



Court questions on Pondage

Dr Cameron Miles

*Indus Waters Treaty (Pakistan v
India), PCA Case No 2023-01*

**Hearing for the
First Phase on the Merits**

16 July 2024





Outline of submissions

- **Question 17:** Freeboard
- **Questions 28 and 29:** Paras 2(c) and 15, Ann D
- **Question 19:** Sufficiency criteria
- **Question 18:** Evolution of Parties' positions
- **Questions 29 and 24:** Kiru HEP and Firm Power
- **Question 30:** Alternative approaches



Question 17

PCA Case No. 2023-01
IN THE MATTER OF AN ARBITRATION
-before-
THE COURT OF ARBITRATION CONSTITUTED
IN ACCORDANCE WITH THE INDUS WATERS TREATY 1960
-between-
THE ISLAMIC REPUBLIC OF PAKISTAN

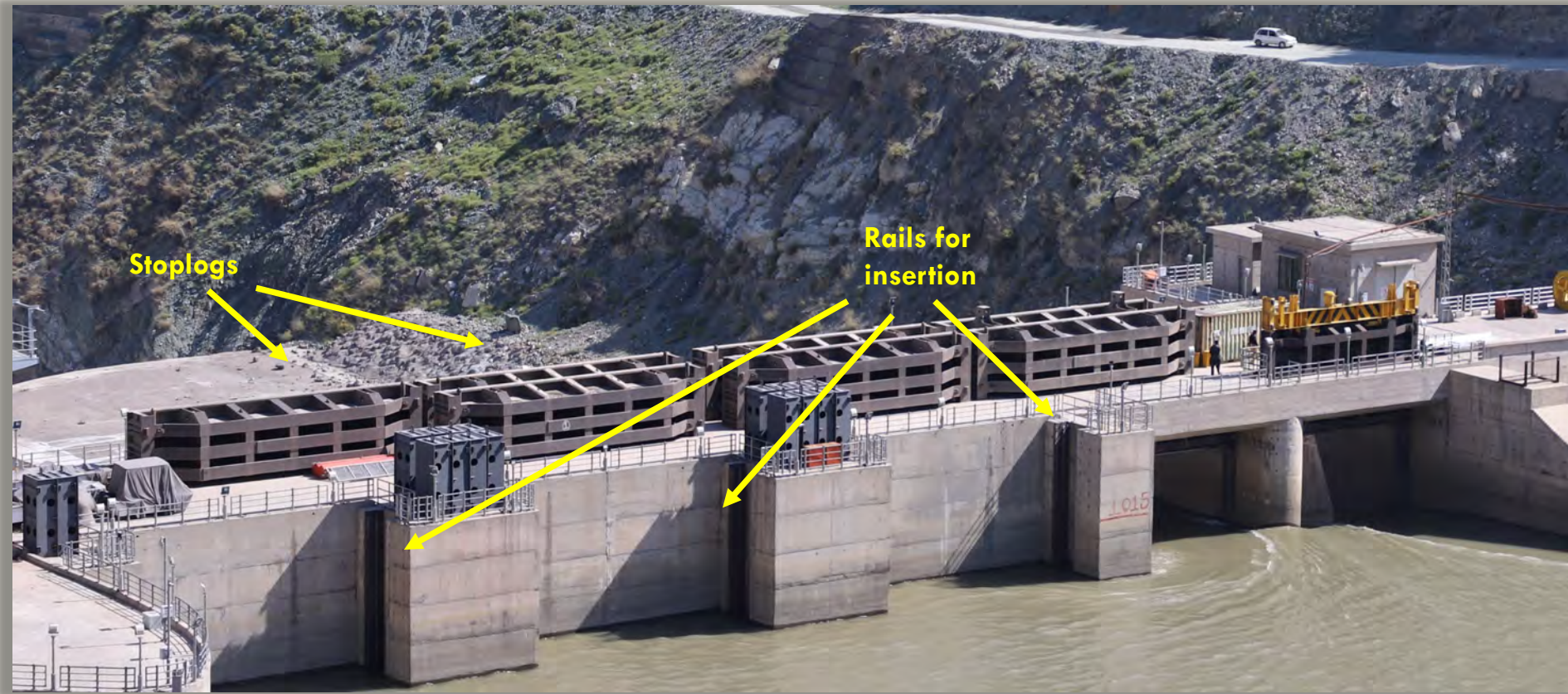
17. Pakistan posits that freeboard must be restricted even with an ungated spillway at Full Pondage Level because the level of controllable storage could nevertheless be later increased with fusegates, flashboards, or stoplogs. Would such instruments constitute part of “[t]he works themselves” for the purposes of Paragraph 8(a) if they were not an integral part of the HEP design?

COURT OF ARBITRATION:
Professor Sean D. Murphy (Chairman)
Professor Wouter Buytaert
Mr. Jeffrey P. Minear
Judge Awa Shawkat Al-Khasawneh
Dr. Donald Blackmore

