute relates to the threat to
- 25 use force by Suriname against Guyana in 2000, and the failure

11:57:29 1 of Suriname to negotiate in good faith, and in this regard it

- 2 concerns also the interpretation and application of
- 3 Article 279.
- 4 Bringing the various threads together, what we say is
- 5 that the dispute falls squarely within the jurisdiction of an
- 6 Annex Seven Tribunal, given the provisions of that 1982
- 7 Convention that the Tribunal is called upon to interpret and
- 8 apply. Resolving the dispute does not require the Tribunal to
- 9 resolve any dispute concerning the continental or insular land
- 10 territory of either state, let alone delimit any part of either
- 11 state's land territory.
- 12 As I've already said, Suriname has no continental land
- 13 territory in the area in question. Its sovereignty ends where
- 14 the low-water mark begins. Suriname claims sovereignty over
- 15 the river there located, and at some places to be determined by
- 16 this Tribunal; it claims sovereign rights over territorial sea,
- 17 but it has no sovereignty over any land; and UNCLOS treats land
- 18 and water differently. I will come back to this in a moment in
- 19 dealing with the procedural obligations to which I now turn.
- 20 Part XV of the Convention, as we know, establishes a
- 21 special regime for the settlement of disputes concerning the
- 22 interpretation and application of UNCLOS. In his closing
- 23 remarks to the third U.N. conference on the Law of the Sea, the
- 24 President of the conference, Ambassador Tommy Koh, underscored
- 25 the singular importance of Part XV, and I quote: "The world

- 11:59:21 1 community's interest in the peaceful settlement of disputes and
 - 2 the prevention of the use of force in the settlement of
 - 3 disputes between states have been advanced by the mandatory
 - 4 system of dispute settlement in the Convention. We celebrate
 - 5 the victory of the rule of law and of the principle of peaceful
 - 6 settlement of disputes."
 - 7 As above, Article 279 requires parties--requires
 - 8 parties--to seek a solution by peaceful means in accordance
 - 9 with the United Nations charter, and Article 74(2) and 83(2)
 - 10 provide that parties shall have recourse to Part XV to resolve
 - 11 their disputes.
 - 12 It was, of course, Suriname's recourse to the
 - 13 threatened use of force in June 2000 that compelled Guyana to
 - 14 submit the dispute to an Annex Seven Tribunal as a way of
 - 15 resolving the dispute. And I should say, as you have already
 - 16 heard, Guyana very much regrets that Suriname treats these
 - 17 pleadings as a threat rather than as an opportunity.
 - 18 Article 283(1) provides that when a dispute arises
 - 19 between state parties, the parties should proceed expeditiously
 - 20 to an exchange of views to settle, in an attempt to settle, the
 - 21 dispute by negotiation. But it's clear that a state cannot be
 - 22 expected to wait endlessly before submitting a dispute with
 - 23 another state to an international court or tribunal, and the
 - 24 International Tribunal for the Law of the Sea has addressed
 - 25 this aspect in a number of cases. I refer you to the decision

- 12:01:02 1 in the Southern Bluefin Tuna Cases in its order of the 27th of
 - 2 August, 1999, and I quote, "A state party is not obliged to
 - 3 observe procedures under Part XV when it concludes that the
 - 4 possibilities of settlement have been exhausted."
 - 5 The MOX Plant Case, order of 3rd of December, 2001, I
 - 6 quote, "A state party is not obliged to continue with an
 - 7 exchange of views when it concludes that the possibilities of
 - 8 reaching agreement have been exhausted."
 - 9 And the land reclamation case order of 8th of October,
 - 10 2003, and I quote, "Malaysia was not obliged to continue with
 - 11 an exchange of views when it concluded that this exchange could
 - 12 not yield a positive result."
 - So, Article 281(1) allows recourse to procedures
 - 14 provided for in Part XV, including compulsory procedures in
 - 15 obtaining binding decisions under Section 2 of Part XV where
 - 16 there has been no settlement and where there is no agreement
 - 17 between the parties to exclude any further procedure.
 - 18 Article 286 permits these compulsory procedures to be
 - 19 activated by the submission of the dispute unilaterally by one
 - 20 state to the Court or Tribunal having jurisdiction under
 - 21 Section 2.
 - 22 And Article 287 governs the choice of compulsory
 - 23 procedures. Since no declarations have been made under Article
 - 24 287 by Guyana or Suriname under Article 287(1), both are deemed
 - 25 by operation of Article 287(3) to have accepted arbitration.

- 12:02:54 1 Now, against that background, it's necessary to turn
 - 2 to the situation concerning exceptions, and I want to refer you
 - 3 in particular to Article 298(1) of the 1982 Convention, which
 - 4 you should now see on the screen.
 - 5 And this provides that upon signature ratification or
 - 6 acceding to this Convention or at any time thereafter, a state
 - 7 may, without prejudice to the obligations arising under Section
 - 8 1, declare in writing that it does not accept any one or more
 - 9 of the procedures provided for in Section 2 with respect to one
 - 10 or more of the following categories of disputes, and it
 - 11 identifies three categories of disputes. For our purposes, we
 - 12 are only concerned with category A(1).
 - Disputes concerning the interpretation or application
 - 14 of Articles 15, 74, and 83 relating to sea boundary
 - 15 delimitations, or those involving historic bays or title,
 - 16 "provided that a state having made such declaration shall, when
 - 17 such a dispute arises subsequent to the entry into force of
 - 18 this Convention, and where no agreement within a reasonable
 - 19 period of time is reached in negotiations between the parties,
 - 20 at the request of any party to the dispute, accept submission
 - 21 of the matter to conciliation under Annex 5, Section 2," and
 - 22 then it goes on: "And provided further that any dispute that
 - 23 necessarily involves the concurrent consideration of any
 - 24 unsettled dispute concerning sovereignty or other rights over
 - 25 continental or insular land territory shall be excluded from

12:04:38 1 such submission."

- 2 And I just want to emphasize there the words, "over
- 3 continental or insular land territory." No reference there to
- 4 internal waters.
- Now, Guyana and Suriname have made no declaration
- 6 under this provision, and so in the case of these two states,
- 7 there is no limitation on the right of the Tribunal to exercise
- 8 jurisdiction, insofar as it concerns the interpretation and
- 9 application of Articles 15, 74, and 83, and I assume that both
- 10 Guyana and Suriname, as prudent, well governed states, took the
- 11 decision not to make any such declaration, and the Tribunal is
- 12 entitled to take account of that decision not to make a
- 13 declaration. It is a fact.
- 14 The practice of other states is different. We have
- 15 gone through the exercise of looking at the declarations, and
- 16 you will find at Tab 23(c) a document which lists, and I hope
- 17 this is accurate--I apologize if it's not--I think it is--the
- 18 declarations relating to the 34 states that have made such
- 19 declarations of one sort or another in relation to Article 298.
- 20 This is for illustrative purposes to indicate the types of
- 21 practice that is followed.
- Now, of these 34 states, 17 have excluded any
- 23 compulsory dispute settlement under Part XV in relation to
- 24 maritime delimitations. They include countries like Canada,
- 25 China, France, the Republic of Korea, and the Russian

- 12:06:32 1 Federation; and so you will recall in Suriname's Rejoinder in
 - 2 an effort, perhaps, to scare off the Tribunal, they raised the
 - 3 possibility of a dispute between Japan and China over certain
 - 4 islands. Well, it's plain that such a dispute could not go to
 - 5 an Annex Seven Tribunal because China has exercised its right
 - 6 to put in a declaration, in the summer of 2006.
 - 7 11 other states have made declarations excluding
 - 8 dispute settlement before some bodies or some parts of Article
 - 9 298, but it's clear that they have done so with some
 - 10 deliberation. At page 10 of the document, you will see the
 - 11 United Kingdom's declaration, which interestingly excludes from
 - 12 compulsory dispute settlement disputes under 298 1(b) and (c)
 - 13 but not (a). That, one assumes, was a conscious and deliberate
 - 14 choice by the United Kingdom.
 - And then there are six other states that have made
 - 16 declarations reserving their right to make an Article 298
 - 17 declaration at some point in the future, although, of course,
 - 18 the Convention allows them to do that in any event.
 - 19 All of these 34 states have exercised perfectly
 - 20 legitimate rights, and in so doing they have obviously taken
 - 21 the care to look at carefully and then act upon precisely the
 - 22 language of Article 298. But Guyana and Suriname are amongst
 - 23 the 118 states that have not made declarations that touch on
 - 24 Article 298. Nevertheless, Suriname purports to rely on
 - 25 Article 298(1)(a)(i). It claims, and I quote, "The 1982

- 12:08:21 1 Convention does not confer the power to determine a land
 - 2 boundary on an Annex Seven Tribunal." That's paragraph 2.11 of
 - 3 its Rejoinder, and paragraph 4.6 of its Memorandum on
 - 4 Preliminary Objections; and the one authority that's related to
 - 5 in that memorandum on Preliminary Objections is sitting in this
 - 6 room, and one assumes that may not have been involved at that
 - 7 particular time of the proceedings.
 - But all of this, we say, is irrelevant. This dispute
 - 9 doesn't require the Tribunal to, and I quote, "determine a land
 - 10 boundary, " as Suriname puts it. It could be, conceivably,
 - 11 under some scenarios, but the resolution of the dispute by the
 - 12 Tribunal may require to take some account of matters which
 - 13 might pertain to the coast, but that does not denude it of
 - 14 jurisdiction over all of the dispute referred to it by Guyana.
 - 15 So, let me summarize here as carefully as I can
 - 16 Guyana's position in relation to Point 61 and the low-water
 - 17 mark on this question of the need or, as we say, non-need, to
 - 18 address land territory issues. And I will do it in a number of
 - 19 points.
 - 20 First point. It has long been established since the
 - 21 Treaty of 1799 and consistently recognized by both parties that
 - 22 on the west bank of the Corantijn River, Guyana has sovereignty
 - 23 over all of the land, and Suriname has sovereignty over none.
 - 24 Let me take you to Tab 4 in the Judges' folders, Arbitrators'
 - 25 folders.

- 12:10:22 1 Tab 4 is a letter from the Prime Minister of the
 - 2 Kingdom of the Netherlands to the Prime Minister of the
 - 3 Government of the Republic of Suriname, and it is Guyana's
 - 4 Memorial Annex 46, although I believe the translation is
 - 5 provided by Suriname.
 - Now, down at the bottom of the first page in the
 - 7 penultimate paragraph, and this is a letter we will come back
 - 8 to, it says, and I quote, "The western boundary is formed by
 - 9 the low-water line on the left bank of the Corantijn River,
 - 10 from origin to mouth. The boundary therefore runs from a point
 - 11 to be further determined on the southern boundary to the origin
 - 12 of the Upper-Corantijn, next from this origin along the
 - 13 low-water line on the left bank of the Upper-Corantijn and the
 - 14 Corantijn up to the point where the river bank changes into the
 - 15 coastline and from this point along the line with a direction
 - 16 of ten degrees east of True North."
 - 17 That is a clear confirmation of the location of the
 - 18 boundary, the low-water line. I will come back to that in due
 - 19 course.
 - What that means, as a matter of law, is that
 - 21 Suriname's rights on the river or on the sea extend only up to
 - 22 the seaward side of the low-water line, and these are internal
 - 23 waters. They are not land territory. They are not insular
 - 24 land territory. They are not continental land territory.
 - Second point, UNCLOS draws a clear distinction between

- 12:12:20 1 land territory and internal waters. On the screen, extracts
 - 2 from Article 2 of the Convention entitled "Legal Status of the
 - 3 territorial sea" and so on, and I quote, "The sovereignty of a
 - 4 coastal state extends, beyond its land territory and internal
 - 5 waters to an adjacent belt of sea described as the territorial
 - 6 sea."
 - 7 A third point follows very clearly. UNCLOS draws a
 - 8 distinction in law between land territory and internal waters.
 - 9 When the drafters wanted to use the words "land territory,"
 - 10 they did so. When they wanted to use the word "internal
 - 11 waters, " they did so. UNCLOS makes very clear that internal
 - 12 waters are not to be treated as land territory, and they are
 - 13 not to be assimilated to land territories. Where the drafters
 - 14 of UNCLOS wanted to refer to land territory, they did so. I
 - 15 will turn to a Latin expression that I'm not allowed to use
 - 16 anymore in the English courts because as Professor Greenwood
 - 17 and I know, that has been banned, expressio unius est exclusio
 - 18 alteris. I have to translate that, being a member of the
 - 19 English Bar into what we would say in the English courts: The
 - 20 expression of one thing is the exclusion of another.
 - 21 So, let's move to the fourth point back to Article
 - 22 298. Article 298(1)(a)(i) is on the matter of internal waters,
 - 23 so that even if that provision could be prayed in aid by
 - 24 Suriname, and we say it can't, it cannot affect any dispute as
 - 25 that may be concerned as to the delimitation of an area, for

- 12:14:38 1 example, between territorial sea and internal waters.
 - Let's take the logic of that argument further. What
 - 3 it logically means is that a conciliation Commission faced with
 - 4 such a dispute would not be subject to the reservation. That
 - 5 is the logical consequence of words, and as we know, words
 - 6 matter.
 - 7 Fifth point, it's perfectly clear that rights on the
 - 8 landward side of the low-water line are different from those to
 - 9 the seaward side of the low-water line (or the riverine side of
 - 10 the low-water line) and this was certainly expressed by Ian
 - 11 Brownlie, who is a certain authority on these issues, and I
 - 12 apologize because I failed, it's completely my error. Our
 - 13 colleague, Sarah Altschuller has done a terrific job in putting
 - 14 together these documents, and I omitted to give her the extract
 - 15 which I think everyone is entitled to have and which I will
 - 16 pass around now, the extract from Professor Brownlie's--this is
 - 17 an extract from a rather seminal work, "African Boundaries, A
 - 18 Legal and Diplomatic Encyclopedia, "published in 1979 by C.
 - 19 Hurst & Company and written by Ian Brownlie.
 - 20 And I have photocopied inside merely a first page of
 - 21 the introduction entitled, "The concept of a boundary."
 - 22 And Professor Brownlie, in this introduction, and the
 - 23 fact that it is in the introduction I think speaks loudly about
 - 24 its importance, talks about the allocational function of
 - 25 boundaries, and in the third paragraph down you will see, and I

- 12:16:51 1 quote, the bottom of the second paragraph and beginning of the
 - 2 third paragraph, "This reference to allocation as the primary
 - 3 purpose of boundaries is not a reflection of legalism, but
 - 4 accords with the attitudes of the politicians who make
 - 5 territorial arrangements."
 - 6 "It follows that a boundary has no breadth and that a
 - 7 meeting of boundaries involves a point and not a zone of joint
 - 8 sovereignty."
 - 9 Now, that is of singular importance for this case
 - 10 because it explains that the agreement to locate a boundary
 - 11 along the low-water mark precisely distinguishes two separate
 - 12 zones, a zone on the landward side of continental land
 - 13 territory, and the zone on the seaward side of internal waters.
 - 14 So, my sixth point is that this perfectly expresses
 - 15 and encapsulates the proposition that Guyana's rights on the
 - 16 land and Suriname's rights on the river, divided as they are by
 - 17 the low-water line, are separate and distinct and precisely so
 - 18 both in fact and more importantly for our purposes and for the
 - 19 issue of jurisdiction, under the 1982 Convention on the Law of
 - 20 the Sea.
 - The seventh point, it follows, clearly we say, that if
 - 22 any line has to be drawn from Point 61 to the low-water line,
 - 23 it will traverse only land territory. And all of that land
 - 24 territory is part of the sovereignty of Guyana. There is no
 - 25 question of Suriname having sovereignty or, indeed, any other

- 12:19:04 1 rights over any of the land, irrespective of whether the line
 - 2 goes to the closest point on the low-water line, as Guyana
 - 3 argues, or along the 10-degree line to the low-water line; or
 - 4 it can go 100 miles to the north, 25 miles to the south, it has
 - 5 zero effect on Suriname's entitlement to land territory. One
 - 6 has to be precise about these issues.
 - 7 The eighth point, following this scheme, is that if
 - 8 the Tribunal reaches the point that it considers it necessary
 - 9 in order to resolve this dispute, to go from Point 61 to any
 - 10 place on the low-water line, it can do so obviously without
 - 11 taking any decision that, and I quote Suriname's words,
 - 12 "determines a land boundary." Suriname's argument is logically
 - 13 and factually flawed. It is premised on an approach that is
 - 14 inconsistent with its long-standing position that its
 - 15 sovereignty extends only to the riverine side of the low-water
 - 16 line.
 - In sum, therefore, point nine, the land boundary is
 - 18 settled. In resolving the dispute, the only thing the Tribunal
 - 19 is doing is determining where the river ends and the sea
 - 20 begins. This is exactly as the Treaty of 1799 envisaged, and
 - 21 with which all subsequent practice is concordant, as I shall
 - 22 explain in due course. And determining where a river ends and
 - 23 where the sea begins is something, with respect to Suriname,
 - 24 that plainly falls within the jurisdiction of this Tribunal.
 - Now, the logic of the law, we say, of UNCLOS, is

- 12:21:28 1 compelling, and it's sufficient to dispose entirely of the
 - 2 flawed rationale of Suriname's ill thought out and late entered
 - 3 jurisdictional objection. But for the sake of completeness,
 - 4 although we don't have to, we can go even further. The
 - 5 Tribunal doesn't need to go further than we are inviting it to
 - 6 go, and certainly we are not encouraging this Tribunal to
 - 7 express any views on these issues it doesn't have to.
 - 8 But what we say is there is nothing in the text of
 - 9 Article 298 to support Suriname's interpretation, even if the
 - 10 Tribunal did have to determine a land boundary. There is
 - 11 plenty of authority for the proposition that some Annex VII
 - 12 tribunals can deal with some land issues, and at document--Tab
 - 13 23(f) of your material, there is an article by Professor Alan
 - 14 Boyle--in fact, we just put in the relevant page, page 49, or
 - 15 the introduction--Tab 23(f), F as in Freddie, and on the second
 - 16 page, on the right-hand side you have got page 49, and
 - 17 about--it's Tab 23(f), it's the second page of that tab, the
 - 18 back page, pages 48 and 49 of an article from the International
 - 19 Comparative Law Quarterly. I haven't put in all the
 - 20 authorities, but there is one from a solid source. Bottom of
 - 21 page 49, on the right inside bottom, and I quote, "In some
 - 22 cases, the delimitation of a maritime boundary may necessarily
 - 23 require a decision concerning disputed sovereignty over land,
 - 24 for example, where an island is used as a basepoint for an EEZ
 - 25 or content or shelf claim. While parties to the Convention do

- 12:24:10 1 have the option of excluding such disputes from compulsory
 - 2 jurisdiction under Article 298(1), the implication must be that
 - 3 where this option is not exercised, a tribunal, including the
 - 4 International Tribunal for the Law of the Sea may, if
 - 5 necessary, deal with both the land and the maritime dispute.
 - 6 If this is so in compulsory cases, there is no reason why the
 - 7 same should not also hold true in consensual cases."
 - 8 And, of course, the logic that inspires Professor
 - 9 Boyle is unimpeachable. The language of Article 298(1)(a)(i)
 - 10 points plainly to a reading in which the exclusion that is
 - 11 created (or the limitation that is created) in relation to the
 - 12 conciliation Commission doesn't appear to apply in relation to
 - 13 an Annex Seven Tribunal. But we don't need to detain you any
 - 14 further on this because we say, in any event, there isn't a
 - 15 land dispute, and so you don't have to express any view on that
 - 16 issue.
 - 17 In the present case, the Arbitral Tribunal is dealing
 - 18 exclusively with the maritime dispute. Simply being asked to
 - 19 take note, take account of long-standing agreement and practice
 - 20 of both states to treat Point 61 as the starting point for the
 - 21 delimitation of the maritime boundary, simply not called upon
 - 22 to delimit any land territory or to take any decisions which
 - 23 can affect sovereignty over land territory, whether directly or
 - 24 indirectly. It's as simple as that.
 - Let me turn now to the second part of my submissions,

- 12:26:11 1 and that is on Guyana's arguments specifically.
 - 2 We have made it clear that our principal submission is
 - 3 that the Tribunal is fully competent and has unquestionable
 - 4 jurisdiction to determine the dispute between the parties, and
 - 5 we can summarize the position in four points:
 - 6 One, Guyana has complied rigorously with the
 - 7 procedures set out under Section 15 of a procedural character,
 - 8 thus engaging its right to bring this dispute to this Tribunal.
 - 9 Two, this matter concerns only the delimitation of the
 - 10 maritime boundary between Guyana and Suriname and only the
 - 11 interpretation and application of certain provisions of the
 - 12 1982 Convention.
 - Three, further, or alternatively, if despite Guyana's
 - 14 submissions and the consistent practice of the parties in
 - 15 relation to Point 61 and the position in relation to the
 - 16 distinction between land territory and internal waters, if, in
 - 17 those circumstances, the Tribunal were to find itself unable to
 - 18 find any agreement on the northern terminal, then the Tribunal
 - 19 has jurisdiction to effect a partial delimitation of the
 - 20 maritime boundary for part of the territorial sea under Article
 - 21 15, and for the whole of the Exclusive Economic Zone and the
 - 22 whole of the continental shelf.
 - 23 And four, further, or alternatively, the Tribunal has
 - 24 jurisdiction over incidental and ancillary matters and others
 - 25 related to the land boundary and pursuant to Article 9 of the

- 12:27:59 1 Convention, or alternatively, it may determine the location of
 - 2 the mouth of the Corantijn River where the parties have
 - 3 historically agreed the land terminal was established, and it
 - 4 can then determine the maritime boundary from that point. I
 - 5 will deal with each of those points in turn.
 - 6 First point, on procedural compliance, I don't think
 - 7 there is much that needs to be said. Suriname is not raising
 - 8 any procedural objections, so we can put that entirely on one
 - 9 side.
 - 10 Second point, the Tribunal has jurisdiction to delimit
 - 11 the maritime boundary starting from Point 61. This dispute
 - 12 concerns the determination of only a maritime boundary between
 - 13 these two states, and three factors are pertinent. The first,
 - 14 there is, on the part of both parties to take Suriname's words,
 - 15 mutual, continuous, and consistent reliance on Point 61 as the
 - 16 point of departure for the delimitation of the maritime
 - 17 boundary.
 - 18 The second point, neither party has ever sought to
 - 19 delimit the maritime boundary from any other point.
 - 20 The third point, the Annex VII Tribunal is not being
 - 21 called upon to determine any dispute concerning continental or
 - 22 insular land territory.
 - 23 It's striking--very striking, we say--that although
 - 24 Guyana and Suriname claim very different maritime boundary
 - 25 lines, Guyana claiming a historical equidistance line of N34

- 12:29:43 1 east and Suriname a line of N10 east, both of these lines
 - 2 emanate from the same points of latitude 5 59 53.8 north,
 - 3 longitude 57 8 51.5.
 - 4 Guyana refers to this location as Point 61. Suriname
 - 5 refers to it as the 1936 Point, but you should not be confused
 - 6 by the difference. It is precisely the same location. Both
 - 7 parties recognize that if the Tribunal has jurisdiction, then
 - 8 that is the correct starting point, and I invite the Tribunal
 - 9 in due course to read Guyana submission number 2 and Suriname's
 - 10 submission 2(b). Suriname's position, of course, is that the
 - 11 Tribunal doesn't have jurisdiction, but if it's wrong on that,
 - 12 then it invites you to start the process of determining the
 - 13 maritime boundary from Point 61 or the 1936 Point. That
 - 14 agreement, we say, speaks very loudly, indeed.
 - 15 At this point, I would invite you to call on Professor
 - 16 Akhavan to address the history of the settling of the northern
 - 17 terminal at Point 61, but I wonder whether it might more
 - 18 appropriate to break slightly earlier for lunch so that he can
 - 19 have an up interrupted run; or alternatively, if you wish, he
 - 20 can start and then break for lunch and run all the way through.
 - 21 He's got a presentation of about an hour in total, so we are in
 - 22 your hands as to the most sensible way to proceed.
 - PRESIDENT NELSON: Thank you, Professor Sands.
 - I think it may be wise to have the break for lunch at
 - 25 this moment, if that's acceptable.

12:31:47 1	MR. SAUNDERS: No objection.
2	PRESIDENT NELSON: And we will start earlier. 2:15 we
3	will start.
4	Thank you very much.
5	ARBITRATOR SMIT: Will you provide the dates for the
6	Brownlie book?
7	PROFESSOR SANDS: I think, sir, it's 1979 was the date
8	of publication.
9	PRESIDENT NELSON: The hearing is adjourned.
10	(Whereupon, at 12:32 p.m., the hearing was adjourned
11	until 2:15 p.m., the same day.)
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12:32:45 1 AFTERNOON SESSION PRESIDENT NELSON: Professor Akhavan. PROFESSOR AKHAVAN: Mr. President, Honorable Members of the Tribunal, it is a pleasure to appear before this very 5 distinguished panel. It's also a great privilege to represent 6 the Republic of Guyana in these proceedings today in the presence of the Foreign Minister Rudolph Insanally. 7 8 I also take this opportunity to pay my respects to my colleagues who are part of the Surinamese delegation, some of whom I have previously known as friends and colleagues. 10 11 Further to Professor Sands's remarks, I will address the historical origin of the geographic destination and 12 definite fixing of Point 61 by the Anglo-Dutch Boundary 13 14 Commission in July 1936. In so doing, I will be relying on a 15 number of documents which are contained primarily in Tab 24 of the Judges' folders. Some other documents, because of their 16 17 fundamental importance, are contained in other tabs. For ease of reference, I will make reference to these. Tab 1 includes 18 the 1936 report of the Mixed Boundary Commission to which I 19 20 will make frequent reference. 21 Tab 24(h) includes a covering memorandum to a 1935 draft Treaty. 2.2 23 And Tab 16 includes a 1939 draft Treaty. I will be making frequent reference to these documents. 24

As I will demonstrate, based on these and other

25

- 14:20:19 1 documents, an examination of the Commission's history, mandate
 - 2 and work leaves no doubt as to the following points: First,
 - 3 that from the very outset in 1936, the fixing of Point 61 by
 - 4 the Commission reflected an agreement between the Netherlands
 - 5 and the United Kingdom and was intended to be a definitive and
 - 6 permanent exercise.
 - 7 The second point is that Point 61 was intended to
 - 8 designate the Corantijn River mouth where it debouches into the
 - 9 sea and not a random point along the Guyanese coast.
 - 10 The third point is that Point 61 was the nearest point
 - 11 to the high-water line at the west bank of the Corantijn River
 - 12 mouth, where it was practically possible to build concrete
 - 13 boundary markers.
 - 14 And fourth, that the Commission and the respective
 - 15 governments of the Netherlands and the U.K. considered the very
 - 16 short distance that apparently then pertained from Point 61 to
 - 17 the low-water line to be Guyanese land territory in its
 - 18 entirety, and that the parties have deemed so ever since.
 - 19 The facts surrounding the work of the Mixed Boundary
 - 20 Commission are set forth in Guyana's Memorial at pages 14 to
 - 21 18, paragraphs 3.5 to 3.14, and further elaborated in Guyana's
 - 22 Reply at pages 17 to 21, paragraphs 2.9 to 2.20.
 - 23 By way of summary, the Netherlands and the U.K. agreed
 - 24 in 1931 to definitively fix their northern boundary terminus at
 - 25 a specific location on the western bank of the Corantijn River

- 14:22:30 1 mouth. The parties understood this to mean the point where the
 - 2 river debouches into the sea. They also understood that
 - 3 Suriname would have sovereignty over the waters of the
 - 4 Corantijn River, whereas Guyana would have sovereignty over all
 - 5 land on the river's western bank, irrespective of the rise or
 - 6 fall of waters.
 - 7 This agreement, this agreement in principle in 1931,
 - 8 was incorporated into a 1935 draft Treaty, and demarcation of
 - 9 the exact location compatible with permanence was entrusted to
 - 10 a mixed boundary commission. In 1936, after careful scrutiny
 - 11 and deliberation, the Commission fixed Point 61 as the northern
 - 12 boundary terminus between British Guiana and Suriname. This
 - 13 point was identified by exact geographic coordinates which were
 - 14 agreed upon by both Commissioners and their respective
 - 15 governments thereafter. In furtherance of the parties' desire
 - 16 for permanence of that exact point, it was definitely fixed by
 - 17 a concrete marker and accompanying concrete pillar. Because
 - 18 the banks of the Corantijn were characterized by loose mud and
 - 19 wet sand, Point 61 was the nearest point both on the western
 - 20 bank of the Corantijn River mouth and on that part of the
 - 21 shoreline that was not submerged at the high water tide, where
 - 22 it was practically feasible to place the concrete marker and
 - 23 accompanying pillar.
 - 24 A 1939 treaty that adopted Point 61 as the northern
 - 25 boundary terminus and point of departure for maritime

- 14:24:29 1 delimitation was not ratified, as Sir Shridath explained
 - 2 earlier today, solely because of the outbreak of the Second
 - 3 World War. Nonetheless, in 1953, the Netherlands submitted a
 - 4 letter to the International Law Commission unilaterally
 - 5 declaring that, "The western boundary of Suriname has been
 - 6 settled, has been settled as follows in a draft Treaty between
 - 7 the Netherlands and the United Kingdom, " referring to the 1939
 - 8 draft Treaty, "the ratification of which has been interrupted
 - 9 by the last war."
 - None of these facts are disputed by Suriname.
 - 11 Suriname's challenge to the Tribunal's jurisdiction is based
 - 12 solely, solely on a contested interpretation of those facts.
 - 13 In particular, Suriname maintains at various points in its
 - 14 written pleadings that the Commission was merely mandated to
 - 15 make nonbinding recommendations--this, for instance, is
 - 16 contained at paragraph 2.6 of Suriname's Preliminary
 - 17 Objections--that the Commission was only mandated to make
 - 18 nonbinding recommendations on possible reference points, which
 - 19 is another way in which Point 61 is described in Suriname's
 - 20 pleadings in this case at its Rejoinder at paragraph 2.16.
 - 21 So, this was merely a reference point, according to
 - 22 Suriname, a recommendation to the Netherlands and the U.K. And
 - 23 absent the conclusion of a final treaty, Suriname submits,
 - 24 demarcation of Point 61 has no legal significance whatsoever.
 - 25 Suriname also contends that Point 61 was not located