SECRETARIAT:
The Permanent Court of Arbitration

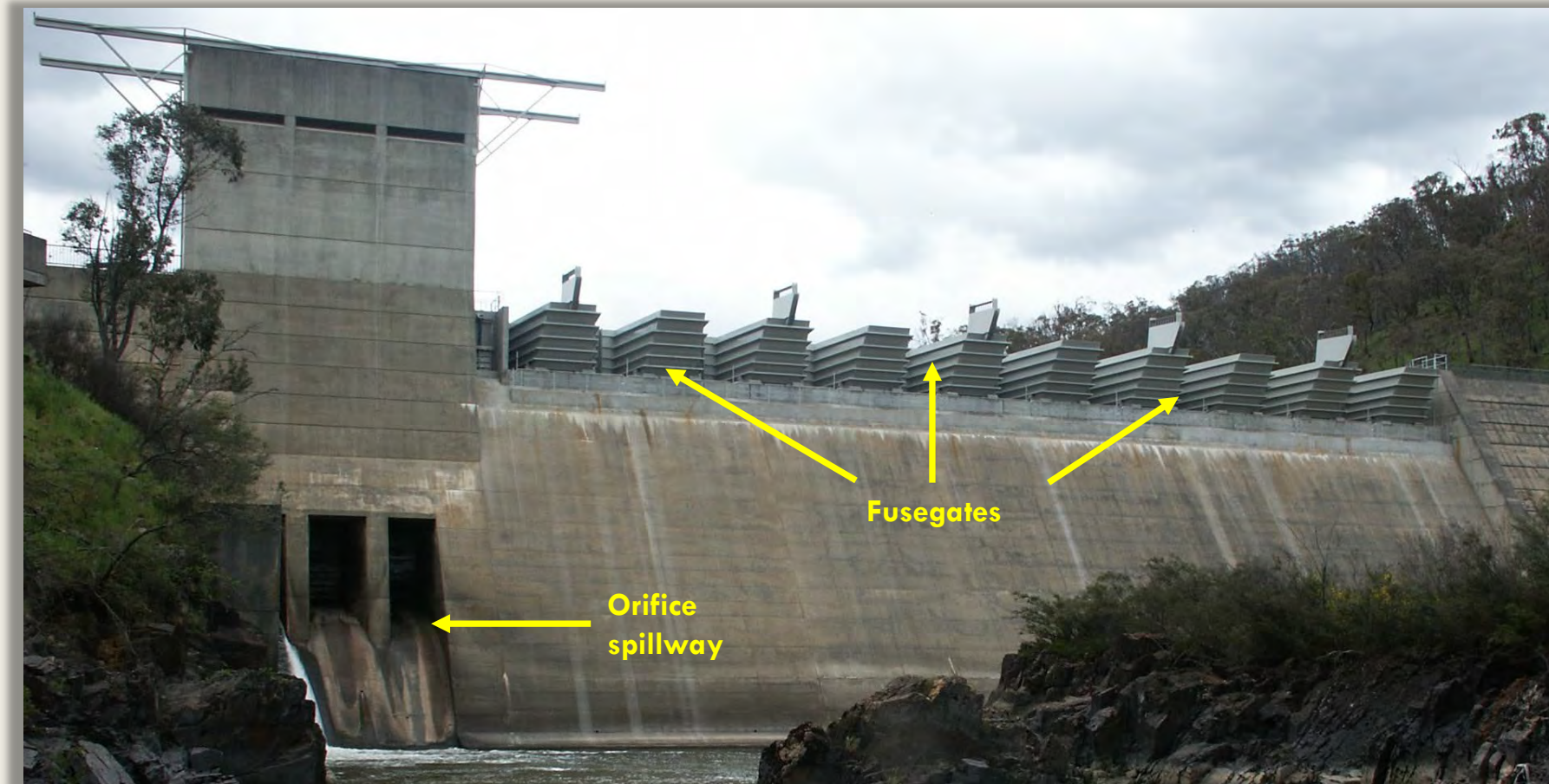
13 July 2024

Stoplogs



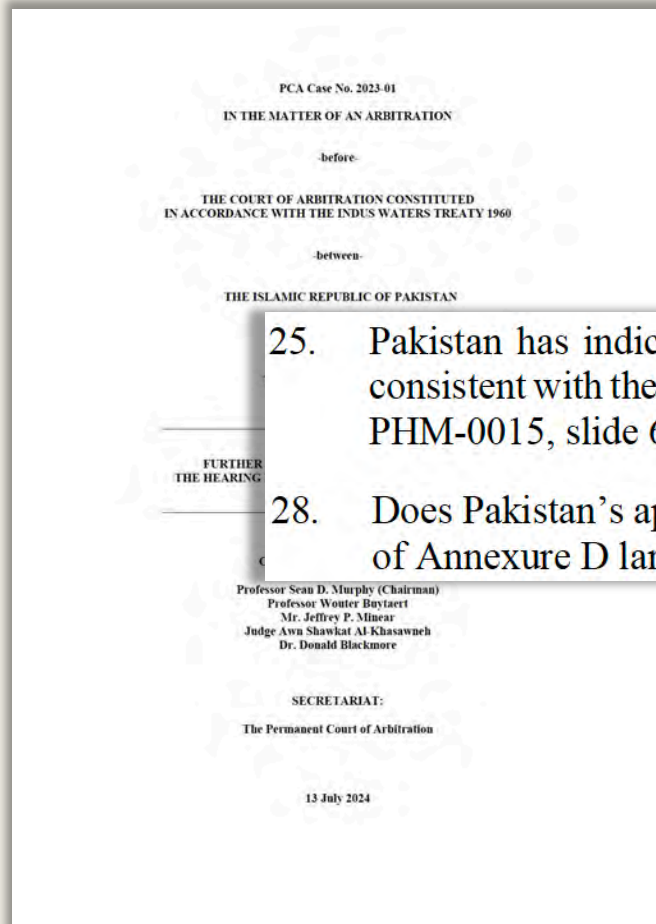


Fusegates and flashboards





Questions 25 and 28



25. Pakistan has indicated that Paragraph 2(c) of Annexure D has a peripheral role. How is this consistent with the principle of effectiveness under the law of treaties? (see Memorial, para. 11.42; PHM-0015, slide 66)?
28. Does Pakistan's approach to the calculation of MMD and maximum Pondage make Paragraph 15 of Annexure D largely irrelevant in practice?



Annexure D, Paragraphs 2(c) & 2(i)

No. 6032

INDIA, PAKISTAN and INTERNATIONAL BANK FOR
RECONSTRUCTION

The Indus Waters Treaty
Karachi, on 19 September 1960
Protocol to the above-
mentioned Treaty, signed on 2 and 23 December 1960

(c) "Pondage" means Live Storage of only sufficient magnitude to meet fluctuations in the discharge of the turbines arising from variations in the daily and the weekly loads of the plant.

Official text: English.

Registered by India on 16 January 1962.