- 14:26:19 1 at the point at which the river bank changes into the
 - 2 seacoast--this is at Suriname's Rejoinder at paragraph 2.34 and
 - 3 repeated elsewhere in its written pleadings--and Suriname
 - 4 contends that this point was merely one point within a range of
 - 5 possible points, and we know about the contentions, for
 - 6 instance, relating to Point X. Point 61 was not an exact
 - 7 point, but was merely within a range of possible points on the
 - 8 Guyana coast.
 - 9 Suriname argues further that since Point 61 is,
 - 10 "landward of the high-water line"--this is at Suriname's
 - 11 Rejoinder, paragraph 2.10--that is to say, since it is not at
 - 12 the exact point where Guyana's land territory intersects the
 - 13 low-water line, Guyana is asking the Tribunal to determine a
 - 14 land boundary between Suriname and Guyana; this is at the
 - 15 Rejoinder at paragraph 2.12.
 - Suriname's contentions, we respectfully submit,
 - 17 display exceptional imagination and creativity, but they find
 - 18 no support whatsoever in the evidence before the Tribunal. The
 - 19 facts concerning the historical origin and fixing of Point 61
 - 20 are clear and simple. They do not lend themselves to any of
 - 21 the ambiguity or distortions that Suriname attempts to
 - 22 introduce. And as my colleague, Professor Sands, will further
 - 23 demonstrate, Suriname's own conduct in accepting and relying on
 - 24 Point 61 for the past 70 years has been equally clear and
 - 25 simple. Indeed, Suriname's arguments are without any

- 14:28:16 1 precedent, at least prior to the commencement of these
 - 2 proceedings.
 - With the Tribunal's permission, I will elaborate upon
 - 4 the history of the Mixed Boundary Commission's work in light of
 - 5 these issues.
 - 6 The prehistory of the Mixed Commission demonstrates
 - 7 that the Netherlands and the U.K. carefully deliberated for
 - 8 several years prior to mandating the fixing and adoption of
 - 9 Point 61 in 1936. By the time the Commission was mandated to
 - 10 fix the northern boundary, there was already a large measure of
 - 11 agreement between the Netherlands and the U.K., and the
 - 12 identification of exact geographic coordinates and demarcation
 - 13 thereof was considered to be a relatively small technical point
 - 14 building on that agreement in principle.
 - 15 As set forth in Guyana's Memorial paragraphs 3.5 to
 - 16 3.14, this process began on 7 August, 1929, when the
 - 17 Netherlands Minister in London delivered an Aide Memoire to the
 - 18 United Kingdom Foreign Office. This Aide Memoire challenged a
 - 19 1927 U.K. map which showed, inter alia, a boundary line running
 - 20 along the Thalweg of the Corantijn River, and the 1929 Aide
 - 21 Memoire is contained at Annex 56 of Guyana's Memorial.
 - The Dutch Aide Memoire asserted that based on the 1799
 - 23 Agreement of Cession between the governors of Suriname and
 - 24 Berbice, to which Sir Shridath made reference in his
 - 25 introductory remarks, that the Corantijn River belonged to

- 14:30:05 1 Suriname. So it was in reliance on the 1799 agreement that
 - 2 Suriname claimed that the thalweg was not the boundary, but
 - 3 rather, it was the west bank of the Corantijn.
 - 4 The U.K. responded by Diplomatic Note dated 18
 - 5 October, 1930, which is contained in Annex 57 of Guyana's
 - 6 Memorial, and the U.K. indicated that it was willing to accept
 - 7 Dutch sovereignty over the entire Corantijn River, subject to
 - 8 safequarding certain customary rights for British subjects on
 - 9 the river.
 - In a 4 August, 1931, Aide Memoire--and this is a key
 - 11 document indicating agreement -- the Netherlands accepted the
 - 12 British proposal, stipulating that, "It is prepared to
 - 13 recognize the left bank of the Corantijn and the Cutari as the
 - 14 frontier between Suriname and British Guiana." This is at
 - 15 Annex 58 of Guyana's Memorial. Thus the parties agreed, "that
 - 16 the frontier between Suriname and British Guiana is formed by
 - 17 the left bank of the Corantijn and the Cutari up to its
 - 18 source." A covering memorandum to the first draft Treaty which
 - 19 was--this is prior to its submission in the Netherlands, to the
 - 20 Netherlands -- in 1934, the U.K. Foreign Office submitted a
 - 21 covering memorandum to the Colonial Office with the draft
 - 22 Treaty, indicating, "that it indicates the large measure of
 - 23 agreement, the large measure of agreement reached between his
 - 24 Majesty's government in the United Kingdom and the Netherlands
 - 25 Government, and further indicating the desirability that this

- 14:31:49 1 agreement should now be registered in some form." This
 - 2 document is at Annex 6 of Guyana's Memorial.
 - 3 The same approach was echoed in the covering
 - 4 memorandum of 8 July, 1935, from the U.K. Secretary of State
 - 5 for Foreign Affairs to the Netherlands Minister by which the
 - 6 draft Treaty was first conveyed to the Netherlands.
 - Now, the memorandum which is contained at Tab 24(h)
 - 8 notes that it appears desirable to his Majesty's government in
 - 9 the United Kingdom that the large measure of agreement--the
 - 10 large measure of agreement -- which has been reached between his
 - 11 Majesty's government and the Netherlands Government on the
 - 12 subject of the delimitation of the boundary between British
 - 13 Guiana and Suriname should now be registered in official form.
 - 14 It indicates furthermore that the draft skeleton
 - 15 Treaty, as it was called, was considered as embodying such
 - 16 points as had already been agreed between the two governments,
 - 17 and including certain small points, small points, which have
 - 18 not been discussed.
 - 19 Thus, after six years of diplomatic exchanges from
 - 20 1929 to 1935, there was an understanding that the 1935 draft
 - 21 Treaty reflected a large measure of agreement, and that certain
 - 22 small points still required clarification, and that the final
 - 23 draft Treaty was intended simply to register in official form
 - 24 the preexisting agreement of the parties.
 - Among the technical or small points that needed to be

- 14:33:44 1 resolved but on which there was an agreement in principle were
 - 2 the exact geographic coordinates and demarcation of the
 - 3 southern and northern boundary terminus, respectively--termini,
 - 4 respectively. Based on this understanding, the Netherlands and
 - 5 U.K., along with Brazil appointed a Joint Boundary Commission
 - 6 to locate the southern boundary terminus at the source of the
 - 7 Cutari river. As indicated in a 6 November, 1934 letter from
 - 8 the Dutch Commissioner Kayser to the British Commissioner
 - 9 Cunningham, the objective of the Netherlands U.K. Commission
 - 10 was, "the definitive fixation of the boundary," in cooperation
 - 11 with the Brazilian Commission. This document appears in Annex
 - 12 59 of Guyana's Memorial.
 - 13 The expedition to demarcate the tri-junction point was
 - 14 long and difficult. It involved a large crew of surveyors,
 - 15 guides, boatsmen and porters penetrating remote and uncharted
 - 16 territories. It entailed a significant effort and expenditure
 - 17 of resources and great peril to the lives of those involved.
 - 18 It was not until a meeting in Paramaribo between the
 - 19 Netherlands, Brazilian, and British Commissioners which took
 - 20 place between 21 and 28 June, 1936, that a report on the
 - 21 tri-junction point was signed, fixing it at the source of the
 - 22 Cutari River. This is contained in Annex 12 of Guyana's
 - 23 Memorial at Tab 24(d) of the Judges' folders.
 - Now, shortly after the fixing of the southern boundary
 - 25 terminus on 29 June, 1936, on 5 July, 1936, the British and

- 14:35:36 1 Dutch Commissioners held a meeting at which they signed a
 - 2 "Report on the Inauguration of the Mark at the Northern
 - 3 Terminal of the Boundary Between Suriname and British Guiana, "
 - 4 that being the official title of the report which appears at
 - 5 Tab 1 of your folder.
 - The correspondence between the Netherlands and the
 - 7 U.K. prior to the adoption of the report in 1936, the contents
 - 8 of the report itself and subsequent correspondence demonstrate
 - 9 the parties' clear intentions in the adoption of Point 61 as
 - 10 their northern boundary terminus. These documents confirmed a
 - 11 number of key points. First, they indicate the intention of
 - 12 the parties to achieve a definite, a definite and permanent
 - 13 fixing of the northern boundary terminus.
 - 14 Second, they demonstrate the intention of the parties
 - 15 to fix the terminus at a point that corresponded to the
 - 16 Corantijn River mouth where it debouches into the sea.
 - 17 Third, they demonstrate that given the loose mud and
 - 18 wet sand on the river bank, the intention was to place concrete
 - 19 markers and pillars at a point as close to the high water line
 - 20 of the west bank of the river mouth as practically possible.
 - 21 And fourth, they demonstrate that the entirety, the
 - 22 entirety of the west bank of the river was considered to be
 - 23 Guyanese land territory.
 - 24 With respect to the first point, it is evident that
 - 25 the Commissioners were authorized to definitively fix the

- 14:37:28 1 northern boundary terminus, that their demarcation of Point 61
 - 2 was intended to be permanent, and that the parties subsequently
 - 3 confirmed the understanding that this had settled the exact
 - 4 location of the northern boundary terminus.
 - 5 As mentioned, the 1935 draft Treaty registered a large
 - 6 measure of agreement and only left small technical points to be
 - 7 resolved by the Commission. This included fixing the exact
 - 8 location of the northern terminus. Suriname's contention that
 - 9 the Commissioners were instructed merely to make a
 - 10 recommendation as to the location of the terminus finds no
 - 11 support whatsoever in the documentary evidence, including that
 - 12 submitted by Suriname itself. The very title of the 1936
 - 13 report as I just mentioned, namely, "Report on the Inauguration
 - 14 of the Mark at the Northern Terminal of the Boundary, " the very
 - 15 title indicates that the exercise was intended to be
 - 16 definitive. The covering memorandum from the British Secretary
 - 17 of State to the Netherlands Minister Plenipotentiary in London
 - 18 which conveyed the 1935 draft Treaty indicates that the
 - 19 Commissioners were mandated to finally settle and delimit the
 - 20 land boundary terminus.
 - The memorandum states as follows--and this is in Tab
 - 22 24(h) and in Suriname's Counter-Memorial Volume 2, Annex 1.
 - 23 The memorandum states that, "It does not appear practicable for
 - 24 a treaty to be concluded until a final settlement has been
 - 25 reached regarding those points in the boundary which are to be

- 14:39:20 1 delimited--delimited--by the boundary Commissioners at their
 - 2 forthcoming meeting."
 - 3 The terms "final settlement" and "delimitation" leave
 - 4 no doubt as to the parties' understanding concerning the
 - 5 Commissioners' mandate.
 - Furthermore, a note concerning the erection of a
 - 7 beacon at the northern terminus indicates that it will be
 - 8 placed on the left bank at a point above high-water mark but as
 - 9 close to the bank as is compatible with permanence.
 - There is no suggestion in the memoranda accompanying
 - 11 the 1935 draft Treaty that the fixing of the northern terminus
 - 12 by the Commission in the following year was intended to be a
 - 13 temporary exercise or a mere recommendation.
 - 14 This understanding among the parties is further
 - 15 corroborated by an explanatory note to Article I(2) of the 1935
 - 16 draft Treaty. This Article provides that the northern boundary
 - 17 terminus shall be a point, "a point at which a line drawn on a
 - 18 true bearing of 28-degrees from a beacon to be erected on the
 - 19 left bank of the River Corantijn, " and I will discuss the
 - 20 latitudes which are provided, the point at which this line
 - 21 intersects the shoreline. This, once again, is the document
 - 22 which is in Tab 24(h) of the folders.
 - By way of explanation, the coordinates which are
 - 24 provided in the 1935 draft Treaty, which are astronomical as
 - 25 opposed to geodetic coordinates, which obviously were not

- 14:41:11 1 available at that time, the coordinates which they provide are
 - 2 60-degrees, zero minutes, 25 seconds latitude, which is an
 - 3 obvious error, if one looks at the 1931 Dutch Aide Memoire from
 - 4 which the coordinates are extracted. That is 6-degrees and not
 - 5 60-degrees. I think our colleagues would accept that the mouth
 - 6 of the river is not somewhere around Greenland, which is where
 - 7 60-degrees would place the river mouth.
 - 8 So, the subsequent and prior correspondence indicates
 - 9 clearly this was 6-degrees, zero minutes, 25 seconds latitude,
 - 10 and 57-degrees, eight minutes, 10 seconds longitude.
 - Now, these coordinates, as I explained, were first
 - 12 proposed in the 1931 Dutch Aide Memoire, which is at Annex 58
 - 13 of Guyana's Memorial, and if you also look at the 1934 letter
 - 14 which first proposed for the internal consumption of the U.K.
 - 15 government the initial draft prior to its transmittal to the
 - 16 Netherlands, you will also see that the coordinates appear as
 - 17 6-degrees.
 - 18 Now, these coordinates were meant to signify the mouth
 - 19 of the Corantijn, as I will explain subsequently. The 1931
 - 20 Dutch Aide Memoire left no doubt that the coordinates reflected
 - 21 the mouth of the Corantijn River. And an explanatory note to
 - 22 the 1935 draft Treaty states that, and I quote, and this is
 - 23 again at Tab 24(h), the quote is that, "These geographical
 - 24 coordinates are only intended to give a guide, only intended to
 - 25 give a guide as to where the beacon is to be erected. When the

14:43:16 1 beacon is erected, its position can be more accurately

- 2 ascertained, and then the coordinates showed above can then be
- 3 corrected, if necessary, for the purposes of the final draft of
- 4 the Treaty." So, this made it clear that the coordinates
- 5 proposed in the 1931 Dutch Aide Memoire subsequently
- 6 incorporated in the 1935 draft skeleton Treaty, that they were
- 7 only meant as a quide to the Boundary Commission, which was
- 8 then to definitively fix the northern boundary terminus, and
- 9 that the exact coordinates they determined would then be
- 10 accepted and registered by the parties in a final Treaty.
- So, acting on these instructions, the Commissioners
- 12 invested considerable time and effort in burying a concrete
- 13 mark, a concrete block below the surface of the ground together
- 14 with a visible pillar above the ground which identified the
- 15 exact location of Point 61, and I will return to how the exact
- 16 coordinates were arrived at, but those exact coordinates which
- 17 are contained in the 1936 report and the 1939 draft Treaty and
- 18 every single draft treaty and document afterwards as Professor
- 19 Sands will explain, those coordinates were 5-degrees 59 minutes
- 20 53.8 seconds north, 57-degrees eight minutes 51.5 seconds west,
- 21 that being the exact designation of Point 61, the coordinates
- 22 which were carefully deliberated and agreed upon by the
- 23 Commissioners and by the respective governments afterwards.
- The 1936 report in Tab 1 explains that the concrete
- 25 block was a 40-centimeter cube with a brass center bolt

- 14:45:12 1 embedded in the top. It was engraved with the letter A, and
 - 2 the year 1936. The top of the block was buried 10 centimeters
 - 3 below the surface of the ground. The accompanying visible
 - 4 pillar was a truncated pyramid with the sides 40 centimeters at
 - 5 the top and 50 centimeters at ground level. It was buried
 - 6 60-centimeters in the ground and projected 60 centimeters above
 - 7 the ground, with a rounded cap about 5 centimeters high,
 - 8 marking--making the total height above ground about
 - 9 65 centimeters.
 - 10 Two adjacent faces were towards the sea and two
 - 11 towards the land with respect to the pillar, as the 1936 report
 - 12 indicates.
 - Now, the pillar had engraved on its northwest face the
 - 14 words British Guiana and on its northeast face the words
 - 15 Suriname. The nature of the marker and the considerable time
 - 16 and effort invested in laying it at that rather remote point,
 - 17 indicate that the intention was to establish a permanent
 - 18 northern terminus at the Guyana-Suriname boundary.
 - 19 The subsequent conduct of the parties confirms the
 - 20 understanding that the Boundary Commission had definitely fixed
 - 21 the northern boundary terminus. Just four days after the
 - 22 Commissioners jointly adopted the report, and so this is
 - 23 9 July, 1936, the Commissioners having adopted the report on
 - 24 5 July, 1936, four days after the British Commissioner Major
 - 25 Phipps wrote to the U.K. Undersecretary of State for the

- 14:47:11 1 Colonies as follows, and this document is in Annex 12 of
 - 2 Guyana's Memorial, Major Phipps writes that with regard to the
 - 3 northern terminal of the boundary between Suriname and British
 - 4 Guiana, we have now fixed this point with the Netherlands
 - 5 Commission."
 - 6 Similarly, a few days on 17 July, eight days later,
 - 7 the Netherlands Commissioner, Vice Admiral Kayser, reported to
 - 8 the Netherlands Minister of Colonies on the, "fixing the
 - 9 northern end of the border on the left bank of the Corantijn."
 - 10 This document is in Annex 41 of Guyana's Memorial.
 - 11 So, both Commissioners indicated to the respective
 - 12 ministers that this point had been definitely fixed, in
 - 13 accordance with the mandate which they had received from their
 - 14 respective governments.
 - 15 Consistent with this understanding on 20 August,
 - 16 1938--this document is at Tab 24(i) of the Judges' folders--the
 - 17 Netherlands Commissioner in a letter to the Minister for
 - 18 Colonies speaks of the establishment of the boundary sign in
 - 19 the northern end of the boundary between Suriname and British
 - 20 Guiana, the establishment of the boundary sign. No suggestion
 - 21 whatsoever that this was somehow a mere recommendation or a
 - 22 temporary exercise.
 - 23 Later in 1938, a Netherlands Notice to Mariners
 - 24 contained in Annex 15 of Guyana's Memorial, a Netherlands
 - 25 Notice of Mariners again referred to Point 61 as the, "limit

14:49:00 1 between Netherlands and British territory."

- 2 Based on the 1936 report of the Boundary Commission,
- 3 the U.K. revised the coordinates of the 1935 draft Treaty and
- 4 sent the Netherlands a final draft Treaty, the text of which
- 5 was completed in 1939. That draft Treaty which is at Tab 16 of
- 6 the folders, provides in Article I(2)--incorporates the exact
- 7 geographic coordinates of Point 61 which were contained in the
- 8 Commission's 1936 report as representing the northern boundary
- 9 terminus and point of departure for maritime delimitation.
- Now, Suriname contends that the failure of the parties
- 11 to ratify the Treaty leads to the necessary legal consequence
- 12 that there was no agreement whatsoever, and that it is
- 13 speculative, to quote Suriname's word, it is speculative
- 14 whether the Dutch would have ratified this Treaty had the
- 15 Second World War not intervened. This argument, we
- 16 respectively submit, is untenable, untenable in view of the
- 17 formal unilateral declaration made by the Netherlands in an
- 18 8 May, 1953 letter to the U.N. International Law Commission
- 19 which expressly recognized, as I mentioned previously, that,
- 20 "The western boundary of Suriname has been settled as follows
- 21 in a draft Treaty between the Netherlands and the U.K., the
- 22 ratification of which has been interrupted by the last war."
- There can be no doubt that so many years after the
- 24 inauguration of the northern boundary terminus by the
- 25 Commission in 1936, this statement of the Netherlands is

- 14:51:04 1 conclusive. And it's noteworthy that the letter of the
 - 2 Netherlands to the International Law Commission specifically
 - 3 considers as settled the point of departure for maritime
 - 4 delimitation fixed by, "the landmark referred to in Article
 - 5 I(2) of the 1939 draft Treaty." That is to say the concrete
 - 6 marker and pillar which specifically designated Point 61.
 - 7 In summary, on this first point, there can be no doubt
 - 8 whatsoever that the Commissioners were authorized by the
 - 9 Netherlands and U.K. to definitively fix the northern boundary
 - 10 terminus; that their demarcation of Point 61 in 1936 with the
 - 11 concrete marker and pillar was intended to be permanent
 - 12 exercise, and that the parties subsequently confirmed the
 - 13 understanding that this demarcation had settled the exact
 - 14 location of the northern boundary terminus and starting point
 - 15 for maritime delimitation.
 - The second point relates to the clear agreement of the
 - 17 parties that the northern boundary terminus and starting point
 - 18 for maritime delimitation should be at the Corantijn River
 - 19 mouth or where the river debouches into the sea. Suriname
 - 20 suggests that Point 61 is merely one point among a range of
 - 21 possible points, and that the river mouth may just as well be
 - 22 situated at the hypothetical Point X, which is indicated in
 - 23 Figure 3 of its Preliminary Objections. There is no support
 - 24 whatsoever for this proposition. Suriname has never
 - 25 adopted--has never adopted--another point. Indeed, in its

- 14:53:03 1 submissions, it invites the Tribunal to take Point 61 as the
 - 2 starting point for the delimitation of the maritime boundary,
 - 3 provided, of course, that the Tribunal adopts the line at ten
 - 4 degrees.
 - 5 But the parties' definite understanding in 1936, in
 - 6 1931, one should argue, was, and continues to be, that the
 - 7 Corantijn River mouth signified the point where the river
 - 8 debouches into the sea. It may be recalled that the 1931 Dutch
 - 9 Aide Memoire that formed the basis of the eventual fixing of
 - 10 Point 61 clarified that, and I quote, "at the mouth of the
 - 11 Corantijn, at the mouth of the Corantijn, the frontier would be
 - 12 from a point 6-degrees zero minutes 25 seconds latitude north,"
 - 13 and I previously explained that specific coordinates were
 - 14 provided in order to signify where the Dutch believed the mouth
 - 15 of the Corantijn River was, subject to the exact demarcation of
 - 16 a point compatible with permanence and practical considerations
 - 17 by the Boundary Commissioners.
 - 18 As mentioned previously, these coordinates were
 - 19 incorporated in the 1935 draft Treaty as a guide as to where
 - 20 the beacon was to be erected, subject to the technical
 - 21 demarcation of the exact geographic coordinates, and as I shall
 - 22 discuss shortly, this included consideration by the Commission
 - 23 of a location where it was practically feasible to build the
 - 24 concrete markers, this in view of the loose mud and wet sand
 - 25 along the Corantijn River bank. But there was no doubt, no

- 14:54:47 1 doubt whatsoever that the Dutch coordinates indicated a
 - 2 definite understanding that the river mouth was a specific
 - 3 point and not an arbitrary one to be selected from a range of
 - 4 possible points. The provisional coordinates in the 1935 draft
 - 5 treaties and the final coordinates agreed upon by the
 - 6 Commission in the 1936 report, which were subsequently adopted
 - 7 in the 1939 draft Treaty, all demonstrate an unequivocal
 - 8 understanding that Point 61 was considered to be the point at
 - 9 the Corantijn River mouth where it debouches into the sea.
 - Now, with respect to the third point as to the fixing
 - 11 of Point 61 in those exact geographic coordinates based on the
 - 12 approximate coordinates provided in the 1931 Dutch Aide
 - 13 Memoire, although there was clear agreement as to the fixing of
 - 14 the northern boundary at the river mouth, an important
 - 15 consideration was finding a suitable location on the river bank
 - 16 where markers could be built. This concern was indicated in
 - 17 the covering memorandum to the 1935 draft Treaty which
 - 18 indicates that the beacon, "will be placed on left bank at a
 - 19 point above high-water mark, but as close to the bank as is
 - 20 compatible with permanence." This is in Suriname's
 - 21 Counter-Memorial in Annex 1.
 - So, there is a clear indication that one has to build
 - 23 a marker at a point as close to the bank as is compatible with
 - 24 permanence.
 - The Dutch Aide Memoire had provided certain geographic

- 14:56:36 1 coordinates which were subsequently incorporated into the 1935
 - 2 draft Treaty, and as previously explained, these were intended
 - 3 to give a guide as to where a beacon is to be erected in the
 - 4 fixing by the Commission of the northern terminus.
 - 5 The 1936 Commission report indicates that the
 - 6 Commission first plotted the latest 1927 Dutch chart of the
 - 7 Corantijn mouth and the coordinates given in their instructions
 - 8 for the proposed site, so the 1931 Dutch Aide Memoire
 - 9 apparently contained coordinates based on a 1927 Dutch chart.
 - 10 When astronomical observations were made by the
 - 11 Commissioners, it was found that the point was actually in the
 - 12 sea, owing to the chart being incorrect as regards longitude.
 - 13 The Commissioners then decided to mark the boundary along the
 - 14 same line of latitude as specified in their instructions, but
 - 15 on the river bank due west of the original longitudinal
 - 16 coordinate that turned out to be in the sea, so the traverse
 - 17 was continued along the coast to the latitude of 6-degrees,
 - 18 zero minutes, 25 seconds west, but as the report indicates,
 - 19 there the land was found to be most unsuitable for the
 - 20 construction of the pillars. Thus, after arriving at a point
 - 21 on the shoreline where they had decided to place the boundary
 - 22 marker, they discovered that the combination of loose mud and
 - 23 wet sand would not support a permanent concrete mark.
 - So, it was this set of circumstances that finally led
 - 25 to the adoption of Point 61 by the Commissioners. The

- 14:58:34 1 Commission report states that, "The most suitable position was
 - 2 found to be on a wide stretch of grassland below a low sand
 - 3 dune." Behind a low sand dune. "Here, the ground was
 - 4 comparatively firm and did not appear to be subject to the
 - 5 erosion by the sea." Based on the practical requirement of
 - 6 firm ground for erection of the concrete markers, the
 - 7 Commissioners agreed on the following geographic coordinates,
 - 8 which I previously stated are contained in the 1936 report as
 - 9 5-degrees, 59 minutes, 53.8 seconds north, and 57-degrees,
 - 10 eight minutes 51.5 seconds west. These values designated the
 - 11 buried mark A and about three-meters further was the visible
 - 12 pillar, also concrete, which was supporting the buried mark.
 - The concern with location of firm ground is further
 - 14 reflected in the report in relation to the navigation beacon
 - 15 that was yet to be built. Once again, the report quotes as
 - 16 follows: "Owing to the fact there is no stone available within
 - 17 a hundred miles and the ground on which the pillar has to be
 - 18 constructed consists of sand supported on liquid mud, and
 - 19 considered impractical to erect a large concrete mark visible
 - 20 to ships at sea, that, instead, a wooden structure has to be
 - 21 built."
 - Now, another consideration other than terra firma was
 - 23 the proximity of the markers to the river bank. Although the
 - 24 low-water line formed the beginning of the sea boundary, it was
 - 25 the high-water line that determined the practical location of

- 15:00:19 1 markers and whether they would be submerged and eventually
 - 2 washed away by tidal currents. This explains why the
 - 3 memorandum to the 1935 draft Treaty stipulated that the beacon
 - 4 should be placed on the river bank at a point above the
 - 5 high-water mark but as close to the bank as is compatible with
 - 6 permanence. The 1936 report notes that pillar A is about
 - 7 215-meters from the present low-water mark, but notes that this
 - 8 measurement is of little value as the coast is continually
 - 9 changing here. It is, however, situated on comparatively firm
 - 10 grassland immediately inland of a small sand dune which follows
 - 11 the high-water mark."
 - 12 As it happens, marker and pillar A were both
 - 13 eventually washed away apparently because of tidal currents
 - 14 over the years; but for practical purposes, the exact
 - 15 geographic coordinates of Point 61 have continued from 1936
 - 16 until the present to signify the Corantijn River mouth, and
 - 17 thus, the northern boundary terminus and starting point for
 - 18 maritime delimitation.
 - 19 The final point relates to the nature of the land
 - 20 between the marker and the river bank. As observed in the 1936
 - 21 Commission report, because of practical consideration, the
 - 22 marker placed at Point 61 was 215-meters from the low-water
 - 23 line. The Commissioners presumed at the time that this was
 - 24 sufficiently far from the high-water line so that the concrete
 - 25 marker and pillar would not be submerged underwater and washed

15:02:11 1 away. There is no indication of the distance from the

- 2 high-water line, which would obviously have had to have been
- 3 less than 215-meters. There is no indication of what that
- 4 distance is. Despite the Commissioners' efforts, marker A and
- 5 its supporting pillar have since been washed away. Due to
- 6 tidal action over the past 70 years, the distance between Point
- 7 61 and the shoreline may be different today than it was in
- 8 1936, but whatever the distance, whatever the distance to the
- 9 low-water line may have been then and whatever it may be today,
- 10 it was abundantly clear between the parties that the land on
- 11 the western bank of the Corantijn River was entirely under
- 12 Guyanese sovereignty, and the same holds true today, despite
- 13 Suriname's novel and wholly untenable argument raised in
- 14 Suriname's Rejoinder for the first time ever in the long
- 15 history of discussions between the parties that it somehow has
- 16 sovereign rights over both banks of the river. This
- 17 last-minute argument that determination of where the line is
- 18 projected from Point 61 to the sea along the short stretch of
- 19 lands involves a land boundary dispute between Guyana and
- 20 Suriname is a measure of Suriname's desperation to avoid the
- 21 delimitation of a maritime boundary by this Tribunal. It is
- 22 not, we respectfully submit, a credible argument. It may be
- 23 recalled that in asserting its claim to sovereignty over the
- 24 Corantijn River, the 7 August, 1929 Dutch Aide Memoire relied
- 25 on the 1799 agreement, whereby the west bank of the Corantijn