(i) "Firm Power" means the hydro-electric power corresponding to the minimum mean discharge at the site of a plant, the minimum mean discharge being calculated as follows :

INDE, PAKISTAN et BANQUE INTERNATIONALE POUR
LA RECONSTRUCTION ET LE DÉVELOPPEMENT

Traité de 1960 sur les eaux de l'Indus (avec annexes). Signé
à Karachi, le 19 septembre 1960

Protocole relatif au Traité susmentionné. Signé les 27
novembre, 2 et 23 décembre 1960

Texte officiel: anglais.

Enregistrés par l'Inde le 16 janvier 1962.



Annexure D, Paragraph 15

No. 6032

INDIA, PAKISTAN and INTERNATIONAL
RECONSTRUCTION AND DEVELOPMENT BANK

The Indus Waters Treaty 1960 (with annexes)
Karachi, on 19 September 1960

Protocol to the above-mentioned Treaty.
November, 2 and 23 December 1960

Official text: English.

Registered by India on 16 January 1962.

INDE, PAKISTAN et BANQUE INTERNATIONALE
DE RECONSTRUCTION ET DE DEVELOPPEMENT

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à Karachi, le 19 septembre 1960

Protocole relatif au Traité susmentionné
novembre, 2 et 23 décembre 1960

Texte officiel: anglais.

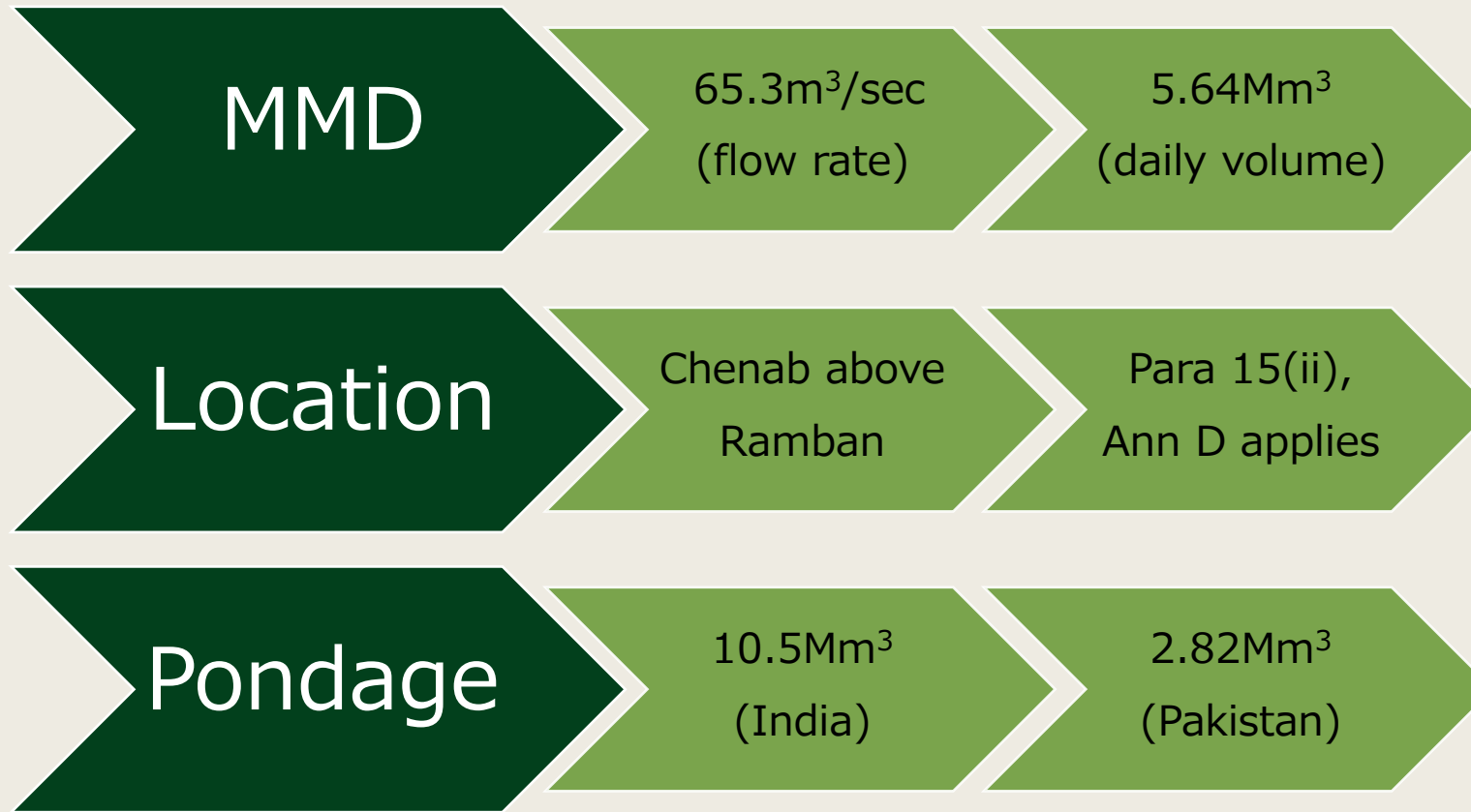
Enregistrés par l'Inde le 16 janvier 1962.

15. Subject to the provisions of Paragraph 17, the works connected with a Plant shall be so operated that (a) the volume of water received in the river upstream of the Plant, during any period of seven consecutive days, shall be delivered into the river below the Plant during the same seven-day period, and (b) in any one period of 24 hours within that seven-day period, the volume delivered into the river below the Plant shall be not less than 30%, and not more than 130%, of the volume received in the river above the Plant during the same 24-hour period; Provided however that :

- (i) where a Plant is located at a site on the Chenab Main below Ramban, the volume of water received in the river upstream of the Plant in any one period of 24 hours shall be delivered into the river below the Plant within the same period of 24 hours ;
- (ii) where a Plant is located at a site on the Chenab Main above Ramban, the volume of water delivered into the river below the Plant in any one period of 24 hours shall not be less than 50% and not more than 130%, of the volume received above the Plant during the same 24-hour period ; and
- (iii) where a Plant is located on a Tributary of The Jhelum on which Pakistan has any Agricultural use or hydro-electric use, the water released below the Plant may be delivered, if necessary, into another Tributary but only to the extent that the then existing Agricultural Use or hydro-electric use by Pakistan on the former Tributary would not be adversely affected.