- 15:03:57 1 River was declared and acknowledged henceforth to belong to the
 - 2 government of the Colony of Berbice.
 - 3 The implication of this agreement was clear: Thus,
 - 4 Article 1(1) of the 1935 draft Treaty provided that, "The
 - 5 boundary between British Guiana and Suriname shall be formed by
 - 6 the line of the left bank of the River Corantijn from the sea
 - 7 southwards to its source." Article I(2) further provided that,
 - 8 "The commencement of the left bank of the River Corantijn at
 - 9 the sea shall be deemed to be the point at which a line drawn
 - 10 on a true bearing of 28-degrees from the known landmark or
 - 11 column of the left bank of the River Corantijn intersects the
 - 12 shoreline."
 - For present purposes it is important to emphasize
 - 14 Article 4 of that draft Treaty which stipulated that, "The
 - 15 waters of the River Corantijn shall, whatever the fluctuations
 - 16 of its volume, be considered as being within the territory of
 - 17 Suriname and the land confining them on the left bank as being
 - 18 within the territory of British Guiana, and no change of
 - 19 sovereignty over such land shall ensue upon any rise or fall of
 - 20 the waters of the river."
 - 21 The language of Article 4 which was retained in
 - 22 subsequent draft treaties was the result of a deliberate and
 - 23 considered choice. Telegram number 62 from Leigh-Smith of the
 - 24 U.K. Foreign Office to the Colonial Office dated 17 March,
 - 25 1936, which appears at Guyana's Memorial Annex 8 and Tab 24(c)

- 15:05:53 1 of your folder, this telegram indicates that the Netherlands
 - 2 Charge d'Affaires suggested an addition to that provision the
 - 3 effect of which would be, "that changes of sovereignty might
 - 4 ensue upon a rise or fall of the waters of the river which was
 - 5 not due to the normal recurring seasonal fluctuations of its
 - 6 volume, or in any case to leave in doubt what the effect of
 - 7 such rises and falls would be."
 - 8 But it was clearly based on this document, "desirable
 - 9 to preserve the simple principle that no rise or fall of the
 - 10 water makes any difference so far as sovereignty is concerned."
 - 11 Following on the work of the Mixed Commission in 1936
 - 12 and consistent with the approach taken in the 1935 draft
 - 13 Treaty, the 1939 draft Treaty replicated the exact same
 - 14 language and left no doubt, no doubt whatsoever, that the
 - 15 slight landward location of Point 61, which at that point was
 - 16 approximately 215-meters, left no doubt that this does not
 - 17 provide a claim of Surinamese sovereignty over land territory
 - 18 on the west bank of the river. Consistent with the 1935 draft
 - 19 Treaty, the 1939 version also provides that the boundary
 - 20 between British Guiana and Suriname shall be formed by the line
 - 21 of the left bank of the River Corantijn from the sea southwards
 - 22 to a point near its source. Article I(2) stipulates similarly
 - 23 that the beginning of the left bank of the River Corantijn at
 - 24 the sea shall be the point at which the prolongation of the
 - 25 line joining two concrete marks on the left bank of the River

- 15:07:45 1 Corantijn intersects the shoreline.
 - 2 And Article 3 further provides that the boundary
 - 3 between the territorial waters of Suriname and British Guiana
 - 4 is formed by the prolongation seawards of that line drawn on a
 - 5 bearing of ten degrees east of true north as the draft
 - 6 stipulated then, of the landmark referred to in Article I(2),
 - 7 meaning to say Point 61.
 - 8 Now, it was obvious that Surinamese sovereignty over
 - 9 the Corantijn River ends at the left bank of the river, which
 - 10 is wholly Guyanese territory, and Article 4 of the 1935 draft
 - 11 Treaty, replicating the exact same provision of the 1935
 - 12 Treaty, leaves no doubt whatsoever as to this understanding.
 - 13 It provides in relevant part that the waters of the river shall
 - 14 be considered as being within the territory of Suriname, and
 - 15 the land confining them on the left bank as being within the
 - 16 territory of British Guiana, and consequently no change of
 - 17 sovereignty over such land shall ensue upon any rise or fall of
 - 18 the waters of the river. As my colleague, Professor Sands,
 - 19 explained, the line where the water meets the land has no
 - 20 breadth. It is not a geographic zone. It is merely a
 - 21 conceptual line.
 - 22 Professor Sands will show how this statement that the
 - 23 waters of the river shall be considered as being within the
 - 24 territory of Suriname and the land confining them on the left
 - 25 bank as being within the territory of British Guiana. He will

15:09:33 1 explain how this statement represented Suriname's official

- 2 immutable position for the next 70 years until it filed its
- 3 Rejoinder in this case.
- By way of conclusion, Mr. President, following at
- 5 least seven years of deliberations beginning in 1929, the 1936
- 6 Mixed Boundary Commission was mandated by the Netherlands and
- 7 the U.K. to definitively fix the northern boundary terminus and
- 8 starting point for maritime delimitation. This point was fixed
- 9 by the placing of a concrete marker and pillar at Point 61,
- 10 representing exact geographic coordinates agreed upon by the
- 11 parties and subsequently incorporated into the 1939 draft
- 12 Treaty that the Netherlands subsequently declared in 1953 to
- 13 have settled the boundary.
- 14 Both parties understood that Point 61 was intended to
- 15 represent the mouth of the Corantijn River where it debouches
- 16 into the sea. The exact demarcation of Point 61 was influenced
- 17 by practical considerations relating to mapping and the
- 18 location of suitable firm ground for building the concrete
- 19 marker and pillar. The intention, however, was to situate
- 20 Point 61 at the nearest possible point in relation to the river
- 21 mouth. It was clearly understood by the Commission and the
- 22 Netherlands--by the Commission and by the Netherlands and the
- 23 U.K. that the waters of the Corantijn were under Surinamese
- 24 sovereignty, whereas the west bank was entirely under Guyanese
- 25 sovereignty, irrespective of fluctuations in the water level.

- 15:11:26 1 The short stretch of land on the west bank of the
 - 2 river between Point 61 and the low-water line was always
 - 3 understood to be Guyanese. There was never a suggestion that
 - 4 Suriname would have any sovereignty over land territory on the
 - 5 west bank of the river. There is no basis for any such claim,
 - 6 and there can be no serious dispute about this.
 - 7 As Professor Sands will now elaborate, the definitive
 - 8 fixing of Point 61 in 1936 and its unconditional acceptance by
 - 9 the Netherlands and the U.K. was followed by 70 years of
 - 10 mutual, consistent, sustained, and unequivocal conduct. The
 - 11 Tribunal need not determine that an agreement exists as to the
 - 12 precise location of the starting point for maritime
 - 13 delimitation before it can exercise jurisdiction in the present
 - 14 case. Nonetheless, there can be no doubt that such an
 - 15 agreement does, in fact, exist both in view of the mandate and
 - 16 work of the 1936 Boundary Commission, as well as 70 years of
 - 17 subsequent conduct.
 - 18 Mr. President, Honorable Members of the Tribunal, I
 - 19 thank the Tribunal for its indulgence. My colleague, Professor
 - 20 Sands, will now address the conduct of the parties since 1936
 - 21 and the implications thereof on the jurisdiction of the
 - 22 Tribunal.
 - 23 ARBITRATOR SMIT: There are two things that occurred
 - 24 to me. You said the war in 1939 interrupted the follow-up
 - 25 execution of the Treaty, but Holland was liberated in '45.

- 15:13:20 1 Didn't it occur to anybody afterwards, "Hey, we have this
 - 2 treaty that we still haven't ratified. Hasn't the time come to
 - 3 verify it?"
 - 4 You say in '52 the government said with respect to one
 - 5 point we affirm this, but it raises an interesting question,
 - 6 this unilateral declaration takes the place of the ratification
 - 7 of the Treaty?
 - 8 PROFESSOR AKHAVAN: Did you have a second question as
 - 9 well, sir?
 - 10 ARBITRATOR SMIT: The second question is, you know,
 - 11 I'm a Dutchman, and I never thought that it was any problem for
 - 12 a Dutchman to put a pillar in water somewhere, and I thought it
 - 13 would be rather simple to put it in water so that it would stay
 - 14 there, but maybe I'm too optimistic as to the capabilities of
 - 15 the Dutch. But if they then decided to bring it a little
 - 16 inland, they could have put a little plaque on there and say,
 - 17 you know, it's here, but it's supposed to be somewhere else,
 - 18 but they didn't do that either; right? And if it is of such
 - 19 significance, would one not have expected that an indication of
 - 20 that kind would have been given?
 - 21 PROFESSOR AKHAVAN: Yes, these are very appropriate
 - 22 questions, and I believe that my colleague, Philippe Sands,
 - 23 will be addressing them in his presentation. The only point
 - 24 that I wish to make for present purposes is that it's a matter
 - 25 of speculation what the condition of the Netherlands was after

- 15:14:49 1 liberation and whether the first point of order was to resolve
 - 2 the British Guiana-Suriname boundary. But what is very clear
 - 3 is that by 1953, the Netherlands had by way of a unilateral
 - 4 declaration accepted that boundary as settling the matter, and
 - 5 there is no reason, in principle, why we should not give effect
 - 6 to that declaration of the Netherlands.
 - 7 ARBITRATOR SMIT: Even though one might take the
 - 8 positional that though it's a unilateral declaration of the
 - 9 Netherlands and the United Kingdom isn't bound to it because
 - 10 they haven't been asked to agree to that proposition.
 - PROFESSOR AKHAVAN: Well, my colleague, Philippe Sands
 - 12 will be addressing the subsequent conduct, but, of course,
 - 13 there are precedents including the--
 - 14 ARBITRATOR SMIT: So, it's not the ratification of the
 - 15 Treaty but a principle of estoppel that governs in the
 - 16 premises?
 - 17 PROFESSOR AKHAVAN: Well, as I said, it's a question
 - 18 of 70 years of subsequent conduct which will be addressed,
 - 19 including what the legal basis would be for making this
 - 20 binding, but I will merely conclude by saying that there is a
 - 21 basis for a unilateral declaration to be binding and this is
 - 22 contained among other places as in the Nuclear Tests case
 - 23 before the International Court of Justice, but I will defer to
 - 24 my colleague, Philippe Sands, on that issue.
 - 25 PRESIDENT NELSON: Thank you very much. Thank you,

15:16:24 1 Professor Akhavan.

- We call now on Philippe Sands.
- 3 PROFESSOR SANDS: I have one-and-a-half hours maximum.
- 4 I could start now and have a break at the scheduled moment, or
- 5 we could break now and I could go all the way through it. It's
- 6 whatever you prefer.
- 7 PRESIDENT NELSON: Yes, I think we better have a break
- 8 now. We will resume after the break.
- 9 PROFESSOR SANDS: Okay.
- 10 PRESIDENT NELSON: Thank you.
- 11 (Brief recess.)
- 12 PROFESSOR SANDS: Sir, you had just heard from
- 13 Professor Akhavan on what the situation was in the 1930s. I'm
- 14 going to take the situation forward and look at some of the
- 15 material to support our submission that Point 61 has been
- 16 recognized as the point of departure for the maritime boundary
- 17 by the United Kingdom and the Netherlands, and then by Guyana
- 18 and Suriname once they attained independence continuously,
- 19 uninterruptedly and unequivocally, for 70 years.
- 20 The documentary evidence before this Tribunal clearly
- 21 demonstrates, without any distortion or misconstruction, as
- 22 Suriname puts it in its Rejoinder at paragraph 2.2, that since
- 23 1936 the parties have--and here I'm happy for this purpose to
- 24 use Suriname's own rather exacting standard--on a mutual,
- 25 consistent, sustained, and unequivocal basis, accepted Point 61

- 15:43:52 1 as the point of departure for the maritime boundary. Both
 - 2 parties have referred to that location, and only that location,
 - 3 as the point of departure.
 - And in order to deal with this perhaps in a slightly
 - 5 unorthodox way, let's start backwards with the history, and
 - 6 let's start in 2000, around the time that the events which
 - 7 catalyzed the circumstances that led to this arbitration being
 - 8 constituted occurred. And can I take you first to Tab 8 of the
 - 9 Judges' folder.
 - Tab 8 is a letter dated 31st of May 2000, sent from
 - 11 the Ambassador of Guyana to Suriname to the Minister of Foreign
 - 12 Affairs of Guyana in the period immediately after the CGX
 - 13 incident, and it reads as follows: "Dear Minister, I was
 - 14 summoned hastily to the Ministry of Foreign Affairs this
 - 15 afternoon. His Excellency, Mr. Errol Snijders, Minister of
 - 16 Foreign Affairs, handed me the attached note. Also present
 - 17 were Ambassador Hasrat, Drs. Ali-Mohamed, Director in the
 - 18 Ministry of Foreign Affairs and another official from the
 - 19 Ministry."
 - Just to pause there before we look at the attachment,
 - 21 it's plain from those present at the meeting, and from the
 - 22 provenance of the note--no less the Minister of Foreign
 - 23 Affairs--that this attachment must have considerable authority
 - 24 vested in it.
 - Let me turn over, and we see the note which is number

- 15:46:10 1 2566/HA/eb, and over the page is the date, Paramaribo, 31st of
 - 2 May 2000, and it starts with the presentation of compliments
 - 3 and then turns to the question regarding
 - 4 exploration/exploitation activities in the northwest offshore
 - 5 area within the territory of the Republic of Suriname, and
 - 6 wishes to communicate the following. It's the next paragraph I
 - 7 really want to take you to, and I quote: "The Ministry of
 - 8 Foreign Affairs wishes to draw the attention of the Government
 - 9 of Guyana to the long-standing fact that the Corantijn River
 - 10 constitutes an integral part of the territory of the Republic
 - 11 of Suriname, and therefore falls within its sovereignty."
 - 12 Pause there.
 - Note the formulation: The Corantijn River. There was
 - 14 no reference to any continental land territory.
 - The next paragraph reads: "The Government of the
 - 16 Republic of Suriname wishes to reiterate to the point mark
 - 17 latitude 5 degrees 59 minutes 53.8 seconds north, longitude 57
 - 18 degrees 8 minutes 51 seconds .5 west, the direction of the
 - 19 boundary line in the territorial waters is on true bearing of
 - 20 10 degrees east."
 - Just to pause there for present purposes, reliance on
 - 22 what is Point 61 at a moment of crucial importance in the
 - 23 relations between the two countries. So, it stands for two
 - 24 propositions which we submit are important. There is no claim
 - 25 to any land territory beyond or inland from the low-water mark,

15:48:15 1 so to speak, and there is confirmation as to 61 point being the

- 2 crucial place at a crucial and sensitive moment.
- Now, if you turn over the page to the next tab, you
- 4 will see Tab 9, and it has a rather unhappy faded gray map of
- 5 Suriname, and then it says underneath on the first page,
- 6 "Documentation provided by the delegation of the Republic of
- 7 Suriname at the Twenty-First meeting of the conference of Heads
- 8 of Government of the Caribbean Community, Canouan, St. Vincent
- 9 and the Grenadines, 2-5 July 2000." So, it's immediately
- 10 thereafter, five or six weeks, after the Diplomatic Note of the
- 11 31st of May. Again, I just pause to say that this is
- 12 documentation provided at the highest regional level, so it's
- 13 vested with considerable authority.
- 14 And over the page, the document is entitled
- 15 "Description of the western boundary of the Republic of
- 16 Suriname, " and then when you go over the page, you get to the
- 17 actual note, and I quote, "The western boundary of Suriname,
- 18 with the neighboring country of Guyana, both on the South
- 19 American continent and the Atlantic ocean, from the south to
- 20 the north is constituted as follows: The shortest line from a
- 21 point yet to be determined on the southern boundary with a
- 22 neighboring country of Brazil, to the source of the Upper
- 23 Corantijn river. Subsequently from this source, along the west
- 24 bank of the Upper Corantijn and the Corantijn Rivers to the
- 25 point mark latitude 5 degrees 59 minutes 53.8 seconds north,

- 15:50:13 1 and longitude 57 degrees 8 minutes 51.5 seconds west, where
 - 2 therefore said shoreline cuts the coast line in the sea. And
 - 3 then it proceeds to make the point that from this marked point,
 - 4 the boundary continues along the 10-degree line, and it goes on
 - 5 in the third paragraph to say, and I quote: "The above
 - 6 determination of the boundary is based on ratified treaties and
 - 7 agreements as such, such as, " and it identifies the Governors'
 - 8 Agreement of 1799, to which Sir Shridath made reference this
 - 9 morning, which subsequently became a ratified Treaty, namely
 - 10 the Peace Convention of 1814.
 - So, for our purposes at this stage of the
 - 12 proceedings -- and we will deal with other aspects in due
 - 13 course--two points: Firstly, public authoritative affirmation
 - 14 that Point 61 is the starting point.
 - 15 Second point, its treatment, and I quote, or the
 - 16 treatment as the place where I quote, "the aforesaid shoreline
 - 17 cuts the coastline in C."
 - 18 And third point, which we draw from this that the line
 - 19 along the boundary follows "along the west bank of the Upper
 - 20 Corantijn and the Corantijn Rivers, " and that, we say, coming
 - 21 at an absolutely crucial moment in relations between the two
 - 22 countries, is completely dispositive of the issue, 64 years
 - 23 after the boundary marker was established.
 - 24 Against that background, we say it is simply
 - 25 unarguable for Suriname--unarguable for Suriname--to deny the

- 15:52:06 1 existence of an agreement between the two states on Point 61 as
 - 2 the starting point for the practice of delimitation.
 - Now, I could give you a whole other list of examples
 - 4 that are referred to in our Memorial and in our reply. For
 - 5 example, in 1989, you will find a Note Verbale from the Embassy
 - 6 of the Republic of Suriname to the Ministry of Foreign Affairs
 - 7 of Guyana making essentially the same points. That is Annex 13
 - 8 of Guyana's Rejoinder--of the Reply Annex.
 - 9 And I could take you perhaps now to Tab 5 of the
 - 10 documents. This is 1988. We do think it's particularly
 - 11 important to focus on the period after Suriname had achieved
 - 12 independence, because that is the time at which its practice
 - 13 obviously becomes most significant.
 - Tab 5 is a document entitled "Suriname Planatlas," and
 - 15 over the first page--and this is Annex 47 of our Memorial--you
 - 16 will see who produced this Planatlas. If you turn over the
 - 17 page, on the back of the cover sheet, on the right-hand side it
 - 18 says "Prepared by the National Planning Office of Suriname
 - 19 (SPS) Regional Development and Physical Planning Department
 - 20 (HARPRO) with the technical assistance of the Organization of
 - 21 American States, Executive Secretariat for Economic and Social
 - 22 Affairs, Department of Regional Development, Washington, D.C.,
 - 23 1988."
 - And then on the right-hand side is the text which I
 - 25 would like to draw your attention. It's headed "Regional

- 15:54:12 1 Location and Trade, " and in the first paragraph it says, "One,
 - 2 the Surinamese territory, 1.1, Land and Sea area. Suriname has
 - 3 a land area of approximately 164,000 square kilometers. It's
 - 4 not possible to calculate the area precisely. Also, Suriname's
 - 5 boundaries have not been finally established, and the coastline
 - 6 fluctuates constantly due to tidal action." That refers back
 - 7 to my colleague, Professor Akhavan, in relation to the placing
 - 8 of the marker.
 - 9 And then at the end of that first paragraph, "The
 - 10 territorial sea and Exclusive Economic Zone occupy
 - 11 approximately 129-and-a-half thousand square kilometers, an
 - 12 area almost 79 percent of Suriname's land area."
 - And then 1.2 is entitled "The Boundaries." And if you
 - 14 go to the last paragraph of that section, 1.2.1, the seaward
 - 15 boundary, it reads as follows, and I quote: "The sea with
 - 16 dividing line in the west, however, it raises some problems.
 - 17 As the full width of the Corantijn River is in Surinamese
 - 18 territory, irrespective of the water-level fluctuation"--just
 - 19 pause there. That is exactly the same form of words as was in
 - 20 the draft Treaty of 1939 in terms of the intent. There is no
 - 21 departure in 49 years in terms of the approach--"the
 - 22 equidistance line method cannot be applied. Therefore, in
 - 23 1938, " and I assume that's simply a typographical error, "a
 - 24 Dutch-British Frontier Commission established a point on the
 - 25 west bank of the Corantijn River, the so-called Kayser-Phipps

- 15:56:02 1 point, and it provides the coordinates again for Point 61, as
 - 2 the most northern point on Suriname's border on Guyana, as well
 - 3 as the point departure for dividing line between both
 - 4 countries." It then goes on again to mention the 10-degree
 - 5 line.
 - If you go down to 1.2.4, you will see it says, "By
 - 7 virtue of an agreement reached in 1799-1800 between the two
 - 8 acting Governors, Governor Battenburg of Berbice and Governor
 - 9 Frederici of Suriname, the west bank of the Corantijn River
 - 10 from the source to the mouth has been established as Suriname's
 - 11 western boundary."
 - 12 Again, I draw from this precisely the same point.
 - 13 There is no claim to the territory, the continental land
 - 14 territory, beyond the low-water mark on the coast of Guyana,
 - 15 and there is affirmation once again in 1988 of the Point 61 as
 - 16 the starting point for the delimitation.
 - 17 I have already referred to you to the document at Tab
 - 18 4 which is the letter from the Dutch Prime Minister of 1975, so
 - 19 I don't propose to go back to that.
 - 20 And that covers, really, the entirety of the period in
 - 21 which Suriname was independent. There is no evidence before
 - 22 this Tribunal to show that any other point has been chosen, and
 - 23 there is no evidence to support the existence of any claim to
 - 24 continental land territory on the landward side of the
 - 25 low-water mark. And I stress the word "evidence." There may

- 15:57:53 1 be a claim, but it is unsupported by any evidence, and this is
 - 2 a tribunal of law in which evidence counts for a great deal.
 - I could go on backwards in time and point of linkage
 - 4 with Professor Akhavan's presentation is 1953, the letter to
 - 5 the International Law Commission which confirms a clear
 - 6 expression of Dutch view. We rely upon it simply to indicate a
 - 7 consistency of practice over time. It is a further marker
 - 8 indicating the absolute consistency of approach.
 - 9 Now, there is support to be found in other practice,
 - 10 private acts backed by public authority, and I'm thinking in
 - 11 particular of a whole raft of oil concessions. Those are dealt
 - 12 with very fully in our pleadings, so I don't propose to take
 - 13 you to them in any detail, but I refer you to three in
 - 14 particular. At Suriname's Counter-Memorial, Figure 6,
 - 15 following page 66, there is a map indicating the concession
 - 16 area of the Colmar Suriname Oil Company--that starts at Point
 - 17 61--Figure 22 of the Suriname Counter-Memorial after page 76,
 - 18 the Staatsolie-PECTEN concessionaire does the same thing.
 - 19 Then perhaps most interesting of all--and it is one of
 - 20 the wonders of all governments that the achievement of
 - 21 consistency in practice between different departments is not
 - 22 always easily attainable--the survey of concession agreements
 - 23 between the Republic of Suriname and Staatsolie 24th of
 - 24 February 2004, which is at Annex 56 of the Counter-Memorial of
 - 25 Suriname that also takes, as the starting point, Point 61.

16:00:10 1 So, we say the conduct of the parties overwhelmingly and irrefutably demonstrates that Guyana and Suriname have 3 always treated Point 61 as the point of departure for the maritime boundary. In fact, we are not aware of any evidence 5 before the Tribunal in which Guyana or Suriname have ever 6 adopted any other point as the formal point of departure for the delimitation of the maritime boundary at any time during 7 their independent existence as States. There were a couple of examples prior to independence of these two States when other possibilities were mooted. For example, in 1959, there was a 10 11 Dutch proposal to treat the Corantijn as a juridical bay by drawing a 10-mile closing line that was immediately opposed by 12 the United Kingdom as being inconsistent with international 13 14 law, and it was immediately abandoned by the Netherlands and 15 did not figure again. Then, in 1966, there was apparently a passing effort, 16 17 although the record is somewhat inconsistent, during the Marlborough House Talks to raise another possibility, but that, 18 too, in the end was not adopted, and the head of delegation of 19 20 Suriname confirmed--had already confirmed the status of Point 61 in 1965. But those examples predate independence. And, of 21 course, there are examples which never got off the ground. 22 23 Over the next 40 years after the Marlborough talks, the issue was simply never raised again as to the starting 24 point, until these proceedings, and the dreaming up for the 25

- 16:02:08 1 purpose of the Preliminary Objections phase of Point X which,
 - 2 it appears, Suriname seems now not to be relying upon having
 - 3 regard to submission 2(b) which invites the Tribunal, if it has
 - 4 jurisdiction, to delimit from Point 61.
 - 5 Suriname says in its Rejoinder at paragraph 2.24, and
 - 6 I quote, "It has occasionally referred in passing to the 1936
 - 7 Point as though it were the actual land boundary terminus." I
 - 8 think this formulation gives another meaning to the word
 - 9 "understatement." We can't find any other practice.
 - 10 So, we say, on that basis, that is the starting point,
 - 11 and for the reasons I already indicated, that is the place to
 - 12 start, and it falls within your jurisdiction.
 - Now, let's turn to alternative approaches to the
 - 14 delimitation of the maritime boundary. Let's assume for the
 - 15 purposes of hypothetical argument that Guyana is wrong as to
 - 16 the existence of an agreement on Point 61 as the starting point
 - 17 for the delimitation of the maritime boundary. We have already
 - 18 explained that we do not believe that means the Tribunal is
 - 19 without jurisdiction to delimit the maritime boundary, in part
 - 20 or in whole. We say there is no need for there to be a written
 - 21 agreement for the Tribunal to exercise jurisdiction over the
 - 22 maritime boundary, and the fact that we have identified
 - 23 alternative arguments -- and I want to stress this -- is not
 - 24 intended to undermine the force of our principal and only real
 - 25 argument on which we are convinced it cannot be responded to in

16:04:12 1 a decisive way.

- 2 But if you're against us, the Tribunal will have to go
- 3 through each of these alternative approaches and form a view as
- 4 to their merits or demerits. I'm going to focus in particular
- 5 on the delimitation of a partial maritime boundary, but I will
- 6 refer you also to the materials in our pleadings on two other
- 7 approaches which are available to the Tribunal, and which we
- 8 would invite you to address only if you find our principles on
- 9 jurisdiction are not well-founded, but we make it clear that if
- 10 you accept our principal argument, we do not invite you to
- 11 address these other arguments.
- 12 So, starting with delimitation of a partial maritime
- 13 boundary, this is something that we have indicated in our Reply
- 14 is available to the Tribunal. In fact, we made the argument
- 15 very clearly and succinctly, I believe, in the hearing in
- 16 July 2005, and it's premised on the following propositions: At
- 17 a certain distance from the low-water mark, the provisional
- 18 equidistance line is not affected by the precise location of
- 19 the point at which any line drawn from Point 61 may cross the
- 20 low-water mark, if that exercise has to be carried out, and
- 21 Suriname itself has recognized that in its provisional
- 22 objections documentation, but also in its Rejoinder.
- The second point is that it makes no difference for
- 24 your purposes whether the point of departure for the maritime
- 25 boundary is to be found at Point 61 or at a novel, hypothetical

16:06:10 1 and wholly unsupportable Point X as floated by Suriname but not

- 2 now apparently followed up on. That, too, leads to a
- 3 convergence at a certain distance at about 15 nautical miles
- 4 from the low-water mark.
- 5 In fact, the parties agree that Point 61 is the
- 6 starting point, if you have jurisdiction. The only
- 7 disagreement -- the only disagreement -- is on the direction of the
- 8 line to be taken from there and the place where it reaches the
- 9 low-water mark if, indeed, it is not on the low-water mark, and
- 10 this is shown at Plate R19, which you already saw earlier
- 11 today, and which indicates very clearly the convergence of the
- 12 two provisional equidistance lines, in black Guyana's
- 13 provisional equidistance line, and in dotted blue Suriname's
- 14 provisional equidistance line, and the point of convergence is
- 15 at that point there which is located just approximately 6
- 16 nautical miles of the low-water mark, so well within the
- 17 territorial sea.
- 18 I'm told by our mapping experts, Scott Edmonds, that
- 19 the distance, the area in there, and he's calculating for us,
- 20 and we will provide you the figures in due course, is about 33
- 21 square miles. So, in the scheme of the whole delimitation,
- 22 you're talking about a rather miniscule area.
- 23 We say you can therefore delimit from the point of
- 24 convergence all the way onwards up to the 12-mile territorial
- 25 sea and beyond to the end of the continental shelf that is to

16:08:00 1 be delimited.