Kiru HEP





Appendix E1

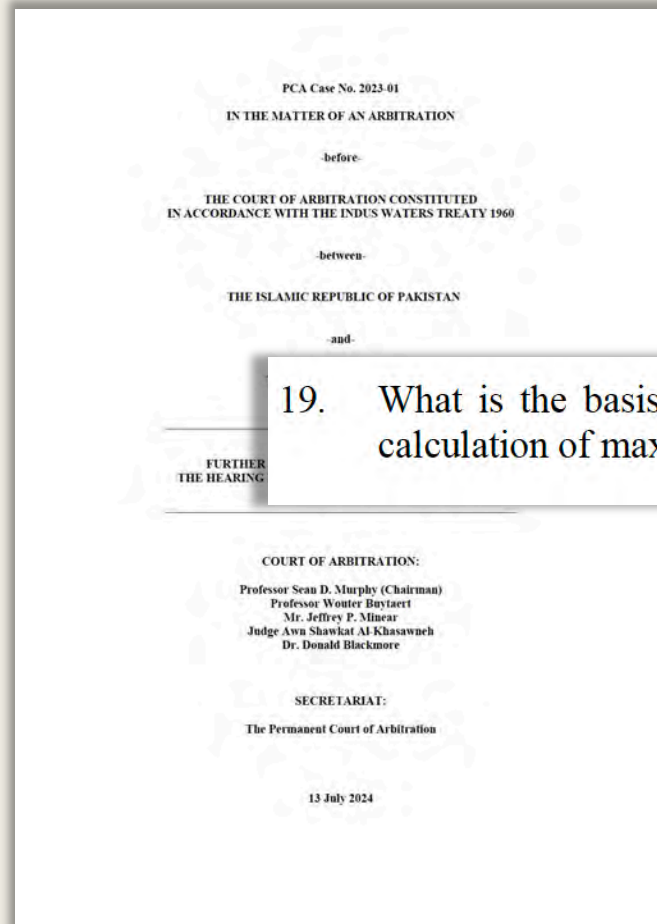
PAKISTAN'S CALCULATIONS OF MINIMUM MEAN DISCHARGE¹ AT
INDIA'S 624MW KIRU HEP ON CHENAB RIVER

Year	Jan			Feb			Mar			Apr			May			Jun		
	1 st to 10 th	11 th to 20 th	21 st to end	1 st to 10 th	11 th to 20 th	21 st to end	1 st to 10 th	11 th to 20 th	21 st to end	1 st to 10 th	11 th to 20 th	21 st to end	1 st to 10 th	11 th to 20 th	21 st to end	1 st to 10 th	11 th to 20 th	21 st to end
1975	62.2	60.7	47.9	51.2	42.2	55.3	55.3	61.1	78.3	104.1	119.2	173.4	236.2	457.8	553.4	653.9	980.6	1096.3
1976	57.7	53.9	56.2	49.2	61.7	60.1	68.9	58.7	71.5	90.2	114.0	226.2	249.1	394.2	557.5	967.5	685.9	600.9
1977	68.3	60.0	61.7	62.9	67.9	60.5	60.9	71.0	85.2	100.3	95.6	116.1	131.1	156.6	345.9	531.5	352.8	1472.5
1978	61.0	56.8	53.3	53.5	57.6	55.2	63.7	64.9	88.0	78.9	174.9	179.0	395.9	659.1	817.6	1097.7	965.8	1836.9
1979	65.8	63.0	64.1	60.6	60.3	59.8	37.9	55.4	135.8	147.3	193.0	278.7	308.5	294.5	278.9	401.7	847.2	1544.2
1980	61.4	62.0	53.6	56.3	55.0	59.6	59.1	60.8	73.8	83.3	114.5	164.8	276.9	294.9	396.1	725.5	905.5	1260.8
1981	65.0	59.0	57.1	62.3	60.5	63.9	64.6	63.8	81.7	101.0	174.8	265.7	505.7	530.8	722.2	482.8	530.8	1388.3
1982	63.4	61.6	65.1	64.5	60.2	61.6	68.0	66.0	79.4	93.9	130.8	163.8	275.6	216.3	346.7	567.3	942.1	785.9
1983	69.5	67.4	62.1	66.6	65.6	60.0	62.9	69.5	81.9	125.2	125.1	157.3	250.8	387.0	428.3	571.1	596.0	1181.3
1984	62.2	65.1	62.1	60.5	53.8	107.1	67.1	71.8	87.5	112.7	113.8	159.7	252.7	308.6	621.6	1201.5	1099.5	1174.0
1985	61.3	65.7	63.7	63.6	62.6	64.1	67.4	67.2	77.0	77.6	96.9	129.9	186.5	237.8	566.7	747.6	875.2	980.8
1986	68.7	64.7	61.9	61.5	59.7	60.3	69.6	73.5	93.0	96.0	155.1	211.9	254.0	450.0	287.7	391.6	968.0	1609.4
1987	77.8	74.9	76.8	71.8	71.5	74.1	88.9	89.8	99.1	119.8	119.8	205.8	203.4	212.2	398.1	762.5	678.5	970.1
1988	79.4	72.3	69.1	68.7	68.0	63.5	123.1	82.6	119.6	141.0	327.4	380.4	401.7	574.5	620.9	672.3	933.1	1726.8
1989	110.0	101.8	100.1	93.7	93.9	90.2	93.8	96.2	116.9	128.8	155.2	180.8	267.3	426.4	721.2	1215.9	861.0	1029.6
1990	80.9	80.3	79.7	76.6	82.9	81.7	75.4	88.8	102.6	117.7	164.4	221.5	399.4	919.4	845.2	764.0	749.4	1828.6
1991	71.5	68.6	66.7	65.5	63.9	68.5	85.2	96.6	124.2	169.8	143.4	201.1	284.2	440.7	409.0	937.5	1102.3	1049.0
1992	68.6	68.0	65.6	65.7	68.5	67.6	67.8	73.3	98.8	120.9	157.3	236.9	252.0	378.4	476.4	575.4	827.0	996.6
1993	83.4	77.5	71.8	71.3	73.9	65.5	69.3	82.6	89.4	106.6	141.5	233.1	409.9	N/A	N/A	N/A	822.4	932.5
1994	71.0	59.5	61.9	50.4	47.6	53.1	59.4	86.4	100.7	169.7	139.7	167.0	313.6	322.9	535.2	691.4	742.7	1091.9
1995	49.3	47.2	47.4	46.8	45.9	45.1	48.8	56.8	60.8	74.6	74.2	111.9	234.6	475.3	313.8	645.8	1016.8	702.1
1996	95.9	89.4	80.5	74.3	74.3	75.1	82.3	68.6	123.2	124.0	139.3	282.3	225.2	274.9	402.2	741.2	984.3	979.1
1997	86.1	83.8	82.1	80.7	76.2	72.4	74.0	77.9	80.6	84.9	98.5	146.4	181.4	204.7	261.3	304.0	361.1	474.4
1998	89.9	84.6	79.0	67.7	66.7	71.3	95.1	91.2	143.7	194.2	235.4	295.4	400.1	544.6	703.3	669.7	675.2	935.1
1999	106.0	98.1	92.3	80.9	75.6	74.9	79.6	85.7	108.2	164.0	184.1	250.5	219.9	275.1	383.5	359.6	472.5	592.1
2000	82.1	72.8	70.7	68.9	69.0	70.0	72.5	77.9	86.4	93.9	103.7	121.7	253.0	854.5	1270.6	653.0	627.4	732.1
2001	74.9	72.4	70.4	70.4	70.6	67.5	68.0	68.1	78.6	94.9	111.8	131.5	175.3	296.6	432.1	514.9	850.7	663.9
2002	115.1	114.3	74.0	60.7	61.2	67.7	74.8	99.2	141.7	158.0	201.3	229.1	288.6	649.5	676.5	835.5	970.5	1105.0
2003	77.0	76.0	71.0	68.3	65.5	64.1	70.4	67.7	94.1	166.5	191.5	300.1	492.5	729.4	829.9	1227.0	1122.8	1124.6
2004	99.0	98.2	97.4	100.6	110.7	78.5	76.7	84.2	97.7	140.1	144.8	173.0	172.1	293.8	394.6	393.4	842.4	660.2
2005	74.1	71.4	69.1	80.7	85.1	80.1	84.1	86.9	102.2	98.7	120.1	182.3	203.7	195.4	193.5	264.9	424.9	1529.9
2006	84.7	101.4	85.8	93.7	91.0	90.0	86.2	86.5	97.8	108.9	106.5	137.1	318.5	639.6	925.5	650.8	342.2	717.7
2007	71.2	66.7	64.4	49.0	45.7	43.1	74.9	76.3	N/A	160.9	248.8	332.6	493.6	607.4	392.0	498.6	936.8	1265.8
2008	57.8	58.2	58.7	53.5	52.3	59.2	70.4	75.3	72.9	78.6	107.0	138.4	208.5	410.2	493.2	723.4	1400.4	1127.5
2009	63.6	58.8	62.8	59.2	58.2	61.6	59.6	68.0	70.9	86.4	106.7	148.9	185.1	258.0	530.8	696.3	497.8	971.8
2010	67.1	60.2	56.2	47.9	63.6	69.7	69.5	79.3	112.9	113.7	173.5	192.9	421.7	360.4	583.3	681.6	575.5	1155.9
2011	62.3	58.0	59.9	50.6	36.6	51.5	61.1	73.4	101.0	95.2	151.9	272.6	511.2	711.8	852.1	794.5	1197.1	1548.0
2012	64.0	56.3	52.0	55.4	54.7	70.0	63.2	59.5	82.4	136.1	123.4	155.6	189.6	279.9	446.1	634.4	671.1	1134.4
Mean	74.4	71.3	67.7	65.4	65.3	66.9	71.6	75.3	95.7	117.3	146.8	201.5	290.2	425.0	540.9	682.4	800.9	1104.6