- Now, we are not aware of any rule or principle or
- 3 practice by international courts and tribunals which prevents a
- 4 partial delimitation of the maritime boundary in this manner,
- 5 and it has been effected in one case, although by
- 6 agreement -- and I will come back to that -- in the Gulf of Maine
- 7 case. And what we say is, as a matter of acting consistently
- 8 with the object and purpose of the 1982 Convention, it must
- 9 surely be preferable to delimit 194 miles than no miles.
- 10 I turn now to the question of the delimitation of the
- 11 maritime boundary and application of Article 9 of the 1982
- 12 Convention. This again is an argument that we make by way of
- 13 alternative argument which we say allows the Tribunal to
- 14 determine the location of the mouth of the Corantijn River
- 15 where both parties agree that the terminal was established.
- 16 And in our written pleadings, we have set out particular in our
- 17 reply at pages 27 to 29 paragraphs 2.37 to .41 the way in which
- 18 this can be done. And in short, what we say is that the
- 19 determination under Article 9 would lead to the same conclusion
- 20 as that established by the conduct of the parties for the past
- 21 70 years--namely, that Point 61 is located at the mouth of the
- 22 river--and there can be no doubt, we say, that the dispute
- 23 relating to the interpretation or application of an Article 9
- 24 closing line would fall within the jurisdiction of Annex VII
- 25 Tribunal, assuming such a line had been drawn, which it hasn't

16:10:09 1 in this case, and it follows from that that there can be no

- 2 reason in principle why the Tribunal could not itself draw such
- 3 a line. We don't invite you to do so because we think there is
- 4 no need to do so, but that residual or alternative jurisdiction
- 5 is there.
- 6 The third alternative, which I already referred to
- 7 this morning, arises only in the extremely unlikely case that
- 8 you come to the conclusion that the area of land--or whatever
- 9 it may be entitled--or zone between Point 61 and a low-water
- 10 mark, it is in dispute as to its sovereignty or that Suriname
- 11 has title to it, which we say is simply unarguable on the basis
- 12 of the positions adopted by Suriname up until now.
- We say even in those circumstances, the language of
- 14 Article 298(1)(a)(i) and the fact that Suriname and Guyana have
- 15 made no declarations restricting jurisdiction, point inevitably
- 16 to a jurisdictional power in this Tribunal to delimit that area
- 17 if necessary as an incidental or ancillary power to the
- 18 delimitation of the maritime spaces, having particular regard
- 19 to the fact that even on Suriname's own argument the distances
- 20 are minuscule. I believe that the distance between Point 61
- 21 and the low-water mark on the NIMA chart, which may or may not
- 22 be accurate, is about 0.62 nautical miles. So you are not
- 23 talking about very great distances, and we say it would be
- 24 extraordinary if two states that are parties to UNCLOS that
- 25 have purposely decided not to enter declarations limiting the

- 16:12:26 1 jurisdiction of a tribunal to delimit maritime spaces would be
 - 2 prevented from doing so by reason of a nonmaritime space of
 - 3 that limited distance.
 - But, of course, we say you don't have to go there.
 - 5 That really is a point of last resort because we say our first
 - 6 and principal argument is really unanswerable. But just to be
 - 7 clear, if for some reason you're not with us on that, then we
 - 8 do think it will be the responsibility of the Tribunal to
 - 9 express a view on that issue and to address that particular
 - 10 claim.
 - 11 Let me turn now to address Suriname's arguments in
 - 12 response to Guyana's arguments. At least Suriname's arguments
 - 13 can be summarized, we think, in five propositions.
 - 14 Proposition one, the Tribunal has jurisdiction if, and
 - 15 only if, there is an agreement on the land boundary terminus.
 - Proposition two, the Tribunal has no jurisdiction to
 - 17 establish the maritime boundary between Guyana and Suriname as
 - 18 there is no agreement on the land boundary terminus.
 - 19 Proposition three, in the absence of agreement on the
 - 20 land terminus boundary, the Tribunal cannot effect a partial
 - 21 maritime delimitation.
 - 22 Proposition four, in the absence of such agreement,
 - 23 the Tribunal cannot effect a delimitation in application of
 - 24 Article 9 of UNCLOS.
 - 25 And proposition five, in the absence of an agreement,

- 16:14:03 1 the Tribunal cannot deal with any aspect of the land boundary
 - 2 and is therefore precluded from exercising jurisdiction. These
 - 3 are obviously arguments in the alternative.
 - 4 Let me deal with the first argument. The Tribunal's
 - 5 jurisdiction, we say, is not dependent on the existence of a
 - 6 formal agreement on the northern terminal. That is a rather
 - 7 formal argument made by Suriname--I have already dealt with it,
 - 8 and I don't propose to belabor the point. I would simply say
 - 9 that Suriname's claim as to what Guyana's position is has been
 - 10 regrettably misrepresented. It says at paragraph 2.7 of its
 - 11 Rejoinder, and I quote, "Guyana appreciates that for this
 - 12 Tribunal to have jurisdiction over Guyana's maritime
 - 13 delimitation claim, Guyana must show that the parties have
 - 14 agreed on the location of their land boundary terminus." I
 - 15 have no idea where the support for that proposition comes from,
 - 16 but it is wrong, and it is not what we argue, and I just wanted
 - 17 to make that absolutely clear.
 - 18 Equally, I want to make clear on behalf of the
 - 19 Republic of Guyana that Suriname's general proposition that you
 - 20 need a written formal agreement on the starting point is not
 - 21 supported by any provision of UNCLOS, and none has been
 - 22 identified.
 - 23 And I want to go further and make the point that
 - 24 Suriname's general proposition on the need for a formal written
 - 25 agreement is not supported by the travaux preparatoires of

16:15:36 1 UNCLOS, and none has been identified.

- Suriname's general proposition is simply inconsistent
- 3 with the language, provisions, object, and purpose of the 1982
- 4 U.N. Convention on the Law of the Sea. It would lead to the
- 5 absurd result that no UNCLOS dispute settlement body could ever
- 6 exercise jurisdiction where the land boundary between two
- 7 states had not been delimited by Treaty or other formal
- 8 agreement, and where one of those states invoked a dispute,
- 9 however bogus it may be. That proposition's utility speaks for
- 10 itself.
- 11 The second point made by Suriname is that there is no
- 12 agreement on the northern terminal boundary. That has been
- 13 dealt with in full by my colleague, Professor Akhavan, and I
- 14 don't propose to return to it in any detail. I simply would
- 15 refer you back to the very same documents that I have just
- 16 taken you to and to the relevant parts of our written
- 17 pleadings, but again, I just want to clear up one claim made by
- 18 Suriname at paragraph 2.2 of its Rejoinder, and the
- 19 unfortunate, we say, allegation that Guyana has engaged in what
- 20 Suriname calls, and I quote, "misconstructions of the
- 21 historical and factual record." We think it is unfortunate in
- 22 proceedings between two friendly states to make that sort of
- 23 claim. It's unsupported by any evidence. We have given you
- 24 the evidence today that is to be relied upon, and we think the
- 25 evidence speaks for itself.

- 16:17:26 1 As I have already described, Suriname has continuously
 - 2 accepted Point 61 as the point of departure, as recently as
 - 3 2000, and even after this dispute first arose in the summer of
 - 4 2000. Although, as Suriname claims in its Rejoinder, the
 - 5 documents to which we refer may also on occasion refer to the
 - 6 10-degree line as the maritime delimitation boundary, that
 - 7 doesn't detract from the fact that they clearly establish Point
 - 8 61 as the point of departure for any such boundary, and I will
 - 9 return to the relationship between Point 61 and the 10-degree
 - 10 line in my presentations tomorrow.
 - 11 And, of course, against that background, it is
 - 12 striking that Suriname's submissions do not identify any place
 - 13 other than Point 61 as the starting point for the delimitation
 - 14 of the maritime boundary. So, in these circumstances, we,
 - 15 speaking very respectfully, find it very difficult to see the
 - 16 basis upon which Suriname can reasonably claim the absence of
 - 17 any agreement. There has never been a dispute between
 - 18 Suriname-Guyana on the starting point. We say the Tribunal
 - 19 cannot resolve a dispute that does not exist.
 - 20 Let me turn now to a related point, the question of
 - 21 the precise location of Point 61, and the argument by Suriname
 - 22 that the fact that it may not be precisely located on the
 - 23 low-water mark should not cause it to be abandoned. In its
 - 24 Rejoinder, Suriname for the first time claims that Point 61
 - 25 cannot be what it calls the land boundary terminus because it's

- 16:19:18 1 not on the low-water line. It's curious to us that 70 years
 - 2 from the date on which the northern terminal was agreed and in
 - 3 the face of its consistent practice throughout its entire
 - 4 period of independence, Suriname now attempts to escape the
 - 5 agreement on the basis of a somewhat novel argument. But my
 - 6 colleague, Professor Akhavan explained how even in 1936, it was
 - 7 not possible, for practical reasons, to place the marker on the
 - 8 low-water line in what was described by the participants as
 - 9 liquid mud, and I'm going to quote this again, I think, in
 - 10 regard to Professor Smit's question, and I quote: "The land
 - 11 was found to be most unsuitable for the construction of the
 - 12 pillars. The most suitable position was found to be on a wide
 - 13 stretch of grassland behind a low sand dune. Here the ground
 - 14 was comparatively firm and did not appear to be subject to the
 - 15 erosion by the sea. In fact, it appeared it be building up
 - 16 here, if anything."
 - 17 Now, it's really not for us to second-quess why the
 - 18 two Commissioners chose the approach that they did. I note
 - 19 that one of them, Vice Admiral Kayser, was a Dutchman, and one
 - 20 assumes that he was aware of all of the options that were
 - 21 available. I think it is worth pointing out this was 1936.
 - 22 This was an area that was virtually inaccessible and in which
 - 23 the raw materials necessary to engage in the type of activity
 - 24 that was eventually carried out would have required pretty
 - 25 extraordinary efforts, so we can only on the basis of the

16:20:55 1 material before this Tribunal that both sides have put in, base

- 2 ourselves on the arguments given by the individuals who were
- 3 involved in the exercise, and I think it is very difficult
- 4 certainly for me to second-quess their expertise and the
- 5 diligence with which they did or did not carry out their
- 6 exercise. The history and the facts are what we have, and we
- 7 say they speak for themselves.
- 8 That point, Point 61, was approximately in their eyes
- 9 215-meters from the present low-water mark, but they did add
- 10 that the measurement was, and I quote, "of little value as the
- 11 coast is constantly changing here, " and, indeed, it does seem
- 12 that the marker was washed away, and history has taken its toll
- 13 on that aspect.
- 14 But the fact that it's not on the low-water mark for
- 15 the reasons that I have already explained cannot without more
- 16 defeat and undo the parties' long-standing agreement that the
- 17 point of departure for the maritime boundary is situated at
- 18 Point 61 on the west bank of the Corantijn River where, in the
- 19 eyes of the Commissioners, it meets the sea, and where, until
- 20 very recently, Suriname believed it meant the sea. I will come
- 21 back to these issues tomorrow when I deal with the delimitation
- 22 of the territorial sea.
- 23 Even in the absence of an agreement on the northern
- 24 terminal, Point 61, we disagree for the reasons I have already
- 25 indicated with Suriname's contentions, that there is no

- 16:22:40 1 jurisdiction to effect a partial delimitation of the maritime
 - 2 boundary, or to effect a maritime boundary delimitation
 - 3 pursuant to Article 9, or to exercise ancillary or incidental
 - 4 or other jurisdiction over land territory, if that, indeed, is
 - 5 what it is.
 - 6 Suriname puts a lot--well, puts a number of paragraphs
 - 7 into the question of the jurisdiction of the Tribunal to effect
 - 8 a partial delimitation of the maritime boundary. They claim
 - 9 that this is something that you are not entitled to do. In
 - 10 response to the argument based on Suriname's arguments about
 - 11 Point X and the famous graphic at Figure 1 of the Preliminary
 - 12 Objections memorandum, and in its Rejoinder, Suriname has now
 - 13 denied that it has had any second thoughts about Point X, and
 - 14 confirms that it has not abandoned that figure or the Point X
 - 15 principle. We are grateful for that confirmation because it
 - 16 does reflect the confirmation of the parties of the convergence
 - 17 of a provisional equidistance line.
 - 18 Let's assume for purposes of argument that there is no
 - 19 agreement on Point 61. The evidence showed that the Suriname
 - 20 invoked Point X and Guyana invoked Point 61. In such
 - 21 circumstances, would the Tribunal be precluded from delimiting
 - 22 the maritime boundary, if, as Suriname argues, it could not
 - 23 resolve the dispute on the point of departure for that
 - 24 boundary? We say of course not. As Figure 4 and the plates I
 - 25 showed you earlier this morning made clear, there are points on

- 16:24:28 1 which the provisional equidistance lines converge, and on the
 - 2 starting point argument of both states at Point 61, that
 - 3 convergence is as close as 6 nautical miles to the territorial
 - 4 sea.
 - 5 Is there a principle or rule of international law
 - 6 which acts to preclude a tribunal from exercising jurisdiction
 - 7 over the areas that lies seaward of that point or points or
 - 8 putting it another way, the area that lie seaward at the point
 - 9 of convergence? Since those areas fall squarely within the
 - 10 maritime boundary to be established by the operation of
 - 11 Articles 15, 74, and 83, Guyana submits that the burden is on
 - 12 Suriname to explain on what basis the Tribunal cannot exercise
 - 13 jurisdiction in respect of those areas, and up until now, it
 - 14 hasn't done that. It hasn't provided any explanation as to why
 - 15 there cannot be a partial maritime delimitation.
 - 16 Its arguments really are very thin in its Rejoinder.
 - 17 It invokes the Gulf of Maine case, and it relies on the Gulf of
 - 18 Maine case to support the proposition that there is a need for
 - 19 an agreement between states to effect a partial maritime
 - 20 delimitation. That's paragraph 2.69.
 - 21 Now, that's a curious reading of the Gulf of Maine
 - 22 case in which it is a reflection of the facts that states can
 - 23 enter into such an agreement, but how can that practice of two
 - 24 states, Canada and the United States, support the proposition
 - 25 that there is a necessity to enter into an agreement as a

- 16:26:14 1 condition for a partial delimitation? After all, there are
 - 2 plenty of examples of partial delimitations being effected for
 - 3 other reasons. I stress, for other reasons. But the
 - 4 principles are analogous. Suriname itself refers to one such
 - 5 case, Libya-Malta, for the proposition that the Court declined
 - 6 to delimit all of those two states' maritime boundaries on the
 - 7 grounds that Italy, a vital party, was not before the Court.
 - 8 You have got that judgment at Tab 23 G. I don't think there is
 - 9 any point in taking you to it, but let me quote from what the
 - 10 Court said. "A decision limited in this way...signifies simply
 - 11 that the Court has not been endowed with jurisdiction to
 - 12 determine what principles and rules govern delimitations with
 - 13 third states or whether the claims of the parties outside that
 - 14 area prevail over the claims of those third States in the
 - 15 region." So in other words, faced with that situation, the
 - 16 International Court didn't say, oh, well, we can't delimit any
 - 17 of it because there is a jurisdictional issue in relation to a
 - 18 part of the dispute. They went ahead and delimited those parts
 - 19 in respect of which the jurisdictional issue did not arise.
 - That happened again in the case of Cameroon versus
 - 21 Nigeria, where the International Court of Justice made it very
 - 22 clear that although it could not rule on Cameroon's claims
 - 23 insofar as they might affect the rights of Equatorial Guinea
 - 24 and Sao Tomei and Principe, and I quote, "The mere presence of
 - 25 those two states whose rights might be affected by the decision

16:27:58 1 of the Court does not in itself preclude the Court from having

- 2 jurisdiction over a maritime delimitation between the parties
- 3 to the case before it; namely Cameroon and Nigeria, although if
- 4 must remain mindful, as always in situations in this kind, of
- 5 the limitations on its jurisdiction that such presence
- 6 imposes."
- 7 Now, I'm not saying that is precisely the same
- 8 situation. It's not. But it is a situation in which the Court
- 9 decides that its jurisdiction is limited, and in such
- 10 circumstances, the approach of the Court is not to abandon the
- 11 totality of the delimitation, but to press ahead with the
- 12 delimitation which it can make within its jurisdiction, and we
- 13 say that is precisely what ought to happen in the unlikely
- 14 circumstance that this Tribunal feels unable to delimit from
- 15 Point 61 as a starting point.
- The only other argument that Suriname makes is that a
- 17 partial delimitation would create, and I quote, "the additional
- 18 problem that such an approach would leave the parties without
- 19 any resolution regarding the location of the boundary through
- 20 the entire territorial sea and part of the maritime zones."
- Now, I just pause there. That is quite a remarkable
- 22 argument to make. They are saying you should not delimit 185
- 23 miles or 194 miles because that would create an additional
- 24 problem, the nondelimitation of the last six or 15 miles, or
- 25 the first six or 15 miles, depending on how you look at it.