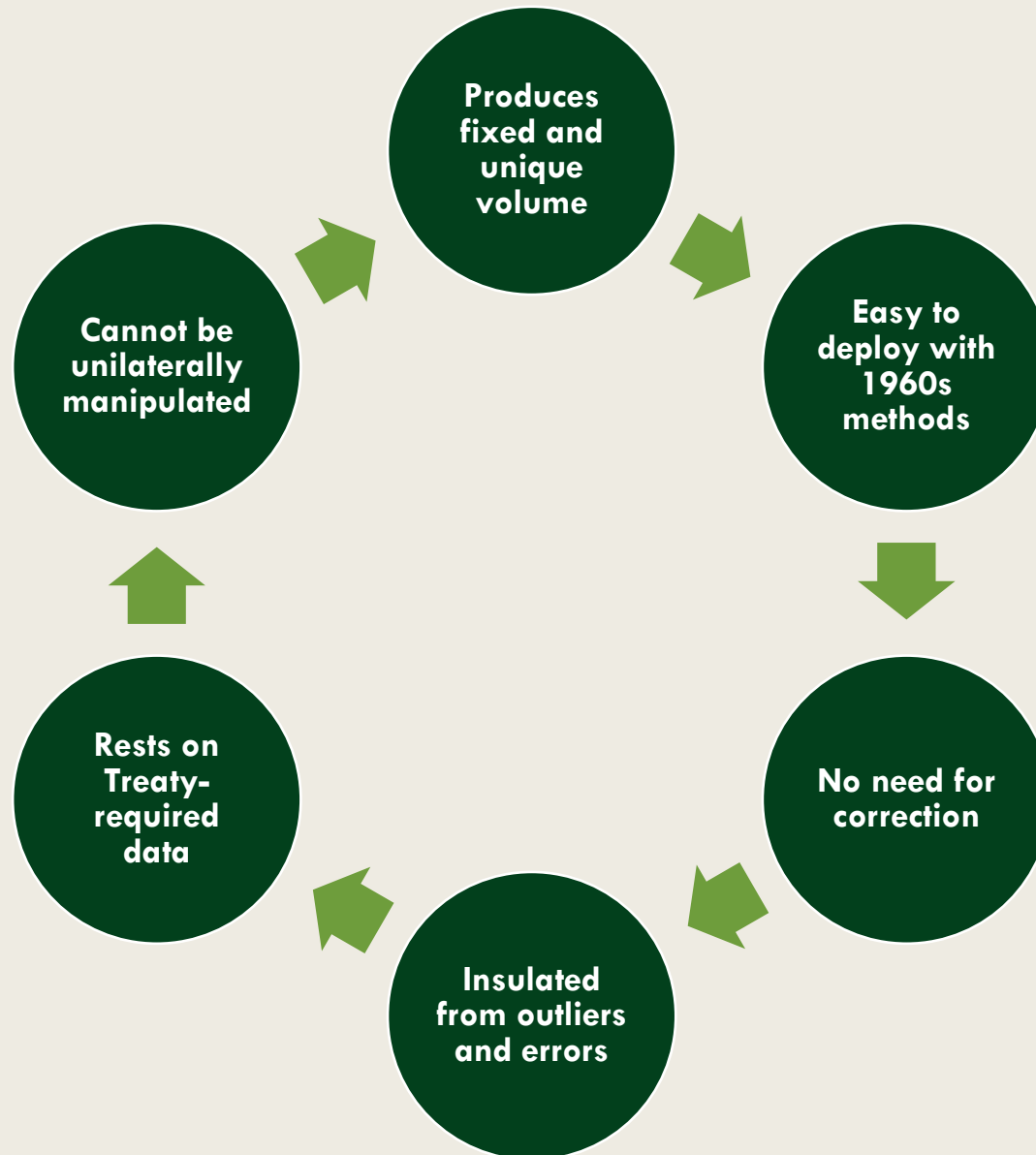
MMD = 65.3 m³/s (reflecting second period in Feb)



Question 19



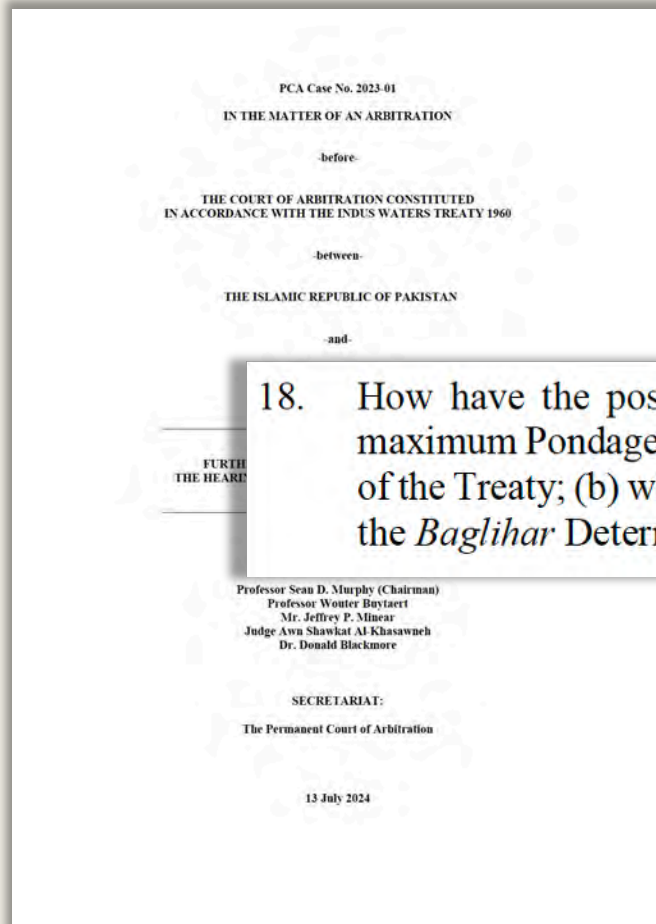
19. What is the basis *in the Treaty* of each of Pakistan's sufficiency criteria with respect to the calculation of maximum Pondage? (Memorial, para. 11.43; PHM-0015, slide 32).



**Sufficiency criteria
for calculation of
maximum Pondage**



Question 18



18. How have the positions of the Parties changed over time with respect to the calculation of maximum Pondage pursuant to Annexure D, paragraph 8(c), including: (a) during the negotiation of the Treaty; (b) with respect to the HEPs notified prior to the Baglihar proceedings; (c) following the *Baglihar* Determination; and (d) following the *Kishenganga* proceedings?



Discussion of changing positions

- **Negotiating the Treaty:** T2/57/20–61/12 (Ms Rees-Evans)
- **Baglihar proceedings:** T2/103/17 – 104/6 (Prof Webb)
- **Pakistan's evolved case:** T4/238/17–241/20 (Sir Daniel Bethlehem KC).
- **India's current case:** T5/116/18–135/13 (Dr Miles)



Pakistan's case in *Baglihar* (I)

Premised on Paras 8(c) & 2(i), Ann D; no use of Para 2(c) & 15, Ann D.

Function of Pondage is to turn variable inflow into constant outflow.

Pondage must be sized according to minimum storage to allow continuous production of Firm Power.

Pondage so obtained is doubled.



Pakistan's case in *Baglihar* (II)

Methodology

- Sift daily data to identify period with average inflow closest to MMD.
- Upscale inflows of sample week to make average equal to MMD.
- Pondage "*required for Firm Power*" is storage necessary to allow for production of constant Firm Power throughout the week, given inflows.
- Storage obtained then doubled to fix Operating Pool.

Flaws

- Does not come up with a fixed and unique value of Pondage.
- Produces a range of value from which the 'correct' value must be selected.
- Relies on data manipulation to work.
- Computationally dense.



Question 29

PCA Case No. 2023-01
IN THE MATTER OF AN ARBITRATION
before:
THE COURT OF ARBITRATION CONSTITUTED
IN ACCORDANCE WITH ARTICLE 17 OF THE
TREATY OF MUMBAI

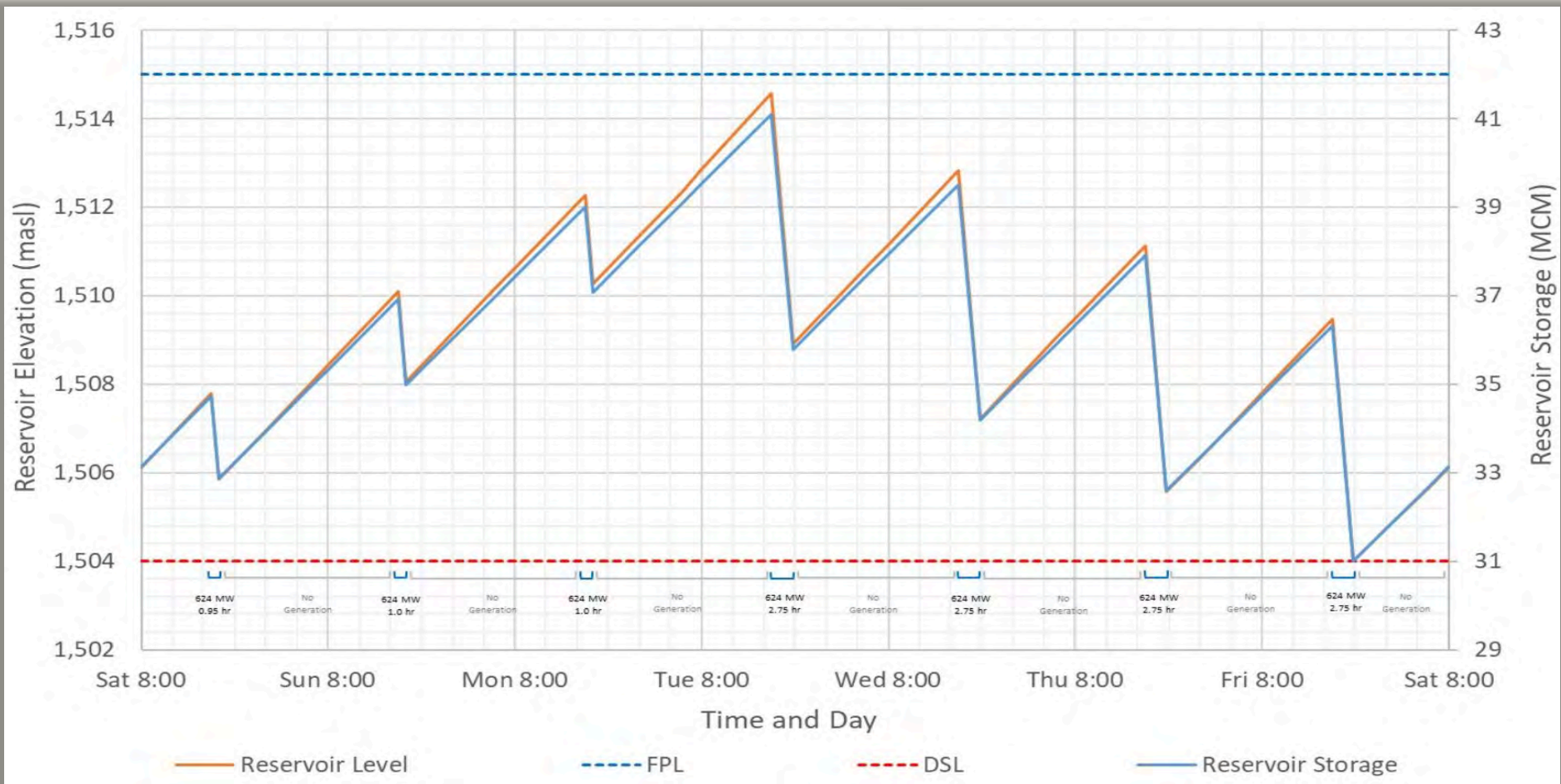
29. Appendix VII of P-0546 sets out India's calculation of maximum Pondage at the Kiru HEP, the plant which Pakistan used to illustrate its calculation of maximum Pondage. The Court invites Pakistan to explain and comment on India's calculation, including:

- Whether Appendix VII reflects India's current methodology;
- Pakistan's understanding of India's methodology;
- The differences between India's and Pakistan's approaches; and
- Any other considerations relevant to the calculation of maximum Pondage.

13 July 2024



Pondage calculations for Kiru HEP





Approach premises

PAKISTAN

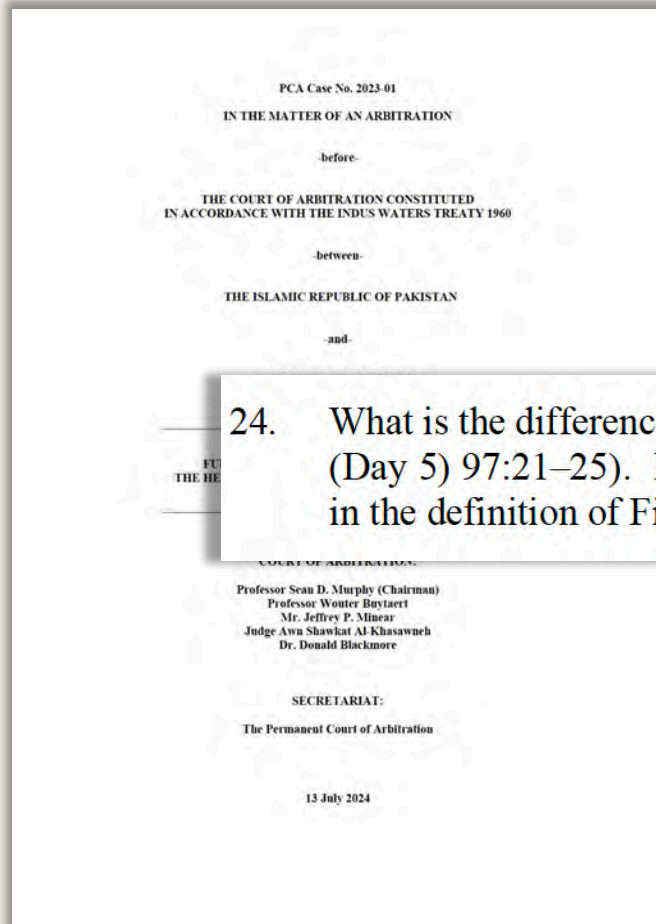
- Governed by hydrology (Paras 8(c), 2(i), Ann D)
- Results in production at Firm Power rate
- Turns variable inflow into constant outflow (MMD)