- 16:29:51 1 We think that is putting logic on its head. We accept
 - 2 the proposition that it is the function of the Tribunal to
 - 3 resolve problems, and we do not see how the resolution of this
 - 4 problem by walking away from it altogether can inspire itself
 - 5 to you as a policy or a legal argument. It is logic inverted.
 - 6 The function of the Tribunal is to resolve disputes. If it
 - 7 can't resolve all of the dispute, it can at least resolve some
 - 8 of it. That's the gist of our argument.
 - 9 In short, there is nothing in Suriname's Rejoinder
 - 10 which explains in law or in policy why this Tribunal cannot
 - 11 effect a partial delimitation.
 - 12 As regards the arguments on the Article 9 delimitation
 - 13 and on the delimitation by exercise of incidental and ancillary
 - 14 jurisdictional powers, we have set those arguments out in our
 - 15 written pleadings, and there is little that I can add to them
 - 16 at this stage. I do invite the Tribunal to read very carefully
 - 17 in relation to the argument based on the effect of Article
 - 18 298(1)(a)(i), to read very carefully what that provision
 - 19 actually says. It plainly implies that in the absence of any
 - 20 declaration, as in the present case, that UNCLOS dispute
 - 21 settlement body does have jurisdiction over, and I quote, "any
 - 22 dispute that necessarily involves the consideration of any
 - 23 unsettled dispute concerning sovereignty or other rights over
 - 24 continental or insular land territory."
 - So, the plain meaning of that provision is against

- 16:31:55 1 Suriname. The fact that there is distinguished academic
 - 2 authority reflected in the article to which I drew your
 - 3 attention today, and there are several more, if this argument
 - 4 lights up, we would be happy to take you to, I think provides
 - 5 considerable support for Guyana's position. Suriname relies on
 - 6 just one academic article in support of the proposition that
 - 7 the jurisdictional implication that flows from 298(1)(a)(i) is,
 - 8 and I quote, "a mere drafting point." With great respect, we
 - 9 say it's not enough to make that type of argument. The
 - 10 drafting point came at the instance of a particular delegation
 - 11 which indicated its particular view, and that position is no
 - 12 doubt for that state and perhaps for other states a legitimate
 - 13 view, but it's not one that seems to have found very great
 - 14 favor, and it's not one that is consistent with the plain
 - 15 meaning of what that provision actually says.
 - 16 Suriname has provided nothing from the travaux
 - 17 preparatoires of UNCLOS in support of its argument on this
 - 18 point. Unlike the situation of China and Japan to which
 - 19 reference is made, of course, China has now put in an Article
 - 20 298(1)(a)(i) declaration, Guyana and Suriname have agreed on
 - 21 the northern boundary and on its terminal, and they have also
 - 22 agreed long ago to locate the northern terminal to small
 - 23 distances they then thought it was from the low water mark
 - 24 because, and only because, of the changing nature of the muds
 - 25 and sands in the area in question.

16:33:39 1 Assuming that the Tribunal wishes to proceed beyond

- 2 the partial delimitation and to delimit also from Point 61, the
- 3 only question then is whether it's entitled to exercise
- 4 jurisdiction from Point 61 to the nearest low-water mark which
- 5 on Guyana's argument is less than 1 nautical mile on some
- 6 charts or to the low-water mark along the 10-degree line, which
- 7 on Suriname's argument is only a little more than 1 nautical
- 8 mile on those same charts. You will be shown some photographs
- 9 tomorrow, which you may already have seen, which make it
- 10 abundantly clear how close Point 61 is to the water. It's on
- 11 the water's edge. There is no question about that. If I were
- 12 to rent a house on Point 61, I would plainly be renting a house
- 13 that was right by the water. It could not be said that that
- 14 point is inland.
- 15 Let me come, then, to my general conclusions on behalf
- 16 of Guyana on this issue. In preparing for this hearing, as one
- 17 does, I carefully read and re-read all of the pleadings, and in
- 18 all of Suriname's writings there is one paragraph that has
- 19 stayed at the forefront of my mind, and that is paragraph 4.12
- 20 of its arguments on provisional objections, and I think it's
- 21 worth reading out. I quote, on the jurisdictional issue.
- 22 "This raises the question of the scope of the Tribunal's
- 23 authority to decide this jurisdiction in the present case.
- 24 Suriname submits that this authority is limited to examining
- 25 whether there is an unsettled dispute concerning sovereignty

- 16:35:29 1 over land territory, more specifically concerning the location
 - 2 of the land boundary terminal, the resolution of which is
 - 3 required before a maritime boundary can be delimited. If it
 - 4 finds that there is such a dispute, it has no jurisdiction to
 - 5 proceed any further."
 - Now, at the hearings in July 2005, we responded to
 - 7 that argument as follows: "But let me take a related point,
 - 8 and I just note, addressing the Tribunal, in relation to
 - 9 paragraph 4.12, that it leads to this rather curious situation:
 - 10 That if you, the Tribunal, agree with Suriname's argument on
 - 11 Point 61, and the 10-degree parallel, then curiously you have
 - 12 jurisdiction to deal with the rest because there will be no
 - 13 disagreement between the parties. There will have been a
 - 14 common position. So, there is a curious internal illogicality
 - 15 of the argument that's run by Suriname. If you agree with us,
 - 16 they are entitled to say we are wrong, and you do not have
 - 17 jurisdiction, and that cannot be right." It was, as we said
 - 18 then, a very curious situation and a very curious argument.
 - 19 The Tribunal can determine its own competence. That
 - 20 is agreed by the parties, and it's a point that Suriname
 - 21 accepts, and yet 18 months on we remain puzzled by the logic of
 - 22 Suriname's argument.
 - On the issue of jurisdiction, their argument is
 - 24 essentially, if there is no disagreement on Point 61 in the
 - 25 10-degree line, then you have jurisdiction. If there is

- 16:37:11 1 disagreement, then you don't. We disagree with that
 - 2 proposition for all of the reasons I have now addressed. There
 - 3 is an agreement on Point 61 and the location of the point of
 - 4 departure for the maritime delimitation. It's a long-standing
 - 5 agreement. Suriname has a very real problem in how it gets
 - 6 around the fact that in its entire existence as an independent
 - 7 state, it has never identified any place other than Point 61 as
 - 8 the starting point for the maritime claim. In our submission,
 - 9 that fact alone and its submission in these proceedings
 - 10 disposes of Suriname's objection to jurisdiction, but, as we
 - 11 already explained, if you're not with us on that, there are
 - 12 three other arguments on which you can rely.
 - Just before I conclude, I would like to say something
 - 14 briefly about Suriname's attempt to align its approach with
 - 15 that taken by other UNCLOS dispute settlement bodies. There
 - 16 have been a number of other cases in which jurisdictional
 - 17 issues have arisen. Suriname argues that Guyana is inviting
 - 18 this Tribunal to depart from what it calls the prudence and
 - 19 caution evident in the approach taken by what it says is every
 - 20 other Tribunal that has exercised compulsory jurisdiction over
 - 21 the merits of a dispute. It refers to some cases, but not all
 - 22 of them, for example, SAIGA No. 2.
 - 23 There's only one authority which may be said to be a
 - 24 reasonable one in support of their contention and that is, of
 - 25 course, the award of the Annex VII Tribunal in the infamous

- 16:38:46 1 Southern Bluefin Tuna case, but with very great respect to that
 - 2 Tribunal, with very great respect to that Tribunal, the
 - 3 decision in that case has been very widely discredited. I have
 - 4 been only able to find a very small number of Law Review
 - 5 articles that seem to be persuaded by the reasoning, and the
 - 6 most remarkable feature of those Articles is that they all seem
 - 7 to be written by the same person.
 - 8 By contrast, there are more than 20 Law Review
 - 9 articles that have been extremely critical of the award. I
 - 10 would be very happy to provide a list. And speaking
 - 11 personally, I find it very hard to find fault in the critique
 - 12 of that award written by my good friend David Colson which
 - 13 appears in Volume 34 of Ocean Development and International Law
 - 14 at page 34. And in particular the conclusion that the Annex
 - 15 VII Tribunal in that case simply lost sight of the context in
 - 16 which the UNCLOS dispute settlement provisions were adopted,
 - 17 and it lost sight of the fact that at the end of the
 - 18 negotiations, the Third Convention Conference on the Law of the
 - 19 Sea, a number of important issues remained subject to
 - 20 compulsory dispute settlement.
 - 21 In the MOX Plant Case the issue was not whether there
 - 22 was jurisdiction as such. The issue was whether the
 - 23 jurisdiction was vested in the Annex VII Tribunal or the
 - 24 European Court of Justice. The European Court of Justice has
 - 25 now spoken on that in the judgment of 31st of May this year in

16:40:30 1 which it has said that the subject matter of that dispute is

- 2 very largely within the jurisdiction of the European Court of
- 3 Justice, but rather unhelpfully, it has not specified which
- 4 very large parts are within its jurisdiction and which are
- 5 within the jurisdiction of an Annex VII Tribunal, so it has
- 6 left the parties on the European Commission with some
- 7 considerable difficulty in trying to work it out, but it's not
- 8 a question that there is no jurisdiction over the subject
- 9 matter or over the dispute between one of those institutions.
- 10 It's just a question of which one. That issue simply doesn't
- 11 arise in this case.
- 12 And, of course, the land reclamation case, we say,
- 13 provides no assistance to Suriname. For whatever reason, the
- 14 Annex VII Tribunal there did hand down an agreed award, and
- 15 there is nothing in the Award of the Tribunal or the early
- 16 award of the Tribunal for the Law of the Sea on provisional
- 17 measures that provides any assistance to Suriname, and I think
- 18 the same may be said of the case for Barbados versus Trinidad
- 19 and Tobago. It is true that the Annex VII Tribunal declined to
- 20 exercise jurisdiction on one aspect of Barbados's case, but
- 21 that was only because the Tribunal found that the claim did not
- 22 fall within the dispute originally submitted by Barbados. That
- 23 is, again, a very different situation from the one that you now
- 24 face.
- So, we say the idea that somehow going through those

- 16:41:54 1 authorities you are able to divine some principle of prudence
 - 2 and caution is simply not borne out by a careful consideration
 - 3 of those cases, and the one authority which may provide some
 - 4 petrol for Suriname's argument is, I think many people in this
 - 5 room would agree not an authority which is a particular happy
 - 6 one, and therefore not one, we say, which the Tribunal which is
 - 7 presently sitting would want to be inspired by. There is no
 - 8 principle of prudence and caution to be invoked by Suriname on
 - 9 these issues. The question of jurisdiction falls to be
 - 10 determined exclusively by reference to the rules of the 1982
 - 11 Convention, and we say those rules point unambiguously and
 - 12 clearly in favor of this Tribunal having the power to exercise
 - 13 jurisdiction over all aspects of the dispute referred to it by
 - 14 Guyana.
 - 15 Acceding to Suriname's request and declining
 - 16 jurisdiction would be a major setback for the 1982 Convention
 - 17 and for dispute settlement. Guyana is confident, confident and
 - 18 hopeful, that the Tribunal will give effect to the spirit that
 - 19 imbued the 1982 Convention to which my very good friend Sir
 - 20 Shridath Ramphal alluded earlier in the day.
 - 21 Mr. President, that concludes my presentation on the
 - 22 issue of jurisdiction and all of Guyana's arguments on
 - 23 jurisdiction. Unless I can assist further, we would propose
 - 24 that it would be better to start the next topic tomorrow
 - 25 morning to allow a full run on the geographical issues given

- 16:43:48 1 their importance to this case.
 - 2 PRESIDENT NELSON: Thank you very much, Professor
 - 3 Sands.
 - I agree with you that we ought to adjourn this meeting
 - 5 at this time and return to our task tomorrow morning at 9:30.
 - 6 Thank you very much.
 - 7 MR. GREENWOOD: Mr. President, I'm sorry, sir, before
 - 8 you rise, tempted as I am to enter into a discussion about how
 - 9 you can make petrol from Bluefin Tuna, a novel suggestion to
 - 10 me, there was a small procedural matter I wanted to raise.
 - 11 The Tribunal has ordered that Dr. Smith be sequestered
 - 12 until the time when he gives evidence. I wonder if I could ask
 - 13 you, just to make clear, that that includes a requirement that
 - 14 he not read the transcript?
 - 15 PRESIDENT NELSON: That he not?
 - MR. GREENWOOD: That he should not read the
 - 17 transcripts of the hearings.
 - 18 PRESIDENT NELSON: Yes, I think that's--is that
 - 19 reasonable?
 - 20 MR. REICHLER: It's not only reasonable, but we had
 - 21 already assumed that, and we certainly agree to that.
 - 22 Certainly.
 - MR. GREENWOOD: Thank you very much.
 - 24 PRESIDENT NELSON: I would read parts of a decision
 - 25 that the Tribunal took today. The Tribunal requests that at

- 16:45:05 1 the earliest possible time the Tribunal hydrographer meet with
 - 2 the parties' respective hydrographic experts to discuss any
 - 3 possibility to provide responses to the following questions of
 - 4 a technical nature. The Tribunal hydrographer will prepare
 - 5 minutes of the meeting.
 - Now, there are a certain sort of questions that have
 - 7 been raised, quite a lot of them, and they are all of a
 - 8 technical nature, and that is for the Tribunal's expert
 - 9 hydrographer and others--the respective hydrographer experts to
 - 10 discuss and if possible to provide responses to the questions.
 - 11 It would be helpful if the agents of the parties were to choose
 - 12 the experts who should attend.
 - 13 PROFESSOR SANDS: I think what I'm instructed to say
 - 14 is that we are, of course, very open to that. Before
 - 15 committing ourselves to any particular course, I suspect our
 - 16 team would like to see, and the technical folks would like to
 - 17 see precisely what the requests are. I'm sure there will be no
 - 18 problem.
 - 19 PRESIDENT NELSON: This would be sent to the agents of
 - 20 the parties.
 - 21 Thank you very much.
 - MR. GREENWOOD: Mr. President, on behalf of the
 - 23 Republic of Suriname, we would like to see the questions, if we
 - 24 may, and then respond to the Tribunal's suggestion tomorrow
 - 25 morning.

CERTIFICATE OF REPORTER

I, David A. Kasdan, RDR-CRR, Court Reporter, do hereby certify that the foregoing proceedings were stenographically recorded by me and thereafter reduced to typewritten form by computer-assisted transcription under my direction and supervision; and that the foregoing transcript is a true and accurate record of the proceedings.

I further certify that I am neither counsel for, related to, nor employed by any of the parties to this action in this proceeding, nor financially or otherwise interested in the outcome of this litigation.

DAVID A. KASDAN, RDR-CRR