INDIA

- Governed by load (Paras 2(c), 15, Ann D)
- Results in production of Secondary Power, up to installed capacity
- Turns constant inflow (MMD) into variable outflow



Question 24



24. What is the difference between the Parties as to the language of “required for Firm Power”? (Tr., (Day 5) 97:21–25). Is there also a potential difference as to the meaning of “corresponding to” in the definition of Firm Power?

The Baglihar approach to Firm Power



5.9.3. Determination of firm power

The definition of firm power is given in many manuals and guidelines. The NE has chosen to refer to a definition given by American Society of Civil Engineers, which appears to him to be the most understandable and which was mentioned by the Parties during Meeting No. 2, 19-21 October 2005, in Geneva,¹⁰⁶ providing:

“Firm Power: Power intended to have assured availability to the customer to meet all or any agreed upon portion of his load requirements.”

It is important to highlight¹⁰⁷ that firm power, according to the requirements of consumers, can be peak load or base load.

In the Treaty, the definition of firm power, which is in fact a method of calculation, is given in *Annexure D, Part 1 – Definitions, 2(i)* stating:

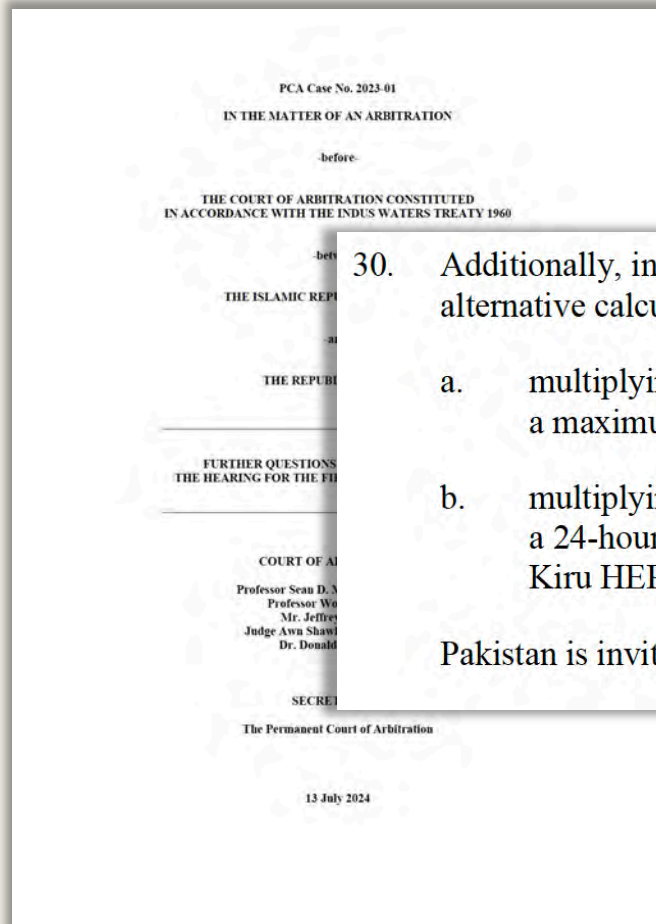
“Firm Power” means the hydro-electric power corresponding to the minimum mean discharge at the site of a plant, the minimum mean discharge being calculated as follows:

Prof. Raymond Lafitte
ÉCOLE POLYTECHNIQUE
FÉDÉRALE DE LAUSANNE

Lausanne,
12 February 2007



Question 30



30. Additionally, individual Members asked whether the Treaty's language would support two other alternative calculation methods for determining maximum Pondage:
- multiplying the minimum mean discharge by a 24-hour duration factor, doubled, producing a maximum Pondage of 11.284 Mm^3 for the Kiru HEP ($65.3 \times 3600 \times 24 \times 2$); and
 - multiplying the minimum mean discharge, less the lowest historic minimum discharge, by a 24-hour duration period, doubled, producing a maximum Pondage of 4.959 Mm^3 for the Kiru HEP ($((65.3 - 36.6) \times 3600 \times 24 \times 2)$).

Pakistan is invited to comment on those alternatives.



Annexure D, Paragraph 8(c)

No. 6032

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Protocol to the above-mentioned Treaty,
Karachi, on 2 and 23 November 1962

Official text: English.
Registered by India on 16 January 1962.

INDE, PAKISTAN et BANGLADESH
LA RECONSTRUCTION ET LE DEVELOPPEMENT
Traité de 1960 sur les Eaux de l'Inde
à Karachi, le 19 septembre 1960
Protocole relatif au dit Traité,
Karachi, les 2 et 23 novembre 1962

Texte officiel: anglais.
Enregistrés par l'Inde le 16 janvier 1962.

PART 3—NEW RUN-OF-RIVER PLANTS

8. Except as provided in Paragraph 18, the design of any new Run-of-River Plant (hereinafter in this Part referred to as a Plant) shall conform to the following criteria :

- (a) The works themselves shall not be capable of raising artificially the water level in the Operating Pool above the Full Pondage Level specified in the design.
- (b) The design of the works shall take due account of the requirements of Surcharge Storage and of Secondary Power.
- (c) The maximum Pondage in the Operating Pool shall not exceed twice the Pondage required for Firm Power.

